

FEDERAL BUREAU OF INVESTIGATION  
FOI/PA  
DELETED PAGE INFORMATION SHEET  
FOI/PA# 1326656-0

Total Deleted Page(s) = 34  
Page 6 ~ Referral/Consult;  
Page 17 ~ Referral/Direct;  
Page 18 ~ Referral/Direct;  
Page 19 ~ Referral/Direct;  
Page 20 ~ Referral/Direct;  
Page 21 ~ Referral/Direct;  
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Page 41 ~ Referral/Direct;  
Page 42 ~ Referral/Direct;  
Page 82 ~ Referral/Direct;  
Page 83 ~ Referral/Direct;  
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Page 128 ~ Referral/Consult;  
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Page 130 ~ Referral/Consult;  
Page 133 ~ Referral/Consult;  
Page 135 ~ Referral/Consult;  
Page 205 ~ Referral/Consult;

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FEDERAL BUREAU OF INVESTIGATION  
FOI/PA  
DELETED PAGE INFORMATION SHEET  
FOI/PA# 1204182-0

Total Deleted Page(s) = 34  
Page 6 ~ Referral/Consult;  
Page 17 ~ Referral/Direct;  
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Page 41 ~ Referral/Direct;  
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Page 83 ~ Referral/Direct;  
Page 84 ~ Referral/Direct;  
Page 128 ~ Referral/Consult;  
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UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. W. C. Sullivan

DATE: August 16, 1968

FROM : C. D. Brennan

SUBJECT: SECURITY INFORMANTS -  
SUBMISSION OF JUSTIFICATION LETTERS  
#303-69

PURPOSE:

Obtain approval to change the submission of security informant justification letters from once each four months to once each six months, and to alter existing instructions concerning information set out in the justification letter to clarify value of information furnished.

BACKGROUND:

In 1955 the field was instructed to submit justification letters to the Bureau each three months on informants to insure close supervision of the informant and control of funds expended for information. In 1956 the format of this letter was changed for clarification and refinement of contents. In 1957 the period of submission was changed for security informants from three to four months, and experience has shown no loss of control or supervision of these cases. During the past year payments to security informants dropped by 8.7 per cent despite a continuous increase in our responsibilities in the security field. It is pertinent to note the Special Agent in Charge of each office is personally accountable for approving individual expenditures for information within the authorized total amount, e.g., initial payments up to a total of [ ] and thereafter up to whatever the amount authorized within a specific period (normally monthly). Any expenditures over these authorized amounts have always, and would continue to require specific Bureau authority.

Along this line, the request to alter the format of information required in the justification letter is pertinent.

Enclosure - *See attached*  
66-2542-3

RLS:sss  
(8)

- 1 - Mr. DeLoach
- 1 - Mr. Mohr
- 1 - Mr. Casper
- 1 - Mr. J. E. Reilly
- 1 - Mr. Sullivan
- 1 - Mr. C. D. Brennan
- 1 - Mr. Shackelford

REC 37

6 AUG 26 1968

CONTINUED - OVER

57 SEP 3 1968

Memorandum C. D. Brennan to Mr. W. C. Sullivan  
RE: SECURITY INFORMANTS - SUBMISSION OF JUSTIFICATION LETTERS  
66-2542-3

Under item number four the field is required to furnish "summary of information furnished and/or services rendered during pertinent period." At the present time it is not possible, without considerable research, to determine whether this information is available from other sources or is available only from the source. This factor alone radically affects the value of the information. Henceforth, the field will indicate if such data is available only from that source.

OBSERVATIONS:

Control of expenditures for information is not an issue here. It is the frequency with which these expenditures will be reviewed at the Bureau. Submission of these letters every six months would allow time saved in the field to be more productively utilized in investigative work, and at the Bureau this time would be utilized for a more in-depth analysis of the justification letters in terms of overall needs of the office and eliminating multiple coverage where it is not warranted. Requiring specific comments on information furnished that is only available through that source in justification letters would materially aid in making this analysis.

RECOMMENDATION:

1. Attached for approval is a letter to all Special Agents in Charge setting out specific instructions that:  
(a) Justification letters for security informants be submitted each six months and (b) Specific identification of information available only from the informant be required in these justification letters.

2. If approved, manual changes will follow.

*ms DR*  
*to*  
*Am* *wey* *for* *OK* *H* *✓* *Joe/Am* *A* *mm*



UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Gale

DATE: 12/18/68

FROM : A. B. Eddy

SUBJECT: BUREAU'S INFORMANT PROGRAM  
EXCHANGE OF INFORMATION

Tolson ☒  
DeLoach ☒  
Mohr ☐  
Bishop ☐  
Casper ☐  
Callahan ☐  
Conrad ☐  
Felt ☐  
Gale ☒  
Rosen ☒  
Sullivan ☐  
Tavel ☐  
Trotter ☐  
Tele. Room ☐  
Holmes ☐  
Gandy ☐

On 12/16/68 a conference was held by the representatives of the four informant units at the Seat of Government. In attendance were M. J. Rozamus representing the Security Informant Desk; J. G. Deegan representing the Racial Informant Desk; J. E. Kelly, Jr., representing the Top Echelon Informant Desk; and L. A. Wagoner representing the Criminal Informant Desk.

SA Wagoner noted that occasionally a criminal informant is converted to a racial or security informant, or vice versa. He indicated when this happens the supervisor approving the newer designation should be certain to make the other units aware so as to complete the records and not have a pending matter unnecessarily.

SA Deegan discussed the continuing efforts being made to extend and broaden coverage in the racial field. He also noted the manner in which security informants can be utilized in racial matters.

SA Kelly discussed some of the problems and the importance of protecting informants at the conclusion of trial matters where their identity has been made known.

The necessity of adjusting payments to the informants on basis of type of information produced was agreed upon.

## ACTION:

You will be advised concerning the next meeting of the various informant units.

- 1 - Mr. DeLoach
- 1 - Mr. W. C. Sullivan
- 1 - Mr. Gale
- 1 - Mr. Eddy
- 1 - J. E. Kelly, Jr.
- 1 - J. G. Deegan
- 1 - M. J. Rozamus
- 1 - L. A. Wagoner

LAW:cm  
(9)cm

XEROX  
DEC 31 1968

31 JAN 6 - 1969

REC-52

DEC 24 1968

UNRECORDED COPY FILED IN 66-2542-111

UNITED STATES

MENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. W. C. Sullivan

1 - Mr. DeLoach  
DATE: April 23, 1969

FROM : C. D. Brennan

1 - Mr. Mohr  
1 - Mr. Sullivan  
1 - Mr. Callahan  
1 - Mr. Casper  
1 - Mr. C.D. Brennan  
1 - Mr. J.E. Reilly  
1 - Mr. Grigalus

SUBJECT: SECURITY INFORMANTS

To recommend that total payments to security informants under SAC authority be increased from [ ] to [ ] for purpose of uniformity.

b7E

SAC letter 68-16 dated March 12, 1968, authorized SACs to expend up to [ ] to racial informants and SAC letter 69-14 dated February 25, 1969 also authorized SACs to expend up to [ ] to criminal informants for value received on a c.o.d. basis. Section 107 N, 2, of the Manual of Instructions presently authorizes an SAC to pay up to [ ] to security informants for information of equivalent value on a c.o.d. basis.

b7E

In order to streamline the Bureau's and the field's operations in the handling of security informants, it is deemed advisable to increase SAC authority payments up to [ ] This will result in uniform payments to all informants, thereby eliminating any possible confusion in the field. In addition, this increase in no way lessens the responsibility of an SAC making payments for full value received on a c.o.d. basis.

## RECOMMENDATIONS:

1. That attached proposed SAC letter authorizing all Special Agents in Charge to expend up to [ ] to security informants for value received be approved.

b7E

2. If approved, appropriate manual and handbook changes will be forthcoming.

Enclosure  
EPG:sss

79 MAY 8 - 1969

REC-64

66-2542-3-1419

10 MAY 6 1969

ENCLOSURE

ENCLOSURE ATTACHED

(9)

4-25-68

66-2542-3-1414

May 1, 1969

PROPOSED CHANGES IN FBI  
HANDBOOK FOR SPECIAL AGENTS

to  Part I, page 18a, third last line, change

to  Part I, page 18a, second last line, change

b7E

Part I, page 18b, line 10, change  to

*Handbook  
Revised  
fwb*

*2-B fwb  
Buchanan*

cc-66-1934

**May 1, 1969**

to [redacted] Part I, page 18a, third last line, change [redacted]

Part I, page 18a, second last line, change [redacted] to [redacted]

Part I, page 18b, line 10, change to

**NOTE:**

Manual and Handbook changes being made in accordance with memorandum C. D. Brennan to Mr. W. C. Sullivan dated 4/23/69, captioned "Security Informants," which was approved by the Director. SAC Letter Number 69-26 dated 4/29/69 was sent to the field in line with above changes.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

PART I

- b. Written statements submitted by informants should be placed in a separate section or subfile of the informant's file. Excerpts from the statements are to be included in the regular investigative case report when information of value is submitted. Informants should be told to submit one original statement to eliminate any temptation to the informant to maintain a copy. No copies or notes should ever be retained by the informant. When informants supply data orally, which are reduced to writing in the office, the statement should also be filed in the subsection of the file relating to the particular informant.
- c. All[symbol number informant]files,[pending and closed,]shall be maintained under[lock and key]under the personal supervision of SAC, ASAC, field supervisor,[or responsible employee designated by SAC.]
- d. The files of informants should be maintained in such a manner to insure that all information furnished by a particular informant will be immediately available. In addition, these files should be maintained in such a fashion that the identities of the cases in which an informant has furnished pertinent evidence can be forwarded immediately to the Bureau by simply referring to the file of the informant without the necessity of conducting extensive research. Place in the informant's file copies of all correspondence showing an interest by the Department in using the informant for testifying when he becomes available as a witness. If such correspondence is voluminous, summarize the information on each particular informant.
8. Payments
- a. In specific instances in which it is necessary and expedient to expend money to obtain information concerning matters or persons under investigation which is not otherwise obtainable, or to advance expense money to enable an individual to obtain such information, the SAC may approve payments of amounts up to [ ] and totaling no more than [ ] on a c.o.d. basis regardless of the number of payments.

b7E

PART I

This applies only to individuals who have never been regularly paid for services or expenses on Bureau authorization. In other words, once an individual has been paid on Bureau authorization, regardless of the amount, this authority of the SAC cannot be used. Prior Bureau authority must be obtained to make additional payments to an individual who has received payments totaling [redacted]. The blue slip reclaiming any of these c.o.d. payments must clearly and accurately explain the circumstances and summarize the information obtained so that the Bureau will be in a position intelligently to pass upon such blue slips for payment. Gifts should not be given since such actions might be misconstrued.

b7E

- b. To pay anyone on a continuing basis, obtain specific Bureau authorization. In requesting this authorization, a justification must be set forth containing following items using these subheadings:
- (1) Recommendation  
(Use following wording as nearly as possible: "I, therefore, recommend that authority be granted to continue (increase, decrease) payments to the above informant up to \$\_\_\_(amount) per \_\_\_(month, week) for services, plus up to \$\_\_\_(amount) per \_\_\_(month, week) for expenses actually incurred for a period of \_\_\_ months, effective \_\_\_(date).")
  - (2) Residence and employment (If no change since last justification letter, merely state "no change.")
  - (3) Current membership and position held in subversive organizations
  - (4) Summary of information furnished and/or services rendered during pertinent period. [Information and/or services available only from the informant must be specifically identified. (If there is none, a statement to that effect should be set out.)]
  - (5) Amount paid for services and expenses by month  
(Initial justification letter should set forth amount, if any, ever paid under SAC authority.)
  - (6) Type and number of meetings attended and other activity
  - (7) Number of written and oral statements submitted (List separately.)
  - (8) Information furnished of unusual value

66-2542-3-1419

May 1, 1969

PROPOSED CHANGES IN  
MANUAL OF INSTRUCTIONS

Section 107 N, 2a, line 5, change

to

Section 107 N, 2a, line 6, change

to

Section 107 N, 2d, line 2, change

to

b7E

*Manual revised  
f.s.*

*2-Buford*  
*Hanan*

*cc-66-1934*

1 - Mr. Grigalus

May 1, 1969

**PROPOSED CHANGES IN  
MANUAL OF INSTRUCTIONS**

Section 107 N, 2a, line 5, change

to

Section 107 N, 2a, line 6, change

to

Section 107 N, 2d, line 2, change

to

b7E

EPG:sss

(4)

**NOTE:**

Manual and Handbook change being made in accordance with memorandum C. D. Brennan to Mr. W. C. Sullivan dated 4/23/69, captioned "Security Informants," which was approved by the Director. SAC Letter Number 69-26 dated 4/29/69 was sent to the field in line with above changes.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐



document in the pertinent informant file and is not to be serialized. If a particular section of this form is not applicable, such should be noted thereon. If it later becomes applicable, the serial number can be noted at that time.

12. Bulky material submitted by informant

Where informant or source submits bulky material other than a statement and same pertains to a specific investigative matter, bulky material may be filed in the investigative case file, together with a copy of executed form FD-306 or a channelizing memorandum containing all applicable items set forth on form FD-306. In such a case, the original form FD-306 or channelizing memorandum should be filed in the subfile of the informant or source and the file and serial number where the bulky material is located should be noted thereon.

N. PAYMENTS TO INFORMANTS AND HANDLING MONEY RECEIVED

1. No gifts to informants

- a. Gifts should not be given to informants since such actions might be misconstrued.
- b. Relationship between Agents and informants shall be maintained on a businesslike basis.
- c. [Deleted]
- d. Investigative employees must not approach, directly or indirectly, representatives of companies, private industries, or insurance companies and request assistance regarding payments of money, gifts, or products of such companies to informants.

2. SAC authority to pay informants

- a. In specific instances in which it is necessary and expedient to expend money to obtain information concerning matters or persons under investigation, which is not otherwise obtainable, or to advance expense money to enable an individual to obtain such information, SAC may approve payments of amounts up to [ ] and totaling not more than [ ] on a c.o.d. basis regardless of the number of payments. This applies only to individuals who have never been regularly paid for services or expenses on Bureau authorization. In other words, once an individual has been paid on Bureau authorization, regardless of the amount, this authority of the SAC may not be utilized.
- b. Individual who is paid on SAC authority should not be described in correspondence as an informant or source who is being paid on a "regular basis" or on "Bureau authorization."
- c. The blue slip reclaiming any of these payments authorized by the SAC must clearly and accurately explain the circumstances and summarize the information obtained so the Bureau will be in a position to pass intelligently such blue slips for payment.
- d. Prior Bureau authority must be obtained to make any additional payment to an individual who has received payments totaling [ ]

b7E

3. Payments on continuing basis - Bureau authority

- a. To pay anyone on a continuing basis, obtain specific Bureau authorization.
- b. In requesting this authorization, a justification must be set forth containing the following items and using the subheadings shown. (In espionage and foreign nationality matters, use subheadings where applicable.)

(1) Recommendation

(Use following wording as nearly as possible:

"I recommend that authority be granted to continue (increase, decrease) payments to the above informant up to \$ (amount) per (month, week) for services, plus up to \$ (amount) per (month, week) for expenses actually incurred for a period of months, effective (date)."

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Gale

DATE: 4/3/69

FROM : A. B. Eddy

SUBJECT: BUREAU'S INFORMANT PROGRAM  
EXCHANGE OF INFORMATION

*SECURITY INFORMANTS - GENERAL*

In accordance with previous instructions a conference was held on 4/2/69 in connection with captioned matter. In attendance at this conference were E. P. Grigalus representing the Security Informant Unit; J. G. Deegan representing the Racial and Klan Informant Unit; J. E. Kelly, Jr., representing the Top Echelon Informant Unit; and L. A. Wagoner and A. B. Fipp representing the Criminal Informant Unit.

It was brought to the attention of the above-mentioned personnel that beginning May 12, 1969, a two-week criminal informant specialized in-service school would commence and that all members present would have assignments to lecture before this class. It was requested that current examples of the development of difficult informants and the handling of productive informants be used if at all possible in these lectures.

Streamlining facts and operations were discussed relative to each unit and SA Fipp noted that a suggestion made by the Criminal Informant Unit was just approved allowing the field to eliminate certification in all of their informant letters relative to the availability to travel on the part of informants. In addition, an SAC Letter was just approved emanating from the Criminal Informant Unit reiterating to the field the absolute necessity of each SAC to insure that all letters to the Bureau requesting authority to make payments to criminal informants clearly reflect the value of information or services, thus fully justifying any payments made.

ACTION:

*66-2542-3-*  
**NOT RECORDED**

Future conferences of this nature will be called on a need basis, the results of which will be furnished to you.

1 - Mr. DeLoach  
1 - Mr. W. C. Sullivan  
1 - Mr. Gale  
1 - Mr. Eddy

1 - Mr. J. E. Kelly, Jr.  
1 - Mr. J. G. Deegan  
1 - Mr. M. J. Rozamus  
1 - Mr. A. B. Fipp

ABF:cm  
(9)

*Handwritten routing slip:*  
Mr. Tolson \_\_\_\_\_  
Mr. DeLoach \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Bishop \_\_\_\_\_  
Mr. Casper \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Felt \_\_\_\_\_  
Mr. Gale \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Sullivan \_\_\_\_\_  
Mr. Tavel \_\_\_\_\_  
Mr. Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*Handwritten signature:* C. D. B...

*Vertical stamp:* 66-2542-1-822  
ORIGINAL

*Handwritten signatures and initials:* J. E. Kelly, Jr., J. G. Deegan, M. J. Rozamus, A. B. Fipp

*Handwritten signature in circle:* [Signature]

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. C. Sullivan *WCS*

DATE: April 28, 1969

FROM : G. C. Moore *GC*

SUBJECT: RACIAL AND SECURITY INFORMANTS

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
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Gale \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Reference is made to my memorandum dated April 24, 1969, captioned "Racial Informants, Racial Matters" and a letter to all continental field offices (attached) wherein the Director noted "Attached letter should not be limited to racial informants. The fiasco at the White House by an Intelligence informant was worse yet. H" In view of this it is recommended the attached letter to all Special Agents in Charge be approved.

The attached letter to all Special Agents in Charge sets out that instructions be reiterated to informants that they do not disclose their identities voluntarily. In addition, it further instructs that all informants must be given tight supervision and control to insure that incidents do not occur wherein their loose talk or actions could be damaging to Bureau operations.

## RECOMMENDATION:

That attached letter to all Special Agents in Charge in accordance with the above be approved.

Enclosure - *Attch*

- 1 - Mr. C. D. DeLoach
- 1 - Mr. W. C. Sullivan *WCS*
- 1 - Mr. J. J. Casper
- 1 - Mr. W. M. Felt
- 1 - Mr. G. C. Moore
- 1 - Mr. C. D. Brennan
- 1 - Mr. J. G. Deegan
- 1 - Mr. W. D. Neumann

JGD:ra  
(9)

NOT RECORDED

OK 170 MAY 20 1969

14 MAY 20 1969

79 MAY 21 1969

66-2542-10-142  
516  
5.16  
S. D. GANT  
R. J. R. M. S. 2-10-142

UNITED STATES GOVERNMENT

# Memorandum

*[Handwritten initials]*  
Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. W. C. Sullivan

DATE: 4/24/69

FROM : G. C. Moore *[Handwritten: Cropper]*

SUBJECT: RACIAL INFORMANTS  
RACIAL MATTERS

*[Handwritten: Security informant BRADYGAN]*

This is to recommend that the attached letter to all continental field offices be approved reiterating the instructions that racial informants be given tight supervision to insure that the informants do not disclose their identities voluntarily.

Recently a New Orleans racial informant was arrested along with over 150 other individuals as a result of a shooting incident in Detroit, Michigan, involving police officers and individuals attending the convention of the Republic of New Africa. This informant feared for his life and, therefore, advised a Detroit Police Department officer that he was assisting the FBI. The Director noted "I am getting more and more concerned about talkativeness of our informants. We must exercise greater control over them. H."

There are standing instructions that racial informants should maintain the confidential nature of their relationship with the Bureau; however, in view of the Director's comments and incident described above, it is believed these instructions should be reiterated.

## RECOMMENDATION:

That attached letter to all continental field offices be approved instructing the field offices in accordance with the above.

*[Handwritten: 2 ENCLOSURE]*  
Enclosure

- 1 - Mr. C. D. DeLoach
- 1 - Mr. W. C. Sullivan
- 1 - Mr. J. J. Casper
- 1 - Mr. W. M. Felt
- 1 - Mr. G. C. Moore
- 1 - Mr. J. G. Deegan
- 1 - Mr. W. D. Neumann

JGD:mst  
(8) mst

*[Handwritten: 70 MAY 26 1969]*  
COPY MADE FOR MR. TOLSON

*[Handwritten: 66-2542-3]*  
NOT RECORDED  
170 MAY 20 1969

*[Handwritten: Attached letter should not be limited to racial informants. The focus of the White House is on the intelligence informant.]*

*[Handwritten: 66-2542-10-142]*

*[Handwritten: ORIGINAL FILED IN]*

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. W. C. Sullivan

DATE: September 12, 1969

FROM : C. D. Brennan

SUBJECT: SECURITY INFORMANTS

This is in response to Mr. L. M. Walters' request for data concerning the total number of security informants and potential security informants (PSIs) and the number of those providing coverage of the New Left.

Currently there are 1,168 security informants and 675 PSIs. Of the 1,168 security informants and 675 PSIs, 999 security informants and 601 PSIs, respectively, provide coverage of the following: Communist Party, USA (CP,USA), splinter groups of the CP,USA, the Socialist Workers Party, Minutemen, border activities, nationality organizations, and espionage and similar matters.

The remainder 169 security informants and 74 PSIs provide coverage of the New Left. This consists of the Students for a Democratic Society (SDS) which has approximately 235 chapters and 8,000 members, 110 other similar organizations, and about 100 underground newspapers. In addition, some provide coverage of anti-Vietnam War and antidraft organizations which consist of above 250. These protest organizations have in the past mobilized up to 125,000 people for demonstration. Since 1965 approximately 375,000 people have participated in 17 national demonstrations led by protest groups.

Our informant coverage is extremely thin and non-existent in many areas of our investigative responsibility.

## ACTION:

This be referred to Inspection Division, attention Mr. Walters.

2542-3

:SSR  
(6)

1 - Mr. DeLoach  
1 - Mr. L. M. Walters  
1 - Mr. Sullivan

1 - Mr. C. D. Brennan  
1 - Mr. Rozamus

59 SEP 24 1969

REC-20

SEP 17 1969

10-WALTERS

COPY  
for

A. H. BELMONT

November 23, 1952

Assistant Attorney General  
Charles B. Murray  
Criminal Division

#### REPORTING OF INCOME BY INFORMANTS

Individuals who furnish information to this Bureau are paid for value received and are not in any sense Federal employees. Each informant thoroughly understands his position in this regard and operates as an independent contractor. Since informants are not Federal employees, no deductions are made from sums paid to them under the Federal Insurance Contributions Act. At the same time, all informants who receive compensation are advised to consider such sums as income in completing any required income tax form. It is brought to the attention of all informants that they must complete a special schedule in filing Federal income tax returns applicable to self-employed individuals who are not included within the provisions of the Federal Insurance Contributions Act.

Our informants are anxious to comply with all provisions of the Federal income tax laws, but there is a question of security involved in that they must file under their true names and addresses. There is always the possibility that their true identity may thus become known and, of course, their value to this Bureau as informant will cease.

On the other hand, the use of a fictitious name and address in completing these forms may be a violation of the Fraud Statutes.

You are requested to consider this matter and advise how these returns should be filed to prevent the identification of the informant without violating any Federal laws or regulations of the Internal Revenue Bureau

JDD:DE

61-7665

SECURITY INFORMATION - CONFIDENTIAL

cc: 66-2542

RECORDED  
102 NOV 12 1952

NOV 23 1952

**TO : SAC Albany**

**FROM : Director, FBI**

**SUBJECT: COMMUNIST PARTY, USA  
TOPLEV (100-3-99)  
SECURITY INFORMANT PROGRAM (66-2542-3)**

The Communist Party, USA, in its propaganda places great stress on the inner democracy which allegedly prevails within its own organization. Article IV of the Party's Constitution, which deals with the "rights and duties of members," also pays lip service to this myth.

Section 1 of Article IV provides that every Party member in good standing

"has not only the right but the responsibility to participate in the making of its policies and in the election of its leading committees in the manner provided for in this Constitution."

This is further implemented by Section 7 of Article IV which provides that all Party members in good standing "have the right to be nominated and elected to all offices or committees."

The current issue of Political Affairs (June, 1954) contains an article entitled "Leadership Quality and the Draft-Program Perspectives" by Claude Lightfoot, an alternate member of the National Committee, Communist Party, USA. This article effectively refutes these claims of inner Party democracy and publicly admits that the Communist Party, USA, has been consistently violating its own Constitution.

2 - Baltimore  
Boston  
Buffalo  
Chicago  
Cincinnati  
Cleveland  
Denver  
Detroit

2 - Indianapolis  
Los Angeles  
Milwaukee  
Newark  
New Haven  
New York  
Pittsburgh

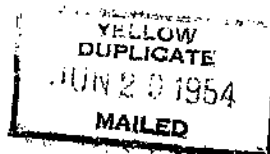
2 - Philadelphia  
Portland  
St. Louis  
San Francisco  
Seattle  
Springfield  
Washington Field

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Glavin \_\_\_\_\_  
Harbo \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Tracy \_\_\_\_\_  
Mohr \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

JFC:oc

cc Mr. J. D. Donohue

JUL 21 1954



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After commenting on some of the current failures of the present leaders of the Communist Party, UCA, Lightfoot states that the Party's leadership should be developed

"upon the foundation of long-range political perspective... rather than a single act of promotion..."

and calls for

"a radical break with the tendency of revolving-door leadership in cadre promotion."

It is significant that nowhere in the Party's Constitution is any provision made for the "promotion" of its members to Party office. The Party's Constitution provides only for their "election."

Lightfoot's article also admits that, in many instances, the various Communist Party districts have no voice whatever in choosing their local leaders, and that this situation has existed almost since the Communist Party, UCA, was organized in 1919.

"There are districts which, after twenty or thirty years of existence, have had a local force as district organizer for only a brief period."

As if these admissions of the autocratic nature of the Party were not sufficiently damning, Lightfoot goes even further and acknowledges that, in many cases, the Communist Party leader who "is sent in to assist the local comrades" is completely unknown to the Party members in the area.

"... There are far too many situations where a leader is sent into an area of work and the membership is put in a position where their only criteria for judging the proposal is confidence in the leading committee which submitted it."

This information should be brought to the attention of all agents in your office who are assigned to the development of additional security informants. All the quotations from Political Affairs were taken from page 40 of the June, 1954, issue and in all cases the emphasis was added.



A. H. Belmont

R. R. Roach

COMMUNIST PARTY, USA  
TOILEY (100-3-9)  
SECURITY INFORMANT PROGRAM (66-2542-3)

The Central Research Unit brings to the attention of the field current material for possible use in the captioned programs of the Bureau. The June, 1954, issue of Political Affairs carries an article by Claude Lightfoot, an alternate member of the National Committee, Communist Party, USA, which effectively disproves any Communist claims that the Communist Party, USA, is operated on a democratic basis, with the officers elected by the members.

The attached letter to the offices in which the captioned programs are in effect calls attention to the admissions contained in Lightfoot's article which prove that the Communist Party, USA, frequently violates its own Constitution.

RECOMMENDATION:

It is recommended that the attached yellow copy of this letter be approved and returned to the Central Research Unit where the duplimat is being retained. The duplimat will then be dated and arrangements made for its reproduction and transmittal to the field.

JFC: oec

cc - Mr. J. D. Donohue

Attachment

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Glavin \_\_\_\_\_  
Harbo \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Tracy \_\_\_\_\_  
Mohr \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

66-2542-3 ✓  
NOT RECORDED  
138 JUL 7 1954

ORIGINAL COPY FILED IN

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. DeLoach

1 - Mr. C. D. DeLoach  
1 - Mr. J. P. Mohr

DATE: June 25, 1969

FROM : W. C. Sullivan

1 - Mr. T. E. Bishop  
1 - Mr. J. J. Casper  
1 - Mr. W. C. Sullivan  
1 - Mr. A. W. Gray  
1 - Mr. W. A. Branigan  
1 - Mr. T. N. Goble  
1 - Mr. H. D. Clough

SUBJECT: ESPIONAGE CONFERENCE  
DOMESTIC INTELLIGENCE DIVISION  
(JUNE 16-17, 1969)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

## SECURITY INFORMATION - GENERAL

Reference my memorandum, captioned as above, dated June 18, 1969.

Conference unanimously recommended streamlining procedures in the program for development of selected contacts (Deseco) to reduce paper work and conserve manpower.

Deseco program develops individuals on a highly selective basis and places them in contact with Soviet-bloc officials to penetrate their intelligence activities. Development procedures currently require

(1) check of field office indices, local credit and criminal records;

(2) "sounding-out" interview on SAC authority in 14 offices, and Bureau authority to other offices, to assess individual's willingness and potential to cooperate;

(3) investigation to determine individual's background, personal history, and reliability;

(4) results of "sounding-out" interview and background investigation submitted to Bureau with request for authority to recontact for further assessment of potential and availability and advise him of our desire for him to develop relationship with Soviet-bloc official.

In cases where individual has declined active cooperation during recontact, all investigative effort was wasted.

Enclosures 2 - SAC Letter

HDC:mk1  
(10)

66-2542-3 -  
NOT RECORDED  
CONTINUED - OVER  
150 JUL 3 1969

JUL 4 1969

7-11-69  
Instructions  
353

70 JUL 27 1969

ORIGINAL FILED IN 105-71458-1332

Memorandum to Mr. C. D. DeLoach  
RE: ESPIONAGE CONFERENCE  
DOMESTIC INTELLIGENCE DIVISION  
(JUNE 16-17, 1969)

*IN STEP 2*

Propose in "sounding-out" interview, we resolve if subject is ready, willing, and able to assist Bureau, by advising him we desire his participation in confidential activity to protect the internal security of the United States, which may require his time and effort beyond his normal occupational endeavors. Statement would not divulge specific plan to contact Soviet-bloc official, but would strengthen assurance he will actively cooperate and insure background investigation to be conducted by our Agents is necessary and worthwhile.

Propose also that Step 4, recontact of individual, be on a UACB basis, cutting paper work without sacrificing supervision and quality of investigation, all other procedures to remain the same.

ACTION:

If you approve, attached are proposed SAC Letter and appropriate change of Manual of Instructions.

*RW*

*W.B.*

*over*

*OK.*

*X*

*W.B.*

*✓*

*✱*

*Dghz*

1 - Mr. C. D. DeLoach      1 - Mr. J. J. Casper      1 - Mr. Branigan  
1 - Mr. J. P. Mohr      1 - Mr. W. C. Sullivan      1 - Mr. Clough  
1 - Mr. T. E. Bishop      1 - Mr. A. W. Gray

PROPOSED CHANGE IN      June 25, 1969  
MANUAL OF INSTRUCTIONS  
SECTION 105K, PAGE 34  
(INTERNAL SECURITY - NATIONALISTIC TENDENCY)

In Section 105K, page 34, paragraph (c) should read as follows:

(c) For all offices, if during the "sounding-out" interview the Dececo subject clearly exhibits a willingness and potential to cooperate with the Bureau, he should be informed of our desire to have him participate in confidential activity in support of the Bureau's responsibility for the protection of the internal security of the United States. Subject should clearly understand this may require his time and effort beyond his normal occupational endeavors. If the initial interview is favorable, submit results and request the Bureau to review its files if not already done. At the same time, an investigation should be instituted to determine the individual's background, including personal history, integrity, and reliability. The extent of this investigation will depend upon the circumstances of individual cases but must be sufficient to clearly establish that the individual is the type of person who can be operated successfully by the Bureau. At the completion of this investigation, the results thereof and a summary of the initial interview and file reviews should be furnished to the Bureau, advising on a UACB basis that subject will be recontacted to further assess his potential and availability.

During this second interview, the person selected will be specifically informed of our desire to have him develop a relationship with a Soviet-bloc official. If after being informed of the purpose of his cooperation he is still agreeable to cooperate, and you feel he possesses the attributes necessary for a successful double agent or informant, submit the results of the second interview to the Bureau. Advise, on a UACB basis, that the person under consideration will be considered a PSI and that steps will be taken to develop him as an informant or double agent. For your guidance a PSI should be designated an informant, or double agent, when he is in contact with an official and is furnishing information of value.

HDC:mk1 (12)

1 - 65-1934 (Revisions, Manual of Instructions)

SEE NOTE PAGE TWO

Proposed Change in Manual of Instructions

NOTE:

See memorandum W. C. Sullivan to Mr. C. D. DeLoach, captioned "Espionage Conference, Domestic Intelligence Division, (June 16-17, 1969)," dated 6/25/69, prepared by HDC:mk1.

#123-10

Date

9/5/69

To:  
Director, FBI

From: (Suggester's name)  
SA George M. Quinn

Division of Assignment  
Domestic Intelligence

SUGGESTION

That ~~field offices be~~ authorized to submit designation of an individual as a ~~Bureau-approved~~ potential security informant (PSI) where no request for payment is involved on a UACB basis and to include in its letter that PSI will be instructed in accordance with provisions in Section 107D, item 2, Manual of Instructions.

*Security Informants GENERAL.*

Current practice or rule (Include manual citation as well as facts)

See page 2.

Advantages of suggestion and annual savings (include basis for estimate)

Upon receipt of field request to designate PSI, Bureau files are reviewed. If no pertinent information is located which would militate against use of subject as PSI, Bureau authorizes this designation as PSI. By authorizing field to submit recommendation on UACB basis, we will eliminate need for Bureau to send reply to field. Final approval on UACB basis will continue with Division head. Incoming letter from field requesting designation will include statement that subject will be informed that his assistance is strictly voluntary, that no intimidation was involved, that he is <sup>not</sup> and cannot consider himself a Bureau employee and that he will maintain his contacts with  
(continued page 2)

Disadvantages of suggestion

None apparent.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*George M. Quinn, Special Agent*  
Signature and Title of Suggester

Recommendations and comments of Division Head

SEE ADDENDUM PAGE THREE

REC-63

66-2549-3-1425

*W.C. Sullivan*  
Signature and Title

SEP 15 1969

(Do not write in this space - for Bureau use only)

*Set appur 9/11/69*

*2-Grine*

54 SEP 24 1969

287

Current Practice:

Section 107D, item 1, Manual of Instructions, instructs field to submit results of background investigation in same numerical sequence as set forth in Section 107C, Manual of Instructions, and to request authority for designation as Bureau-approved PSI. This communication should also include a physical description. Seat of Government will review investigation and, with approval of division head, advise field of decision and if authorization is being given instruct field in communication to advise subject of information contained in Section 107D, item 2.

Advantages: (continued)

Bureau on confidential basis, all of which heretofore has been included in Bureau's letter to field authorizing designation. If subject is affiliated with labor union or educational institution, field will also report that it has informed subject that Bureau is not interested in employer-employee relationship of labor union or administrative functions of educational institution as case may be.

Suggester recommends that field offices be authorized to submit designation of an individual as a Bureau-approved Potential Security Informant (PSI) where no request for payment is involved on a UACB basis and to include in its letter that PSI will be instructed in accordance with provisions in Section 107 D, Item 2, Manual of Instructions. (Briefly this Section requires that field after individual has been approved as PSI make clear to him that his assistance is voluntary; that he cannot consider himself a Bureau employee; and that his cooperation is confidential. If PSI is connected with labor union he is to be informed Bureau not interested in employer - employee relationship and if connected with institution of learning be handled in accordance with current regulations concerning investigations on campuses.)

The present procedure is for field to submit certain required information concerning individual's background and to submit request for Bureau authority to designate him as PSI. Bureau, following review of investigation conducted and check of Bureau files, specifically advises field of its decision and if authorized, has field instruct PSI in accordance with Section 107 D, Item 2, mentioned above.

Suggester feels that the adoption of his suggestion would eliminate need for Bureau to send reply to the field. He indicates that the final approval for such PSIs would lie with the Division head.

If the above suggestion is adopted, conceivably all requests for PSI approval where no request for payment is involved could be approved at the level of Bureau Supervisor or Division head. This would be unsatisfactory since in cases of PSIs involving students, diplomatic personnel, etc., the approval of Bureau officials outside this Division is required prior to their designation as PSIs.

In addition, since field could submit requests on UACB basis field could be utilizing an individual as a PSI even before the Bureau had an opportunity to check its indices.

The adoption of this suggestion would tend to relax control over the development of informants at a time when tight control is necessary.

In view of the foregoing, this Division recommends that the suggestion not be adopted.



September 11, 1969

PERSONAL

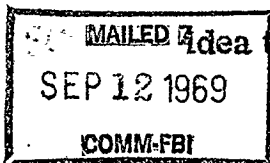
REC-63

66-2542-3 1425  
Mr. George M. Quinn  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Quinn:

Your suggestion has been received whereby field offices could take certain action unless advised to the contrary by the Bureau. After consideration, it has been decided this proposal should not be adopted because of several disadvantages which would be involved in such a procedure.

I appreciate the interest which led you to submit your



idea to me.

Sincerely yours,

J. Edgar Hoover

1 - Mr. Sullivan

1 - Personnel file of SA George M. Quinn

WML:agq

(5)

(Suggestion 123-70 dated 9/5/69)

NOTE: Suggests field be authorized to submit designation of an individual as a Bureau-approved potential security informant (PSI) where no request for payment is involved on an unless-advised-to-the-contrary-by-the Bureau (UACB) basis and to include in its letter that PSI will be instructed in accordance with provisions in Section 107D, item 2, Manual of Instructions.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
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Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

NOTED  
Domestic Intelligence Division that, if adopted, conceivably

all requests for PSI approval where no request for payment is involved could be approved at the level of Bureau supervisor or Division head. This would be unsatisfactory since in cases of PSIs involving students, diplomatic personnel, etc., the approval of Bureau officials outside the Domestic

(Note continued on page 2)

MAIL ROOM ☐ TELETYPE UNIT ☐

Letter to Mr. George M. Quinn

NOTE: (Continued)

Intelligence Division is required prior to their designation as PSIs. In addition, field, if permitted to submit requests on a UACB basis, could be using an individual as a PSI even before Bureau had an opportunity to check its indices. Proposed procedure would tend to relax control over the development of informants at a time when tight control is necessary. Training Division agrees since it appears the disadvantages involved in proposed procedure would outweigh any reduction in correspondence which might occur from its use and recommends idea not be adopted.

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 9/9/69

FROM : SAC, LOS ANGELES (66-5074)

SUBJECT: SECURITY INFORMANTS  
REPORT OF FEDERAL INCOME TAX DEDUCTIONS  
CALENDAR YEAR 1968

*W. J. Row*  
*Rozaph*

There is enclosed Check Number 99, dated September 9, 1969, in the amount of  payable to the Chief Clerk, FBI, which represents net Federal Income Tax withheld from the following Security Informants for Calendar Year 1968. b7E

Also enclosed are receipts issued by the informants where refunds were made to them, and also from those informants who were required to pay additional tax.

NAME AND SYMBOL NUMBER	ADDITIONAL TAX RECEIVED	TAX REFUNDS	NET TAX
<div style="border: 1px solid black; width: 500px; height: 300px;"></div>	<div style="border: 1px solid black; width: 150px; height: 150px;"></div>	<div style="border: 1px solid black; width: 150px; height: 150px;"></div>	<div style="border: 1px solid black; width: 100px; height: 100px; text-align: center;">\$</div>
			<div style="border: 1px solid black; width: 100px; height: 100px;"></div>

b7E

*66-2549-3-14*

2-Bureau (AIRMAIL) (Encls.-22)  
1-Los Angeles (66-5074)

OCT 10 1969

PRS:kbt

(3)

REGISTERED

51 OCT 17 1969

*100822 encls det m*  
*Van. Unit*  
*928687*

*5/14*

NAME AND SYMBOL NUMBER

ADDITIONAL  
TAX RECEIVED

TAX  
REFUNDS

NET TAX

b7E

--

Net Total Tax for Calendar Year 1968

--

\* Receipt to be submitted

*Totals OK per  
Voucher Unit records.*  
*[Signature]*

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. C. D. DeLoach

FROM : W. C. Sullivan

SUBJECT: RACIAL AND SECURITY  
INFORMANTS COVERAGE  
SYNOPSIS:

1 - Mr. C. D. DeLoach

1 - Mr. W. C. Sullivan

1 - Mr. W. M. Felt

DATE: 9-10-69

1 - Mr. G. C. Moore

1 - Mr. C. D. Brennan

1 - Mr. M. J. Rozamus

1 - Mr. J. G. Deegan

DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

In order to conquer the problem posed by subversives and racial extremists dedicated to the destruction of this country we are operating a highly effective system of live informants who keep us abreast of their activities. Informants are reporting on individuals who are involved in conspiracies with foreign subversive elements and are engaged in fomenting riots and disturbances in cities and on college campuses across the nation, as well as participating in arsons, bombings, and murders. The intelligence data needed to combat this problem is furnished on a continuing basis by informants. In June, 1969, a security informant received first-hand information from the Soviets that they are advocating increased activities of peace movements throughout the world. A New York security informant continues to meet clandestinely with his Soviet contact to exchange messages and to receive money for financing subversion in the United States. A racial informant has reported upon the strategy of the North Vietnamese Delegation in connection with the Paris Peace Talks. Racial informants have also reported on international revolutionary activities formulated abroad. The absolute need for informants on college campuses is evidenced by the fact that the New Left and black extremists were responsible for over 200 disturbances and damages in excess of \$2,500,000 on 140 college campuses during the 1968-69 academic year. Information furnished by the informants have prevented serious acts of racial violence, prevented murders, contained rioting and have resulted in the arrest of numerous extremists. Specifically, racial informants have accounted for the arrest of 149 individuals in the last three months as well as the recovery of items valued in excess of \$56,047.90, including caches of arms, weapons, and explosives. Voluminous examples of the above are set forth in the details which follows.

ACTION:

For information.

JGD:bad

59 OCT 13 1969

ENCLOSURE

NOT RECORDED

123 OCT 9 1969

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ENCLOSURE  
66-2542-3  
ENCLOSURE

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## SECURITY INFORMANTS.

### High-level Information Regarding National and International Communist Activities

During the past six months our top informants in the Communist Party, USA, (CPUSA), CG 5824-S\* and NY 694-S\*, have continued to provide highest level coverage not only of the CPUSA but of the international communist movement as well. CG 5824-S\* traveled on Solo Missions 31 and 32 during this period. By letters dated 6/13/69 and 8/25/69 Department of State indicated that data developed by this source was "extremely valuable, very enlightening, and useful." CG 5824-S\* is currently abroad on Solo Mission 33 accompanying Gus Hall, General Secretary, CPUSA, on a visit to Hanoi, North Vietnam, to attend the funeral of the late Ho Chi-Minh. In addition, in August, 1969, CG 5824-S\* developed information concerning the Sino-Soviet dispute which was considered extremely important by the intelligence community since it substantiated information previously received from other sources regarding Soviet intentions. During this period NY 694-S\* has continued to meet clandestinely with his Soviet contact to exchange messages and has received \$550,000 of the Party's \$1,500,000 subsidy for 1969 from the Soviets.

### World Peace Council in East Berlin, 6/21-23/69

attended the World Peace Council in East Berlin, Germany, 6/21-23/69. The report included first-hand information on position of Soviet delegation who advocated increased activity by peace movements throughout the world, calling for specific actions on July 4th, July 20th (Anniversary of Geneva Accords), and August 6th (Anniversary of Hiroshima bombing). Informant also reported remarks of North Vietnamese

b7D



Ambassador relating to position and possibility of progress at Paris Peace talks. This information was disseminated by teletype to the White House, State Department, and other agencies to which it was of considerable value.

National Anti-War Conference  
in Cleveland 7/4,5/69

[redacted] attended the National Anti-War Conference held in Cleveland, Ohio, 7/4,5/69. The report submitted by this informant gave a detailed accounting of the plans made for future activities as well as the positions taken by New Left Key Activists and other various personages in the anti-war movement. This conference set in motion the organizing for demonstrations at the Summer White House in San Clemente, California, in August, 1969; demonstrations and possible confrontations in Chicago in October, 1969, during trial of the eight individuals indicted for their activities at time of Democratic National Convention; massive demonstrations in Washington, D. C., in November, 1969; and other activities including a "moratorium on business as usual," calling for a strike of students. This information was of extreme importance at all levels of government, and was appropriately disseminated.

b7D

National Coverage of the Students  
for a Democratic Society (SDS)

[redacted] is a most valuable informant involved in the SDS, a militant, anarchist, revolutionary organization headquartered in Chicago. This informant has sufficient access to SDS national headquarters to provide and has provided the Bureau with exceptional information concerning the various factions within SDS, their objectives, and future plans for disruptive activities. [redacted] has attended [redacted] meetings [redacted] This informant is making very promising progress.

b7D

Informant Causes SDS Summer Work-In  
Project to Fail

[redacted] is a student at Toledo University, Toledo, Ohio. During this summer he was one of over 40 SDS members who became involved in an SDS Summer Work-In project in the State of Ohio, primarily Columbus. The SDS members involved in this project were subjects of numerous arrests by the Columbus Police Department because of the very valuable information furnished by this informant and he was most instrumental in causing this project, designed to cause disruption and disorders in Columbus, to fail.

b7D

Informant on Southern Louisiana  
Regional Committee of SDS

[redacted] a college student in New Orleans, has been very valuable in furnishing information concerning the National Office and Progressive Labor factions of SDS in the New Orleans area. [redacted]

b7D

[redacted]  
[redacted] He attended the 1969 SDS National Convention and has initiated contacts with SDS national leaders.

Massive Demonstration Planned  
For Chicago to Start 9/24/69

Demonstrations protesting the trials of individuals for their activities during the Democratic National Convention, Chicago, Illinois.

The SDS, the Black Panther Party (BPP), the New Mobilization Committee to End the War in Vietnam, and other protest groups have sent out a call for a massive demonstration to be held in Chicago, Illinois, during the trials of eight individuals for their activities during the Democratic National Convention. The trials are to start 9/24/69.

A split over the nature of the demonstration has occurred between SDS and other participating organizations. Current information indicates the demonstrations will start on October 8 with SDS attempting to organize a militant confrontation with authorities. The New Mobilization Committee to End the War in Vietnam (NMC) plans its action later in the month but with a more peaceful format.

This situation is potentially explosive since it has both New Left and racial overtones.

The following sources have furnished particularly valuable information with respect to this planned demonstration: [redacted] a student at Portland State College, Portland, Oregon, who is a member of SDS; [redacted] is a member of the Black United Front (BUF) of Washington, D. C., and the Washington Mobilization Committee, which is a branch of the NMC. b7D

Demonstrations Scheduled for  
Washington, D. C., in November, 1969

The NMC is sponsoring a massive anti-war demonstration in Washington, D. C., on 11/15/69. Recently the BUF, Washington, D. C., demanded that the NMC make a payment to the BUF of \$25,000. This payment would be made for BUF's cooperation during the demonstration. This demand has caused extreme problems for NMC as it does not have the funds to make the payment. BUF has remained adamant and stated its demands are not negotiable. It is essential that we follow the conflict between these two groups and if possible take such action as might be possible to so discourage NMC that it will cancel this demonstration.

The following source has furnished up-to-date developments on this matter: [redacted] who is a member of BUF and the Washington Mobilization Committee, which is a branch of the NMC. b7D

The Danger of Campus Violence, Steps  
Towards its Solution and Effectiveness

As of June, 1968, there were 2,489 institutions of higher learning in the U.S., of which more than 1,000 are 4-year accredited colleges and universities. There are over 7,000,000 college students. The Educational Testing Center estimates 2% of students are wreckers who aim to "radicalize" the campuses.

From September, 1968, through May, 1969, demonstrations have occurred on over 200 college campuses throughout the U.S. Over 30 can be called serious. In some instances schools have closed. Over 2,300 arrests have been made and damages to facilities have exceeded \$2,500,000.

Our informant coverage in colleges and universities is on a very select basis and of the 2,489 such institutions in the U.S., we have informant coverage in an extremely small percentage of them. Our policy is to develop coverage only where there is potential dangerousness and we can prevent or curtail injury to persons and damage to property by keeping forewarned of campus violence and, of course, detect subversion.

Through our informant coverage we have on several occasions been able to warn appropriate authorities of planned violence and they have then succeeded in taking action which greatly curtailed both injury and property damage.

During the 1968-69 academic year what can be considered as major student disturbances occurred at such colleges as University of California at Berkeley, City College of New York, and Stanford University. During these periods of unrest, informants furnished invaluable information regarding the activities and planning of student disruptionists. Among the informants so employed were:

b7D



UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. C. Sullivan

FROM : Mr. W. R. Wannall

SUBJECT: SECURITY INFORMANT PROGRAM  
REDUCTION IN COST

1 - Mr. DeLoach  
1 - Mr. Mohr  
1 - Mr. Felt  
1 - Mr. Casper  
1 - Mr. Sullivan  
DATE: October 17, 1969  
1 - Mr. Branigan  
1 - Mr. C. D. Brennan  
1 - Mr. D. J. Brennan  
1 - Mr. Cotter  
1 - Mr. G. C. Moore  
1 - Mr. Wannall  
1 - Mr. Rozamus  
1 - Mr. A. W. Gray

Mr. Tolson \_\_\_\_\_  
Mr. DeLoach \_\_\_\_\_  
Mr. Walters \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Bishop \_\_\_\_\_  
Mr. Casper \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Felt \_\_\_\_\_  
Mr. Gale \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Sullivan \_\_\_\_\_  
Mr. Tavel \_\_\_\_\_  
Mr. Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Miss Holmes \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

In view of continuing need for economy in operating costs and recognizing possibility of effecting savings through re-examination of our Security Informant Program, the attached SAC Letter should go forward requiring each Special Agent in Charge to conduct a detailed analysis of his informant program with a view of retrenchment, refinement and/or elimination of duplication.

In 1967 we directed Legat, Mexico City to review his informant program to determine if savings could be effected through refinement. Emphasis was placed on quality rather than quantity and it was found that a number of informants were furnishing primarily corroborative data, which, although desirable while establishing reliability and integrity of other sources, could be cutback without curtailment of effectiveness of overall coverage. Legat, Mexico made cutbacks resulting in projected annual savings of more than [redacted]

In 1968, using the same basic approach, refinement of our Border Coverage (BOCOV) program resulted in projected annual savings of more than [redacted]. Comparison of results achieved under the refined informant operations with those prior thereto has shown there has been no significant loss of coverage.

General  
Detailed analysis of the Bureau's whole security informant program throughout the field could result in comparative savings through cutbacks and refinement, without curtailment of efficient operations. The field is in the best position to make an on-the-scene analysis of individual informant situations and submit appropriate recommendations which could result in savings. Naturally, any resulting reduction in overall informant statistics must be taken into account during future field inspections. It will also be necessary, however, that the field inspectors continue to make certain that cutting back nonessential informant coverage does not result in a letdown on the part of individual Special Agents in the continuing search for well qualified, productive informants.

Enclosure - [redacted]

59 NOV 4 1969

EX-1

SEE RECOMMENDATION PAGE TWO

OCT 28 1969

Memorandum for Mr. Sullivan  
RE: SECURITY INFORMANT PROGRAM

RECOMMENDATION:

That the attached SAC Letter be approved requiring the field to conduct a detailed analysis of its Security and Racial Informant Programs and thereafter submit recommendations for possible reduction in costs.

300

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~~was~~  
gfm

G.K.  
x

✓ PER  
L. M.

as

RM

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 12/31/69

FROM : SAC, LOUISVILLE  (B)

b7D

SUBJECT: UTILIZATION OF INFORMANTS  
AND SOURCES AT  
INSTITUTIONS OF LEARNING  
SECURITY AND RACIAL INFORMANTS

Pursuant to the provisions of the Manual of Instruction, Volume IV, Sections 107 and 130, the following information regarding captioned matter is hereby submitted:

At the present time, the Louisville Division has no students or teachers at Kentucky institutions of learning, which have been authorized by the Bureau for contact as security informants, potential racial informants, or other sources in connection with official investigative interests.

It is noted, however, that appropriate personnel, strategically positioned in capacities including college presidents, registrars, administrators and campus security directors, are contacted on a regular basis commensurate with investigative requirements, thus providing adequate coverage of campus activities throughout the Louisville Division's geographical area of responsibility.

2 - Bureau  
2 - Louisville  
EVA/eam  
(4)

REC-95

66-2542-3-1428

15 JAN 2 1970

EX-111

RACIAL INT. SECT.



383...

JAN 30 1970

1 - Mr. J. F. Burns

1/13/70

airtel

To: SACs Baltimore  
Jacksonville  
Kansas City  
Mobile  
New Haven  
New Orleans  
New York

From: Director, FBI (66-2542-3)

UTILIZATION OF INFORMANTS AND SOURCES  
AT INSTITUTIONS OF LEARNING

*Security*  
Re SAC letter 69-55, dated 9/26/69, advising of the submission of a quarterly letter regarding each student or teacher authorized for contact as a potential informant, informant or handling source in security and racial matters. *J*

Re SAC letter instructed initial quarterly letters to be submitted by each office by January 1, 1970. To date there is no record in the Bureau of such a communication having been received from your office. Advise by return airtel date of communication.

JFB:cas *PS*  
(16)

*66-2542-3-1429*  
REC-22

19 JAN 24 1970

EX-109

MAILED 21

JAN 13 1970

COMM-FBI

50 JAN 21 1970

MAIL ROOM ☒ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*YK*



EX-105

REC- 62

January 26, 1970

PERSONAL

66-2542-3-1430

[Redacted]

Federal Bureau of Investigation  
Oklahoma City, Oklahoma

Dear [Redacted]

Your suggestion has been received regarding a system for use to facilitate bringing certain information to the attention of all investigative personnel and to more fully utilize the knowledge of the individuals connected with these matters. This proposal is being evaluated by the interested divisions at the Seat of Government and I will let you know of the final decision concerning this subject.

The interest you displayed in submitting your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- 2 - Oklahoma City
- 1 - Field personnel file
- 1 - Suggestion file
- 1 - Personnel file of SA [Redacted]

ML:cak CAK

(6)

(Suggestion 473-70 dated 1/15/70)

NOTE: Suggester sets forth an elaborate system utilizing an informant card file which would be available to all Agents at all times in each headquarters office and all resident agencies in which more than six Agents are assigned. He has submitted two forms (samples attached) for use in field in connection with this system.

b6  
b7C

Since SA [Redacted] has included all types of informants in his proposal, it is being referred to the Domestic Intelligence and Special Investigative Divisions for views and recommendations.

TELETYPE UNIT [ ]  
JAN 25 1970

MAILED 21  
JAN 26 1970  
COMM-FBI

b6  
b7C

2542-1-  
66-2542-1-  
66-2542-1-  
66-2542-1-

RECORDED COPY FILED IN

Tolson  
DeLoach  
Walters  
Mohr  
Bishop  
Casper  
Callahan  
Conrad

*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*

EXP. PROC.

#443-113

Date

1/15/70

To:

Director, FBI

From: (Suggester's name)

SA

Division of Assignment

Oklahoma City

b6  
b7C

SUGGESTION

It is suggested that an informant card file be established and made available to all Special Agents at all times in each Division Headquarters City and all Resident Agency cities in which more than six Agents are assigned. This card file would not contain the names of the CI or PCI but would only reflect the 137 file number and the case agent. Each file would contain information relative to informants in the one city or metropolitan area only. Information concerning the informants would be filed behind index tabs indicating the "specialty" of the informant, such as Negro, Prostitute, Salvage Operator, Greek, Homosexual, Con Man, etc.; and location of residence and activities by general areas such as northwest portion of city. The index tabs in each file would vary depending upon the particular city in which the file was maintained and the informants in the file.

(continued page 2)

Current practice or rule (Include manual citation as well as facts)

No procedure is currently outlined in the Manual of Rules and Regulations which makes the services and knowledge of all informants available for use of all Special Agents in all investigative matters.

Advantages of suggestion and annual savings (Include basis for estimate)

1. It would fully utilize the knowledge of all informants in all FBI investigative matters rather than just in the matters under investigation by the informant case agent. Numerous cases have occurred in the past where Bureau fugitives were sought for a considerable period of time but were apprehended immediately upon receipt of information from an informant who could have provided the information earlier if aware of the fugitive status of the subject.

2. Potential Criminal Informants could be developed into Criminal Informants or closed more rapidly due to the numerous investigative matters upon which they could be questioned in a short period of time.

(continued page 3)

Disadvantages of suggestion

An initial disadvantage would be the time and printing costs required to put this system into effect. However, once the system is established, paperwork and manhours required would be an absolute minimum.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

b6  
b7C

Recommendations and comments of Division Head

I do not recommend. Suggestion would be difficult to administer. A memorandum to all Agents requesting contact with logical informants accomplishes the same end.

Special Agent in Charge

(Do not write in this space - for Bureau use only)

LET OF AG  
ALICIA 1/26/70  
1-2041-1/27/70

REC-62

66-1542-3-1430

LET OF AG  
ALICIA 2/15/70

14 JAN 22 1970

3-Bureau (Enc. 10)

2-Oklahoma City (1-66-2180) (1-67-Mackechney)

RLM:jmc (5)

1/23/70 - 1-66

JAN 27 1970

Suggestion of SA

b6  
b7C

**SUGGESTION:** (continued from page 1)

At the time an informant was opened the case agent would determine the manner in which the informant could most logically furnish information and have the informant indexed accordingly. This could be accomplished by the case agent completing a 3" x 5" card or form in legible hand printing with a copy for each area in which the informant was to be indexed. The number of index cards on each informant would vary from two to any number, depending upon the particular informant. Enclosure One is a sample form which could be printed for this purpose, possibly with carbon paper preinserted as with the currently used assignment cards.

A copy of the index card would be filed in the informant file. FD-237, Criminal Informant Review Sheet, could be amended to reflect the filing of the index card in the file and also to reflect the fact that the index cards were removed when the file was closed. In the event the index cards were not removed, the mistake would be noticed and corrected upon receipt of the next request for an informant contact.

Special Agents working cases would then have the full advantage of the knowledge of every informant in the metropolitan area in which he was conducting investigation. Upon receiving an investigative matter he could quickly review the Informant Index File and determine the 137 file numbers of all informants who could logically furnish information relative to his particular investigation. He would then send a lead to the informant case agent. This could be done in legible hand printing on a form with two copies to the 137 file. Enclosure Two is a sample form which could be utilized for this purpose. A notation would be made in the investigative case file on the top serial when this form was sent to the informant file, such as: FD-1234 to 137-1234 and 137-5678 on 12/12/70.

Upon completion of the informant contact the informant case agent would record the information provided by the informant or a negative contact on the bottom of the request form in legible hand printing and send the original back to the investigative case file with the duplicate to the informant file to record the informant contact.

Suggestion of SA [REDACTED]

b6  
b7C

ADVANTAGES: (continued from page 1)

3. Security, racial and criminal informant could be utilized in all matters which are investigated by the FBI, rather than only in one particular area, such as security as in the case of security informants. Of course, all contacts would be at the discretion of the informant case agent.
4. A conservative estimate of the value of the annual savings due to the resulting reduction in investigative manhours would be [REDACTED] b7E
5. This program could be particularly valuable in Organized Crime investigations where all informants are questioned concerning specific individuals under investigation.

An example of this could be information provided by a prostitute concerning hijacking activities on the part of an individual under investigation when it was not even known by the FBI that the prostitute was acquainted with this individual.

ENCLOSURE ONE to Employee Suggestion of SA

b6  
b7c

3" x 5" or 5" x 7" size

INFORMANT INDEX CARD  
FD-

Race: ☐ W ☐ N ☐ Other (specify) \_\_\_\_\_.

Residence Area: \_\_\_\_\_.

Occupation: type \_\_\_\_\_ area \_\_\_\_\_.

type \_\_\_\_\_ area \_\_\_\_\_.

Speciality: 1. \_\_\_\_\_ 2. \_\_\_\_\_.

3. \_\_\_\_\_ 4. \_\_\_\_\_.

Informant file # \_\_\_\_\_ Case Agent \_\_\_\_\_.

ENCLOSURE

66-2542-3-1430

ENCLOSURE TWO to Employee Suggestion of SA

b6  
b7c

INFORMANT CONTACT REQUEST  
FD-

DATE

TO: 137-

IT IS REQUESTED THAT THE ABOVE INFORMANT BE CONTACTED RE  
THE INVESTIGATIVE MATTER ENTITLED:

SUMMARY OF INVESTIGATIVE MATTER:

TYPE OF INFORMATION DESIRED FROM INFORMANT:

SUBJECT'S DESCRIPTION:

RACE	SEX	HEIGHT	HAIR	EYES
WEIGHT	DOB	SCARS & MARKS		

PHOTO ATTACHED ☐ YES ☐ NO VEHICLE

RESULTS OF INFORMANT CONTACT (INCLUDE PCI NAME OR SYMBOL #):

DATE OF CONTACT:

CONTACTING AGENT:

JAN 22 1970  
XEROX

ENCLOSURE 66-2542-3-1430

F B I

Date: 1/16/70

Mr. Tolson	
Mr. Belmont	
Mr. Mohr	
Mr. DeLoach	
Mr. Casper	
Mr. Callahan	
Mr. Conrad	
Mr. Felt	
Mr. Gale	
Mr. Rosen	
Mr. Sullivan	
Mr. Tavel	
Mr. Trotter	
Tele. Room	
Miss Holmes	
Miss Gandy	

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)Via AIRTEL \_\_\_\_\_  
(Priority)

TO: DIRECTOR, FBI (66-2542-3)

FROM: SAC, NEW YORK SUBJECT: UTILIZATION OF INFORMANTS AND SOURCES  
AT INSTITUTIONS OF LEARNING

SECURITY INFORMANTS

ReBuairtel, 1/13/70.

CR

Cover letter and 31 quarterly letters, prepared in accordance with instructions set forth in SAC Letter 69-55, submitted and dated 1/9/70.

2 - Bureau (RM)  
1 - New York

REG:jtd  
(4)

REG 45

66-2542-1431  
JAN 30 1970

292

Approved: \_\_\_\_\_ Sent \_\_\_\_\_ M Per \_\_\_\_\_  
Special Agent in Charge

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. C. Sullivan

DATE: 1/22/70

FROM : Mr. C. D. Brennan

SUBJECT: UTILIZATION OF INFORMANTS AND  
SOURCES AT INSTITUTIONS OF LEARNING

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

The following is an evaluation of the results of our efforts to control tightly and with great selectivity the use of informants and sources on the campuses of educational institutions.

SAC letter 69-55, dated 9/26/69, and captioned "Security and Racial Informants" instructed each Special Agent in Charge to submit a quarterly letter regarding each student or teacher authorized for contact as a potential informant, informant or panel source in security and racial matters. The letter was to contain sufficient information to justify the continued utilization of the sources.

An analysis of the results of this survey shows the following figures for Bureau-approved informants and sources on campus: Security Informants - 78, Potential Security Informants - 68, Confidential Sources - 47, Panel Sources - 11, Racial Informants and Sources - 53. These figures represent a total of 257 students and teachers authorized. The field in each instance, except for two discontinuances by Las Vegas Office, indicated these sources represent the bare essentials necessary for adequate coverage in fulfilling the Bureau's responsibilities and that any further discontinuances would seriously impair this coverage. During the current academic year campuses have been plagued with the actions of militant New Left extremists. For example: in excess of 300 campus demonstrations have taken place during which 400 arrests have been made; 42 sit-ins have occurred; 14 demonstrators and 50 officers injured; 22 cases of arson and 3 cases of bombing reported; and approximately one and one-half million dollars in damages to campus facilities have been inflicted during these incidents.

JFB:jan/dlm  
(7)

REC-29

66-2542-3-1432

- 1 - Mr. C. D. DeLoach
- 1 - Mr. W. M. Felt
- 1 - Mr. W. C. Sullivan
- 1 - Mr. G. C. Moore
- 1 - Mr. C. D. Brennan
- 1 - Mr. J. F. Burns

ST-103

JAN 30 1970

CONTINUED - OVER

FEB 12 1970

XEROX

UNRECORDED COPY FILED IN 66-2542-10



Memorandum to Mr. W. C. Sullivan  
RE: UTILIZATION OF INFORMANTS AND  
SOURCES AT INSTITUTIONS OF LEARNING

It should be noted that a prior survey in reduction of costs in security and racial informant programs recently resulted in the discontinuance of 44 security informants and 34 racial informants, some of whom fell into the student-teacher category.

A review will be made in three months to insure that the most effective utilization of these informants is being obtained.

RECOMMENDATION:

None. For your information.

Do HOS  
Curt

get

Wel

✓

dc

WBS

February 5, 1970

PERSONAL

REC-19

66-9542-3-1434

ST 102

[redacted]  
Federal Bureau of Investigation  
Oklahoma City, Oklahoma

Dear [redacted]

b6  
b7C

Reference is made to your suggestion regarding a system for use to facilitate bringing certain information to the attention of all investigative personnel and to more fully utilize the knowledge of the individuals connected with these matters. After consideration, it has been decided that our present rules regarding these matters are preferable and that a change is not warranted at this time.

Although favorable action was not taken in this instance, I appreciate the thoughtfulness you displayed in submitting your idea to me.

Sincerely yours,

J. Edgar Hoover

- 2 - Oklahoma City
  - 1 - Field personnel file
  - 1 - Suggestion file

1 - Personnel file of SA [redacted]

ML: cak *AK*

(6) (Suggestion 473-70)

b6  
b7C

NOTE: Based on memorandum J. J. Casper to Mr. Mohr dated 2/2/70 captioned Security Informants - General Suggestion 473-70 Submitted by SA [redacted] Oklahoma City Office.  
ML: cak.

MAIL ROOM ☐ TELETYPE UNIT ☐

MAILED 21

FEB 5 - 1970

COMM-FBI

*Rec'd*  
Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*321*  
*351970*  
*Jan*

*Walters*  
*ABE*  
*for*

*Walters*

*Walters*

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: February 2, 1970

FROM : J. J. Casper

SUBJECT: SECURITY INFORMANTS - GENERAL  
SUGGESTION 473-70 SUBMITTED BY  
SA [REDACTED]  
OKLAHOMA CITY OFFICE

b6  
b7C

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

## SYNOPSIS

Suggests an informant card file be established and made available to all Agents at all times in each headquarters city and each resident agency in which more than six Agents are assigned. File would not contain names of informants but only the file number and name of the case Agent. Each file would be limited to informants in one city or metropolitan area only. Information regarding the informant would be filed behind index tabs indicating his "speciality" and location of residence and activities by general areas such as, northwest portion of city. Index tabs would vary depending upon particular area in which file is being maintained and the informants in the file. Attached to the background material are two proposed forms for use in this procedure, one is an index card and the other for use in sending a lead to the informant case Agent. Suggester feels this system would result in a saving of investigative man-hours.

SAC Burns, Oklahoma City, the Domestic Intelligence and Special Investigative Divisions all opposed adoption. SAC Burns advised the procedure would be difficult to administer and that a memorandum to all Agents requesting contact with logical informants accomplishes the same end. Domestic Intelligence Division noted present rules regarding security informants, potential security informants and confidential sources provide that an office may maintain an "Agents' Informative Index" which is maintained by SAC, ASAC or Security Supervisor consistent with maximum security and which is available to all Special Agents. Special Investigative Division advised rules relating to criminal informant matters indicate that an index is to be maintained in each office but not in resident agencies. This type of index would appear sufficient.

REC-19

66-2542-3-1434

Enclosure

- 1 - Bufile 66-2542-1
- 1 - Bufile 66-2542-10

ML:cak CAK

(4)

ST-111

FEB 6 1970

CONTINUED - OVER

UNRECORDED COPY FILED IN 66-2542-10

Memorandum J. J. Casper to Mr. Mohr  
Re: Security Informants - General  
Suggestion 473-70 Submitted by  
SA   
Oklahoma City Office

b6  
b7C

Due to the above views, Training Division recommends current idea not be approved.

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact.

*mel*  
*JJM*  
*Paul*  
*WST*  
*JCV*  
*JJS*  
*Tymc*  
*ABE*  
*802*  
*Jan*  
*son*

Memorandum J. J. Casper to Mr. Mohr  
Re: Security Informants - General  
Suggestion 473-70 Submitted by  
SA [REDACTED]  
Oklahoma City Office

b6  
b7c

### DETAILS

SUGGESTION: That an informant card file be established and made available to all Special Agents at all times in each headquarters city and each resident agency which has more than six Agents assigned. This card file would not contain the names of the Confidential Informant (CI) or Potential Confidential Informant (PCI) but would only reflect the 137 file number and the case Agent. Each file would contain information relative to informants in the one city or metropolitan area only. Information concerning the informants would be filed behind the index tabs indicating the "speciality" of the informant, such as Negro, Prostitute, Salvage Operator, Greek, Homosexual, Con Man, etc.; and location of residence and activities by general areas such as, north-west portion of city. The index tabs in each file would vary depending upon the particular city in which the file was maintained and the informants in the file. At the time an informant was developed, the case Agent would determine the manner in which the informant could most logically furnish information and have the informant indexed accordingly. This could be accomplished by the case Agent completing a three- by five-inch card or form in legible hand printing with a copy for each area in which the informant was to be indexed. The number of index cards on each informant would vary from two to any number, depending upon the particular informant. Enclosure One attached to the background material is a sample form which could be printed for this purpose possibly with preinserted carbon as is currently used in assignment cards.

A copy of the index card would be filed in the informant file. FD-237, Criminal Informant Review Sheet, could be amended to reflect the filing of the index card in the file and also to reflect the fact that the index cards were removed when the file was closed. In the event the index cards were <sup>not</sup> removed, the mistake would be noticed and corrected upon receipt of the next request for an informant contact.

Memorandum J. J. Casper to Mr. Mohr  
Re: Security Informants - General  
Suggestion 473-70 Submitted by  
SA [REDACTED]  
Oklahoma City Office

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Special Agents working cases would then have the full advantage of the knowledge of every informant in the metropolitan area in which he was conducting investigation. Upon receiving an investigative matter, he could quickly review the Informant Index File and determine the 137 file numbers of all informants who could logically furnish information relative to his particular investigation. He would then send a lead to the informant case Agent and this could be done in legible hand printing on a form with two copies to the 137 file. Enclosure Two attached to the background material is a sample form which could be used for this purpose. A notation would be made in the investigative case file on the top serial when this form was sent to the informant file, such as: FD-1234 to 137-1234 and 137-5678 on 12/12/70.

Upon completion of the informant contact, the informant case Agent would record the information provided by the informant or a negative contact on the bottom of the request form in legible hand printing and send the original back to the investigative case file with the duplicate to the informant file to record the informant contact.

CURRENT PRACTICE: The suggester states no procedure is currently outlined in the Manual of Rules and Regulations which makes the services and knowledge of all informants available for use of all Special Agents in all investigative matters.

ADVANTAGES: (1) SA [REDACTED] states the procedure would fully utilize the knowledge of all informants in all FBI investigative matters rather than just in the matters under investigation by the informant case Agent. Numerous cases have occurred in the past where Bureau fugitives were sought for a considerable period of time but were apprehended immediately upon receipt of information from an informant who could have provided the information earlier if aware of the fugitive status of the subject. (2) PCIs could be developed into CIs or closed more rapidly due to the numerous investigative matters upon which

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Memorandum J. J. Casper to Mr. Mohr  
Re: Security Informants - General  
Suggestion 473-70 Submitted by  
SA [REDACTED]  
Oklahoma City Office

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they could be questioned in a short period of time. (3) Security, racial and criminal informants could be used in all matters which are investigated by the FBI, rather than only in one particular area, such as security investigations in the case of security informants. Of course, all contacts would be at the discretion of the informant case Agent. (4) A conservative estimate of the value of the annual saving due to the resulting reduction in investigative man-hours would be [REDACTED] (5) This program could be particularly valuable in organized crime investigations where all informants are questioned concerning specific individuals under investigation.

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DISADVANTAGES: SA [REDACTED] notes an initial disadvantage would be the time and printing costs required to put this system into effect. However, once it is established, paper work and man-hours required would be an absolute minimum.

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OBSERVATIONS: SAC Burns, Oklahoma City, did not recommend adoption pointing out the procedure would be difficult to administer. A memorandum to all Agents requesting contact with logical informants accomplishes the same end.

The Domestic Intelligence Division stated present regulations with respect to security informants, potential security informants and confidential sources, provide that an office may maintain an "Agents' Informative Index," which is to be maintained by the SAC, ASAC or Security Supervisor in a manner consistent with maximum security and which is available to all Special Agents. This index is set up by geographical location within a division and behind each geographical location appears a guide card indicating the type information informant is capable of furnishing, e.g., Communist Party, Racial, Polish Activity. This Division was of the opinion the existing rules now adequately provide for the establishment of an informant index as proposed and

Memorandum J. J. Casper to Mr. Mohr  
Re: Security Informants - General  
Suggestion 473-70 Submitted by  
SA   
Oklahoma City Office

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that it is the decision of each office as to whether such an index is to be maintained. For security reasons, it did not consider it desirable to provide such an index for resident agencies regardless of the number of personnel assigned.

Special Investigative Division advised the Manual of Instructions, relating to CI matters, indicates that a CI index is to be maintained in each field office but not in resident agencies. The type of information an informant can provide, his location, employment, et cetera, is available on these cards. This Division agreed with the SAC, Oklahoma City, and recommended idea not be adopted.

Due to the views expressed by all interested parties to this idea, the Training Division agrees the procedure as set forth should not be approved.



UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
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Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. W. C. Sullivan

DATE: 2/4/70

FROM : Mr. C. D. Brennan

SUBJECT: 1970 CENSUS OF POPULATION AND  
HOUSING SECURITY-INFORMANTS - *gem*  
RACIAL INFORMANTS - CRIMINAL  
INFORMANTS

It is recommended the attached letter be sent to all field offices instructing that informants be alerted not to disclose their confidential relationship with the FBI when answering questions pertaining to the 1970 Census.

The census of population and housing will begin April 1, 1970, on which occasion information will be elicited concerning the identity of employer, employment site, nature of business, occupation, and whether employment is by private enterprise or Government agency.

Our informants understand they are not Bureau employees and that their confidential relationship with the FBI must be kept in strict confidence at all times. Therefore, we should instruct all informants to answer the inquiries of census enumerators taking care not to disclose their confidential relationship with the FBI.

## RECOMMENDATION:

That the attached letter to all field offices be approved in accordance with the above. No manual or handbook changes are necessary.

Enclosure *sent 2-5-70*

LAC:dlm  
(7)

- 1 - Mr. C. D. DeLoach
- 1 - Mr. J. H. Gale
- 1 - Mr. W. C. Sullivan
- 1 - Mr. G. C. Moore
- 1 - Mr. C. D. Brennan
- 1 - Mr. L. A. Crescioli

REC-58

66-2542-3-1435  
FEB 10 1970

200-387  
FEB 10 1970

March 4, 1970

PERSONAL

REC-82

16-11-1-1436

[Redacted]

Federal Bureau of Investigation  
Philadelphia, Pennsylvania

Dear [Redacted]

Reference is made to your suggestion regarding a procedure which might be utilized in connection with our new Special Agents whereby they would furnish certain information after they have been assigned to a field office for six months. After consideration, it has been decided the various disadvantages involved in such a program militate against its adoption.

I appreciate the interest which led you to give me the benefit of your thoughts on this subject.

Sincerely yours,  
J. Edgar Hoover

- 1 - New Orleans (Suggestion file)
- 1 - Philadelphia (Field personnel file)
- 1 - Personnel file of SA [Redacted]

ML:cak

(6) (Suggestion 560-70)

NOTE: Based on memorandum J. J. Casper to Mr. Mohr dated 3/3/70 captioned Security Informants - General Suggestion 560-70 Submitted by SA [Redacted] New Orleans Office.

ML:cak.

Letter being sent to SA [Redacted] at Philadelphia since he was due to arrive there on transfer on 2/27/70, per Movement Unit.

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MAR 18 1970

*[Handwritten signatures and initials]*

February 20, 1970

PERSONAL

REC 45 66-2543-3-1436

[Redacted]  
Federal Bureau of Investigation  
New Orleans, Louisiana

Dear [Redacted]

Thank you for the suggestion regarding a procedure which might be utilized in connection with our new Special Agents whereby they would furnish certain information after they have been assigned to a field office for six months. This proposal is being evaluated and I will let you know of the final decision in this matter.

The interest you displayed in submitting your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- 2 - New Orleans
- 1 - Field personnel file
- 1 - Suggestion file

1 - Personnel file of SA [Redacted]

ML:cak CAK

(6)

(Suggestion 560-70 dated 2/17/70)

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NOTE: After six months in field, a new Agent becomes familiar with actual investigations and need for informants and sources.

Suggests each of these Agents furnish to office which covers his legal residence, names of individuals who are personally known to Agent and could be invaluable community sources or informants to office covering his former residence. Agents who are expolicemen, probation officers, lawyers, businessmen, have developed persons in area of their residence who would be of immeasurable assistance to FBI.

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(NOTE Continued on Page 2)

Letter to

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NOTE Continued:

Referred to Domestic Intelligence, Special Investigative and Inspection Divisions for views and recommendations. Idea also being considered by Training Division.

#56010

Date	2/17/70
Division of Assignment	NEW ORLEANS

To: Director, FBI	From: (Suggester's name) SA [redacted]
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**SUGGESTION**

After the first six months a new Agent is in the field and becomes familiar with actual investigations and the need for informants and sources, it is suggested that the Agent furnish to the office which covers his legal residence, names of individuals who are personally known to the Agent and could be invaluable community sources or informants to the office covering his former residence. Agents who are ex-policemen, probation officers, lawyers, businessmen, have developed persons in the area of their residence who would be of immeasurable assistance to the FBI. It is suggested that Agents wait six months, because only after experience does an Agent obtain the proper prospective in relationship to the needs of the Bureau. On the other hand, waiting any longer could hamper the results in working with potential informants.

**Current practice or rule (Include manual citation as well as facts)**

None that could be found.

**Advantages of suggestion and annual savings (include basis for estimate)**

I feel the advantage to this suggestion is that it would afford Agents assigned to specific areas a built-in list of persons who could be contacted and utilized for the benefit of the Bureau.

**EXP. PROC.**  
91 FEB 19 1970 31

**Disadvantages of suggestion**

Because of the previous relationship with the individual and the Special Agent assigned away from his community, extreme good judgment would have to be utilized by the Agent making initial contacts.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss SA [redacted]

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**Recommendations and comments of Division Head**

It is recommended that this suggestion be placed in the Manual of Rules & Regulations, Part 2, Section 1, under C, making such a suggestion Item 11, Assignments of New Agents.

Robert E. Ruppel, SAC

Signature and Title

Do not write in this space - for Bureau use only

REC 45 66-2542-3-1436

2 FEB 19 1970

2/231-2/20/70

UNITED STATES GOVERNMENT

# Memorandum

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TO : Mr. Mohr

DATE: March 3, 1970

FROM : J. J. Casper

SUBJECT: SECURITY INFORMANTS - GENERAL  
SUGGESTION 560-70 SUBMITTED BY  
SA [REDACTED] NEW ORLEANS OFFICE

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SUGGESTION: After the first six months a new Agent is in the field and has become familiar with actual investigations and the need for informants and sources, suggests the Agent furnish to the office which covers his former home the names of individuals who are personally known to the Agent and could be invaluable community sources or informants to that office. Agents, who are expolicemen, probation officers, lawyers, businessmen, have developed persons in the area of their residence who would be of immeasurable assistance to the FBI. Suggests the six-month waiting period because only after experience does an Agent obtain the proper perspective in relationship to the needs of the Bureau. On the other hand, a longer waiting period could hamper the results in working with potential informants.

ADVANTAGES: The suggester feels this would afford Agents assigned to specific areas a built-in list of persons who could be contacted and used for the benefit of the Bureau.

DISADVANTAGES: SA [REDACTED] states that because of the previous relationship with the individual and the Special Agent assigned away from his community, extreme good judgment would have to be used by the Agent making the initial contact.

OBSERVATIONS: SAC Rightmyer, New Orleans, recommended placing information regarding this matter in the portion of the Manual of Rules and Regulations concerning "Assignments of New Agents."

Domestic Intelligence Division was of the opinion the idea is unwise. This procedure could be a source of embarrassment to the Bureau at a future time. It is desirable that new Agents be made aware of the Bureau's

Enclosure  
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Memorandum J. J. Casper to Mr. Mohr  
Re: Security Informants - General  
Suggestion 560-70 Submitted by  
SA [ ] New Orleans Office

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needs in the informant field and could be so advised during the new Agents' training and at that time be requested to furnish names of individuals known to them as possibly having informant potential.

Special Investigative Division stated same idea was previously considered and rejected. It was pointed out that new Agents directly out of college or law school would not have the type of contacts or background to assist the FBI in the criminal informant field. It was also noted that those new Agents who might have had previous experience with another law enforcement agency would undoubtedly have had limited experience in a position which would have afforded association with potential informants. This Division felt the compilation of any list of potential informants or confidential sources by first office Agents from their home areas would not be warranted since it would be purely a speculative judgment on the part of the new Agents.

Inspection Division stated it did not agree. If a new Agent could turn over a potential informant in his home area, he should certainly do so. It is very unlikely, however, that our Agents would have had many contacts of this sort and a formal program as proposed would only add to red tape.

Training Division also opposes adoption. Development of good informants is the result of personal relationship built up between Agent and informant and is done for personal reasons, despite monetary considerations. If this were placed in the Manual as a rule, Agents would be furnishing names just to comply and we would receive hundreds of names of no value which would use valuable investigative time. Former law enforcement officers who enter the FBI might give the names of some of their previous informants who, upon approach by the FBI, might report such contact to local law enforcement agency they are serving and cause bad relations between the FBI and that agency for trying to "steal" their sources.

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. He has been thanked by prior letter.

SAC, San Francisco (80-124)

3/18/70

Director, FBI

**SECURITY INFORMANTS  
MISCELLANEOUS - INFORMATION CONCERNING  
(INTERNAL SECURITY)**

*See* Reference is made to a newspaper article which you submitted from the Berkeley Daily Gazette issue of 2/19/70, page three. Article was captioned "Infiltration of Radical Groups Will Continue, Chief Pledges."

The Bureau is very interested in the reactions of the press and other media to statements attributed to Berkeley Police Chief Bruce Baker, especially that the disclosure of a Berkeley Police Department (BPD) undercover agent operating on University of California campus would be "no deterrent to plans for continued information-gathering." You should submit any information along these lines which comes to your attention. Utilize the above caption in any correspondence.

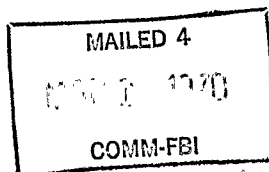
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EX-116

REC 85

66-2542-3-47-1438



ENCLOSURE

MAR 20 1970

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J.F. Burns, 66-2542-3-47-1438

MR



(Mount Clipping in Space Below)

# Infiltration of Radical Groups Will Continue, Chief Pledges

Berkeley Police Chief Bruce Baker said yesterday radical groups here advocating revolution can expect to undergo attempts at infiltration by undercover police.

And the south campus area police foot patrol will continue, he told merchants and city officials at a special Chamber of Commerce meeting yesterday.

He said recent disclosure that a BPD undercover agent who had worked within three University of California campus radical organizations was exposed is no deterrent to plans for continued information gathering.

At a meeting called on behalf of the merchants and owners of about 100 shops and stores affected by vandalism here Monday, Chief Baker covered a variety of police issues and observations. Among them:

- "We're fighting a guerrilla-type action" and if the military guidelines of all men to every guerrilla were really implemented "we would need 50,000 police in Berkeley."

- There were "no specific orders not to shoot" during Monday's riot, but the intradepartmental regulations on use of firearms were enforced that day as they always are.

- Among the reasons for not using tear gas Monday were the hour involved (about 5 p.m., when pedestrian and automotive traffic are at their peak in the south campus area), rain and gusty winds and "a command decision to be very cautious in the use of gas."

- Alameda County sheriff's deputies "are not eager to come to this city because of the treatment some of them received" but would do so under "mutual aid."

(Twelve Alameda County sheriff's deputies have been indicted and arraigned on charges of violations of civil rights during last May's "People's Park" riots.)

- "Mutual aid" was in fact invoked, but

Mr. Tolson	_____
Mr. DeLoach	_____
Mr. Walters	_____
Mr. Mohr	_____
Mr. Bishop	_____
Mr. Casper	_____
Mr. Callahan	_____
Mr. Conrad	_____
Mr. Felt	_____
Mr. Gale	_____
Mr. Rosen	_____
Mr. Sullivan	_____
Mr. Tavel	_____
Mr. Soyars	_____
Tele. Room	_____
Miss Holmes	_____

(Indicate page, name of newspaper, city and state.)

3 Berkeley Daily Gazette

Berkeley, Calif.

Date: 2-19-70  
Edition: Daily  
Author:  
Editor: Gerald A. Beatty  
Title: BERKELEY, CALIF. POLICE DEPT.  
Character: or SF 80-124  
Classification: 80  
Submitting Office: SF  
☐ Being Investigated

66-2542-3-47-

1438

File 5

91 to  
SAC, SF  
3/18/70  
JF/clm

ENCLOSURE

due to the time of day, it would have taken 2½ hours for all units to gather here. The situation was brought under control before they could get here.

● Radical activism is a "nationwide revolution" and "you're deluding yourselves if you doubt this."

● Whether or not real incidents will occur is usually not up to the carefully-laid plans of a "very small nucleus" of activists, but to whether "a large group of sympathizers" develops around the issue. For many in the mob vandalism is simply "heck of a lot of fun."

Berkeley City Manager William Hanley noted that the city's the dimensions of the Berkeley activist problem are considerable:

This city's "scale" of mob involvement is 2,000 to 4,000 persons in the streets — a figure comparable, he said, to New York, where total police strength is 38,000 men (against Berkeley's 212).

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. C. Sullivan

FROM : C. D. Brennan

SUBJECT: SECURITY AND RACIAL INFORMANTS

1 - Mr. DeLoach  
1 - Mr. Casper  
1 - Mr. Gale  
1 - Mr. Rosen  
DATE: March 11, 1970  
1 - Mr. Sullivan  
1 - Mr. Soyars  
1 - Mr. G.C. Moore  
1 - Mr. C.D. Brennan  
1 - Mr. Rozamus

Tolson \_\_\_\_\_  
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Recommendation is being made that a proposed letter, which is enclosed, be sent to all Special Agents in Charge. It instructs that every feasible effort be made to obtain essential informant coverage of militant New Left activities taking place off campus.

Until recently, New Left groups have been primarily campus based. They are now becoming more and more involved in off-campus activities and their leaders are advocating terroristic actions such as sabotage and assassinations. In view of their propensity to violate the law, informant coverage is urgently needed. Much of the coverage will be available only from individuals who are students.

*(We have only one of this age)*  
Recently a 19-year-old student furnished valuable information concerning the initial plans of the Worker Student Alliance and its subsequent participating in a strike against General Electric. In view of his potential to provide urgently needed coverage of militant activities by student groups off campus, recommendation was made and approved that he be developed as a security informant for off-campus coverage. In that connection, the memorandum in his case noted that instructions issued to all Special Agents in Charge under date of 9/26/69 specified that no student under age of 21 should be developed as a campus security or racial informant except in highly unusual circumstances but that in his case he was to be used off campus.

We must expand coverage in order to keep abreast of plans for violence by these groups and to develop potential witnesses where there is a violation of the law. Therefore, in the event any student volunteers information concerning plans for violence by a New Left group, the field office should promptly submit its recommendation to the Bureau for continued contact with the student even though he may be under the age of 21. Also, whenever information is received concerning possible

Enclosure  
66-2542-3

MJR:ssr  
(10)

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Memorandum C. D. Brennan to Mr. W. C. Sullivan  
RE: SECURITY AND RACIAL INFORMANTS  
66-2542-3

violence by New Left groups, all logical informants and sources should be immediately alerted in order to provide coverage with specific aim of developing potential witnesses in the event there is a violation of the law.

RECOMMENDATION:

That the attached proposed letter to all Special Agents in Charge be approved and sent.

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memo to W.C.  
3/12 ✓

1 - Mr. DeLoach  
1 - Mr. Casper  
1 - Mr. Gale  
1 - Mr. Rosen

66-2542-3

(Typed March 11, 1970)

PERSONAL ATTENTION

1 - Mr. Sullivan  
1 - Mr. Soyars  
1 - Mr. G.C. Moore

Letter to All Special Agents in Charge:

RE: SECURITY AND RACIAL INFORMANTS

1 - Mr. C.D. Brennan  
1 - Mr. Rozamus

Dear Sir:

Until recently, New Left groups have been primarily campus based. They are now becoming more and more involved in off campus activities and their leaders are advocating terroristic actions such as sabotage and assassinations. In view of their propensity to violate the law, informant coverage is urgently needed. Much of the coverage will be available only from individuals who are students, including those under the age of 21.

Coverage must be expanded in order to keep abreast of plans for violence by these groups and to develop potential witnesses where there is a violation of the law. Therefore, in the event any student volunteers information concerning plans for violence by a New Left group, you should promptly submit your recommendation to the Bureau for continued contact with the student even though he may be under the age of 21. Also, whenever information is received concerning possible violence by New Left groups, all logical informants and sources should be immediately alerted in order to provide coverage with specific aim of developing potential witnesses in the event there is a violation of the law.

Very truly yours,

John Edgar Hoover  
Director

MJR:ssr  
(12)

NOTE:

See memorandum C. D. Brennan to Mr. W. C. Sullivan, captioned as above, dated March 11, 1970, prepared by MJR:ssr. No manual changes are necessary.

66-2542-3-1439

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UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. C. Sullivan

1 - Mr. C. D. DeLoach  
1 - Mr. W. M. Felt

DATE: 4/30/70

FROM : Mr. C. D. Brennan

1 - Mr. W. C. Sullivan  
1 - Mr. G. C. Moore  
1 - Mr. C. D. Brennan  
1 - Mr. M. J. Rozamus

SUBJECT: ~~UTILIZATION OF INFORMANTS AND  
SOURCES AT INSTITUTIONS OF LEARNING~~

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Teyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*Security Informants - Bureau*  
This sets forth our analysis of an evaluation made 4/1/70 by field offices concerning each student and teacher being used as an informant or source.

SAC Letter 69-55 of 9/26/69, captioned "Security and Racial Informants," instructed every office to submit a cover letter analyzing coverage being afforded by campus sources together with a letter justifying continuation of each student and teacher authorized by the Bureau for use as an informant or source. An analysis of the 4/1/70 survey shows that a total of 205 students and teachers are being utilized as informants or sources. This is a decrease of 52 since an analysis was made of the 1/1/70 quarterly survey. The field has indicated in each instance that these informants and sources are providing essential coverage of New Left and racial activities.

During the past several years, violent demonstrations have erupted on college campuses throughout the United States. Coverage provided by students and teachers used as informants and sources has been invaluable and in many instances not available through other sources. In view of the sensitive area in which these individuals operate, great selectivity and tight control are necessary. Field offices have been alerted to this fact, particularly through the above SAC Letter. We will continue to make certain that a tight control is maintained.

ACTION:

REC-22

66-2542-3-1440

None. For your information.

66-2542-3

MJR:kks  
(7)

MAY 5 1970

MAY 11 1970

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: March 18, 1970

FROM : J. J. Casper

SUBJECT: Security  
INFORMANTS AND WITNESSES  
PROTECTION AGAINST HARM

Tolson ☒  
DeLoach ☒  
Walters ☒  
Mohr ☒  
Bishop ☒  
Casper ☒  
Callahan ☒  
Conrad ☒  
Felt ☒  
Gale ☒  
Rosen ☒  
Sullivan ☒  
Tavel ☒  
Soyars ☒  
Tele. Room ☒  
Holmes ☒  
Gandy ☒

Reference SAC Letter 70-12(A) dated 3/10/70, which advised the field of the Departmental analysis on the possible effect of Swanner v. U. S., a recent decision by the United States District Court for the Middle District of Alabama. In that case the government was held liable under the Federal Tort Claims Act for damages resulting when the home of a "special employee" of the Alcohol and Tobacco Tax Division of the Internal Revenue Service was bombed. Liability was based on the theory that after being notified of a threat to the special employee, the government failed to use reasonable care to protect him. The Department pointed out that "Federal investigative agencies are advised to take this decision into consideration when dealing with special employees, informers, and government witnesses."

Established procedures provide that protection of government witnesses is the responsibility of the U. S. Marshal. (Manual of Rules and Regulations, Part II, Section 8Q, p. 28.) Under the Swanner rationale, an informant would be entitled to the same protection as would a witness, however, the Manual provisions do not extend the Marshal's responsibility to an informant prior to the time he becomes a Department witness.

If an informant is threatened, the decision to afford protection should be made on a case by-case basis. In some situations where it is imperative that the informant's identity not be disclosed, it will be necessary for the Bureau to provide the requisite protection. In other cases, where the identity of the informant has become known, then a request directed to cooperative local authorities for protection may be in order. Consequently, it is recommended that the Manual of Rules and Regulations be amended to require the field office receiving information concerning a threat against an informant to immediately advise the Bureau so that a decision as to protection may be made. If the threat is against a government witness, the U. S. Marshal will be advised.

- Enclosure
- 1 - Mr. DeLoach
  - 1 - Mr. Callahan
  - 1 - Mr. Gale
  - 1 - Mr. Rosen
  - 1 - Mr. Sullivan

-JLW:aga

(7)

CONTINUED - OVER

ORIGINAL FILED IN 66-18969-42

Memorandum J. J. Casper to Mr. Mohr  
Re: Informants and Witnesses  
Protection Against Harm

It is noted that this case was previously before the U. S. Court of Appeals for the Fifth Circuit on Swanner's appeal from an adverse ruling at the first trial. The Fifth Circuit, while agreeing with the trial court on the government's duty to protect Swanner, remanded the case for a new trial holding that to prove the government's negligence was the proximate cause of the injury required only a preponderance of the evidence rather than a somewhat higher standard imposed at the first trial. Swanner v. U. S., 406 F.2d 716 (1969). Assistant United States Attorney Ray Acton of the Northern District of Alabama (who is handling the case even though it was tried in the Middle District of Alabama) advised the Birmingham Division on 3/20/70, that notice of appeal will be filed before 3/26/70, although no final determination has yet been made on requesting a review by the Fifth Circuit.

The status of this case will be followed closely with Birmingham and the Department and if the effect of Swanner is changed as a result of consideration by the appellate courts, the field will be advised.

RECOMMENDATION: ---

That the attached change in the Manual of Rules and Regulations be approved.

*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*  
W504



March 18, 1970

PROPOSED CHANGE IN  
THE MANUAL OF RULES AND REGULATIONS

Part II, Section 8Q, Item 1, page 28, of the Manual of Rules and Regulations should be amended as follows:

Q. THREATS AGAINST INFORMANTS OR WITNESSES -  
PROTECTION AND MAINTENANCE OF INFORMANTS  
AND WITNESSES.

1. Under the Federal Tort Claims Act, the government may be held liable for damages or injuries to an informant or government witness when the government had knowledge of a threat to harm such person and failed to use reasonable care in providing protection. Upon receipt of information of a threat against an informant, immediately advise the Bureau of any action taken and furnish sufficient detail to permit a decision on protection of such informant to be made. When the threat concerns a government witness, immediately advise the U. S. Marshal who has the responsibility of affording protection.

*Manual revised  
for*

66-2542-3-

ENCLOSURE

~~ENCLOSURE~~

cc-66-1934

2-10-70

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. DeLoach *CD*

DATE: June 23, 1970

FROM : W. C. Sullivan *WCS*

SUBJECT: **UTILIZATION OF CURRENT AND FORMER MILITARY INTELLIGENCE PERSONNEL ATTENDING CIVILIAN UNIVERSITIES AS CAMPUS INFORMANTS**

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

This is in response to the Director's inquiry as to the nature of the services military intelligence can provide in connection with the development of sources on campus.

The military intelligence services have many active duty personnel who are attending college as part of their duties. The identities of these individuals could be made available to us with the purpose in mind of utilizing their services as campus sources. Also, the identities of intelligence personnel of various services who are due for discharge and intend to attend college could be furnished to us. With this information, we could consider the development of some of these personnel. However, if we were to utilize active duty personnel, it is noted that an agreement would have to be reached concerning restrictions set forth in the Delimitations Agreement relating to the jurisdiction of the FBI, and, also, the question of control of active duty personnel would undoubtedly create some problems. In the event we were to use former intelligence personnel, this could be done on an individual basis, as needs warrant, in accordance with current Bureau procedures, since these latter individuals are not on active military duty and hence would be under our complete control.

## ACTION:

None. For the Director's information.

EPG:ssr/jlm  
(5)

- 1 - Mr. DeLoach
- 1 - Mr. Sullivan
- 1 - Mr. C. D. Brennan
- 1 - Mr. Grigalus

REC-10

66-2542-3

1441

JUL 10 1970

INTL SEC 1970

UNRECORDED COPY FILED IN

REC-52

66-2542-3-1442

July 24, 1970

PERSONAL

EX-117

[Redacted]

Federal Bureau of Investigation  
Cincinnati, Ohio

Dear [Redacted]

Thank you for the suggestion that Form FD-401 be prepared in a manner whereby the two pages would not need to be stapled together. As a matter of possible interest to you, similar proposals have been considered regarding other forms and they were not approved. Any anticipated saving of time in removing staples is outweighed by the stocking and distributing problems which are involved in not keeping all pages of a form together.

Although your idea was not adopted in this instance, I appreciate the interest which prompted you to submit it to me.

Sincerely yours,

J. Edgar Hoover

2 - Cincinnati

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of [Redacted]

ML:das

(6)

(Suggestion 40-71 dated 7/21/70)

NOTE: Suggests Form FD-401 (Racial or Security Informant Progress/Justification Letter) which now consists of two pages, stapled together, be changed to two, separate, unstapled pages, numbered pages 1 and 2 or that the second page be numbered FD-401a.

(NOTE Continued on Page 2)

MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAILED 5  
JUL 24 1970  
COMM-FBI

b6  
b7c

b6  
b7c

Letter to

b6  
b7c

NOTE Continued:

Similar proposals have been considered regarding other forms which consist of more than one page and must be stapled together. The time required to remove or replace staples is minute when considered in connection with the problems of stocking and distributing a form which has two pages but they are not assembled. When filling orders, one page or the other might be sent to an office but not the entire form. It is desirable from a Forms Management standpoint to have pages stapled. It is not possible to use the alternative of numbering the second page FD-401a since this makes it a separate form and "a" is only used when some different information appears on the format. Training Division recommends idea not be approved.

Date 7/21/70

To: Director, FBI

From: (Suggester's name)

Division of Assignment  
CINCINNATI

b6  
b7C

SUGGESTION

That form FD-401 (Racial or Security Informant Progress/Justification Letter) which now consists of two pages, stapled together, be changed to two, separate, unstapled pages, numbered pages 1 and 2. Or, the second page could be numbered FD 401 (a).

~~EXP. PROC.~~ 40  
40 JUL 22 1970

Current practice or rule (Include manual citation as well as facts)

FD-401 comes already assembled with the first and second pages stapled together.

Advantages of suggestion and annual savings (include basis for estimate)

1. If pages were not stapled together, time would be saved since it is necessary to remove the staple when typing the information on the form. Further, in certain instances only the first page of the third copy is needed, which requires removing the staple.
2. The annual savings would be minimal but having separate, unstapled pages would make for an easy operation and less frustration.

Disadvantages of suggestion

None.

*Security Informant*  
*General*

EX-117

b6  
b7C

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☒ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

Suggestion seems to have merit. I recommend it be approved.

*Paul H. Fields Jr.* SAC

Signature and Title

(Do not write in this space - for Bureau use only)

*ent. of app.*  
*7-24-70*

*2 gplme*

UNREC COPY AND COPY OF ENCL FILED IN 66-2542-3-1442

UNITED STATES GOVERNMENT

*Memorandum*

TO :

DATE:

FROM :

SUBJECT:

Re: **RACIAL OR SECURITY INFORMANT PROGRESS/JUSTIFICATION LETTER**

- I. ☐ (a) I recommend that authority be granted to continue captioned informant for a period of \_\_\_\_\_ months effective \_\_\_\_\_ and that he continue to be paid under the authority of the Special Agent in Charge, UACB.

☐ (b) I recommend that authority be granted to pay captioned informant an amount up to \$ \_\_\_\_\_ per ☐ month ☐ week for services rendered on a c.o.d. basis, and up to \$ \_\_\_\_\_ per ☐ month ☐ week for expenses actually incurred for a period of \_\_\_\_\_ ☐ months ☐ weeks effective \_\_\_\_\_.  
(If increase, furnish full justification under "Miscellaneous.")

## II. Membership:

Amount paid for services and expenses:

Number of activities and persons on whom coverage is provided:

Number of statements (*written and oral*) submitted: \_\_\_\_\_Considered stable and reliable ☐ Yes ☐ No (*Explain in "Miscellaneous."*)Indoctrinated against disclosure ☐ Yes

Percentage of information verified \_\_\_\_\_

All necessary action taken on information furnished ☐ Yes ☐ No (*Explain in "Miscellaneous."*)

66-2542-3-1442

FR 401A ?

Summary of information furnished: *(If more space needed, add addendum.)*

Miscellaneous: *(Furnish any change in residence and employment, steps being taken to advance informant, and any other pertinent information which should be brought to Bureau's attention.)*

66-2542-3-1442

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan

FROM : R. L. Shackelford

SUBJECT: UTILIZATION OF INFORMANTS AND  
SOURCES AT INSTITUTIONS OF LEARNING

1 - Mr. W. C. Sullivan  
1 - Mr. W. M. Felt  
1 - Mr. C. D. Brennan

DATE: 7/29/70

1 - Mr. G. C. Moore  
1 - Mr. R. L. Shackelford  
1 - Mr. E. P. Grigalus

*[Handwritten signature]*  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

This sets forth our analysis of an evaluation made 7-1-70 by field offices concerning each student and teacher being used as an informant or source.

*[Handwritten: Security]*  
SAC Letter 69-65 of 9-26-69, captioned "Security and Racial Informants," instructed each office to submit a letter analyzing coverage being afforded by campus sources together with a letter justifying continuation of each student and teacher authorized by the Bureau for use as an informant or source. An analysis of the 7-1-70 survey shows that a total of 202 students and teachers are being utilized as informants or sources. This is a decrease of three since an analysis was made of the 4-1-70 quarterly survey. The field has indicated in each instance that these informants and sources are providing essential coverage of New Left and racial activities.

During the past academic year, in excess of 1,785 demonstrations have taken place on college campuses, resulting in the arrest of over 7,116 individuals as well as damages in excess of \$9,563,000 to campus facilities. Coverage provided by students and teachers used as informants and sources has been invaluable and in many instances not available through other sources. In view of the sensitive area in which these individuals operate, great selectivity and tight control are necessary. Field offices have been alerted to this fact, particularly through the above SAC Letter. We will continue to make certain that a tight control is maintained.

RECOMMENDATION:

None. For your information.

66-2542-3

LAC:cb  
(7)

AUG 6 1970

REC 25

10 AUG 4 1970

RECORDED COPY FILED IN 66-2542-10



September 16, 1970

PERSONAL

REC- 86

66 - 2542 - 3 - 1444

9-112

[redacted]  
Federal Bureau of Investigation  
Newark, New Jersey

b6  
b7C

Dear [redacted]

Reference is made to your suggestion that authority be given to Special Agents in Charge to pay for certain services when the occasion arises without obtaining prior permission from the Seat of Government. After evaluation, it has been decided our best interests are served by maintaining our present rules in this regard for control purposes.

Although favorable action was not taken in this instance, I appreciate the thoughtfulness which prompted you to submit your idea to me.

Sincerely yours,  
J. Edgar Hoover

- 2 - Newark
  - 1 - Field personnel file
  - 1 - Suggestion file
- 1 - Personnel file of SA [redacted]

ML:das doc

(6) (Suggestion 135-71)

NOTE: Based on memorandum J. J. Casper to Mr. Mohr, ML:das, 9/14/70, re: Security Informants - General, Suggestion 135-71 Submitted by SA [redacted] Newark Office.

b6  
b7C

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

59 SEP 24 1970

MAIL ROOM ☐ TELETYPE UNIT ☐

RA

September 3, 1970

PERSONAL

REC-84 66-2542-3-1444

EX-109

[Redacted]  
Federal Bureau of Investigation  
Newark, New Jersey

b6  
b7C

Dear [Redacted]

I have received your suggestion that authority be given to Special Agents in Charge to pay for certain services when the occasion arises without obtaining prior permission from the Seat of Government. This proposal is being considered and you will be advised of the final decision in this matter.

The interest and initiative you displayed in submitting your idea to me are indeed appreciated.

Sincerely yours,  
J. Edgar Hoover

- 2 - Newark
  - 1 - Field personnel file
  - 1 - Suggestion file
- 1 - Personnel file of SA [Redacted]

b6  
b7C

ML:das *das*

(6) (Suggestion 135-71 dated 8/31/70)

NOTE: Suggests when racial, security and criminal informants are terminated, in the event these informants are reinstated, SAC authority be granted to pay captioned individuals in amount of [Redacted] immediately, regardless of amount of money previously paid to informant. b7E

Referred to Administrative, Domestic Intelligence and Special Investigative Divisions for views and recommendations.

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

SEP 4 1970

66-2542-1-  
66-2542-12-

RECEIVED COPY FILED IN

#135-111

Date	8/31/70
Division of Assignment	Newark Division
b6	b7C

To: Director, FBI	From: (Suggestor's name) SA [redacted]
----------------------	---

**SUGGESTION**

It is suggested that when racial, security and criminal informants are terminated, in the event these informants are reinstated, SAC authority be granted to pay captioned individuals in the amount of [redacted] immediately, regardless of amount of money previously paid to the informant.

b7E

Security Informants - General

**EXP. PROC.**  
30 SEP 1 1970

Current practice or rule (Include manual citation as well as facts)  
**Manual of Instructions, Volume IV, Section 130H, 1, prior Bureau authority must be obtained to make any additional payment to an individual who has received payments totaling [redacted]**

b7E

Advantages of suggestion and annual savings (include basis for estimate)  
There would be no annual savings as a result of the above suggestion. However, if the informant could be paid immediately under SAC authority, without regard to the amount of money previously expended, it would facilitate immediate payment to the informant. Many times informants are in need of immediate cash payment and cannot wait two weeks or more for correspondence from the field office to the Bureau.

Disadvantages of suggestion  
There are no known disadvantages to the above suggestion.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☐ Miss [redacted] Special Agent

Signature and Title of Suggester

Recommendations and comments of Division Head  
I recommend that the present policy be continued so that the Bureau rather than the SAC will have control.

R.W. BACHMAN

Signature and Title R.W. BACHMAN, SAC

(Do not write in this space - for Bureau use only)

EX-109  
REC-84  
66-2542-3-1444  
SEP 4 1970  
SEP 1 1970  
9-3-70  
3-Bureau  
2-Newark (67- )  
(1-Suggestion File)  
MLC/mab (5)

66-2542-101  
UNRECORDED COPY FILED IN

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan *DB*

FROM : G. C. Moore *h*

SUBJECT: RACIAL INFORMANT PAYMENTS AND  
ACCOMPLISHMENTS  
RACIAL MATTERS

1 - Mr. W. C. Sullivan  
1 - Mr. J. P. Mohr  
1 - Mr. C. D. Brennan *✓*

DATE: 8/26/70

1 - Mr. N. P. Callahan  
1 - Mr. G. C. Moore  
1 - Mr. J. G. Deegan

Tolson *✓*  
Sullivan *✓*  
Mohr *✓*  
Bishop *✓*  
Brennan, C.D. *✓*  
Callahan *✓*  
Casper *✓*  
Conrad *✓*  
Felt *✓*  
Gale *✓*  
Rosen *✓*  
Tavel *✓*  
Walters *✓*  
Soyars *✓*  
Tele. Room *✓*  
Holmes *✓*  
Gandy *✓*

*C*  
Security Informants - Allen  
There is attached a list of payments made for racial informants under the authority of the Special Agent in Charge (SAC) for the month of July, 1970. The total amount of payments made was [ ] and [ ] Special Agents were assigned exclusively throughout the Bureau to developing racial informants in the black extremist field.

b7E

The above is an increase of [ ] from the amount spent in June, 1970. During this period 488 new informants were developed. We are now operating 562 informants in the black extremist field, 5,929 in ghetto areas and 450 in Klan and white hate groups. The total number of racial informants being operated is 6,837.

Examples of the information furnished by our informants are as follows: Ghetto informants of the Knoxville Division furnished information regarding black extremists contacting white merchants and asking for donations for underprivileged children and when these merchants refused to donate their stores were fire bombed. A Los Angeles racial informant was invited to travel to Cuba with the Third Venceremos Brigade and possibly travel to North Korea with a Communist Party member from Los Angeles. A New York informant furnished identities of black extremists who were scheduled to depart the United States for Al Fatah camps in Middle East for possible guerilla training.

*66-2542-3-*  
A New Haven racial informant advised concerning a meeting of the Black Panther Party (BPP) wherein a demonstration on how to manufacture fire bombs was given and instructions were also issued to fire bomb any unattended police cruiser in the Hartford, Connecticut, ghetto area. A San Francisco racial

Enclosure

CONTINUED - OVER

ORIGINAL FILED IN

66-2542-10-216

SEP 1 1970

*154*

Memorandum to Mr. C. D. Brennan  
RE: RACIAL INFORMANT PAYMENTS AND  
ACCOMPLISHMENTS

informant advised that BPP had copies made of the "Minimanual of the Urban Guerilla" for distribution to BPP members. This informant obtained three copies of the manual. A Boston racial informant advised that a BPP Acting Area Captain from New Haven was obtaining dynamite in New Hampshire and that a special BPP meeting would be held in New Haven to discuss the use of M-16 rifles and dynamite bombs.

In addition, during the past month our racial informants furnished information which was responsible for the arrest of 41 individuals (16 on local charges and 25 on Federal charges) as well as being responsible for recoveries valued at \$154,992.00. These recoveries included stolen automobiles, narcotics, shoes from an interstate shipment and other stolen merchandise.

ACTION:

None. For information.

*[Handwritten initials: JED]* *[Handwritten initials: JED]* *[Handwritten initials: JED]* *[Handwritten initials: WBS]*

DIRECTOR, FBI (105-205390)

7/31/70

SAC, NEW YORK (105-109042)

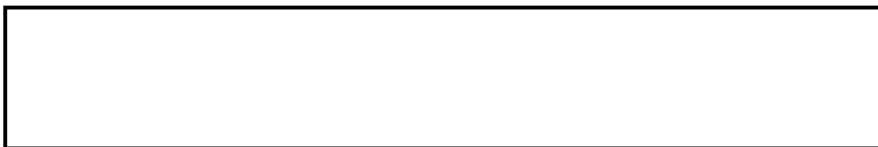
SECURITY INFORMANT COVERAGE, YLP  
IS - YLP

Re Bulet, 6/25/70.

The below live informants and sources furnish some peripheral information on the YLP and its members:



b7D



Attempts are being made for the above sources to broaden their contacts with the YLP in an effort to gain the confidence of the organization and/or its members.

In an effort to develop quality live informants, the below actions have been taken:

1. [Redacted] who has furnished some information on the Young Lords, is being instructed to take steps to join the YLP as an active cadre.

b7D

2-Bureau (RM)  
1-New York

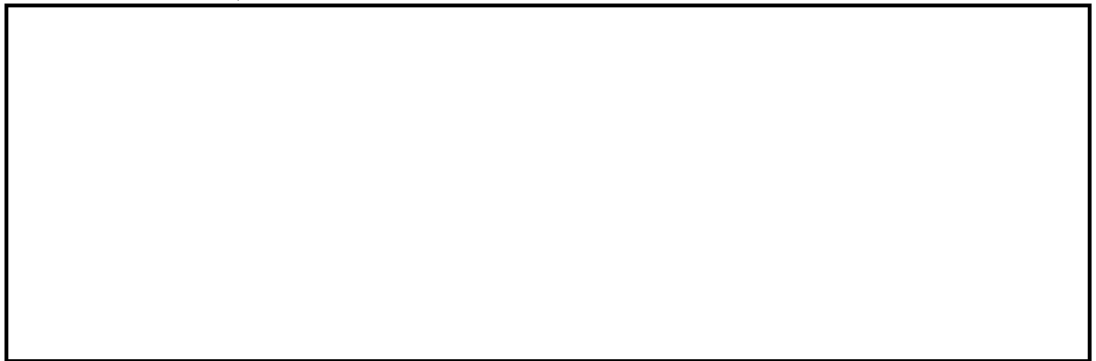
RKS:ems  
(3)

66-2542-3-  
NOT RECORDED  
49 AUG 7 1970

66 AUG 24 1970 152

2. The best potential informant in the YLP [redacted] is [redacted] (Bufile 157-13165, NY 157-3856). Bureau authority has been requested to interview this subject.
3. [redacted] of the YLP, (Bufile 157-9205), (NY 157-2323), was interviewed by NYO SAS on 7/16/70 in relation to the fugitive investigation of [redacted]. [redacted] was completely uncooperative.
4. The leadership of the YLP and its cadre averages about 21 or 22 years of age. Ten individuals all of Spanish extraction, who are of this approximate age, have been considered as potential PSI's. Cases on these have been and/or are being opened.

b6  
b7C



b6  
b7C  
b7D

Twelve other individuals of Spanish extraction and of the correct age were considered for contact to determine their potential. Ten of these persons could not be located and consideration of the other two was dropped because of their lack of free time. According, no 134 cases were opened on these twelve persons.

5. Former [redacted] advised the NYO that one [redacted] a resident of [redacted] indicated to [redacted] that he would like to work undercover in behalf of the Bureau. [redacted] was opened on [redacted] but was closed administratively when an interview of [redacted] on 6/30/70, disclosed [redacted] is a [redacted] who recently received [redacted]

b6  
b7C  
b7D

Other Coverage

[redacted] was activated on 7/24/70. This source covers the [redacted] which is also the location of [redacted]  
[redacted]

In addition [redacted] have been located. Two of these are [redacted] These two [redacted] are now being monitored regularly. A third [redacted] was located at the [redacted]

b7D

[redacted] but same was [redacted]  
[redacted]. The last is a [redacted] in the name of the [redacted] maintained at the [redacted]  
[redacted]

The NYO besides carefully reviewing the YLP organ "Palante", for the identities of YLP members, monitors the YLP weekly radio program, "Palante" as well as known appearances of the organization's members on other TV and radio programs.

The NYO will continue diligent efforts to effectively penetrate or develop quality informants within the YLP who can afford the Bureau day to day information on the organization. A number of YLP members are now under active investigation and most, exclusive of the leadership, prior to recommending for inclusion in the Security Index, will be interviewed to determine their informant potential.



(B) RACIAL AND SECURITY INFORMANTS -- I am again calling to your attention instructions previously issued concerning the need for strict control of racial and security informants as well as the continuing need for quality informants.

The necessity for in-depth quality informants in the racial and security field is more imperative than ever under present conditions in view of the upsurge in violence. I will not tolerate complacency or backsliding in informant coverage.

There must be close control and supervision of informants as well as the Special Agents handling these informants in this extremely sensitive field. As you are well aware, embarrassment brought about by the activities of an informant in the racial or security field could endanger our entire intelligence gathering operation. Accordingly, you must insure that these matters are given the supervision that is required and you must also insure that all payments to informants are made on a C.O.D. basis and full value is received for each payment made.

I expect quality informants to be developed in these extremist groups at a regular rate and that these informants furnish the necessary intelligence information in order that we can fulfill our obligations.

Very truly yours,

John Edgar Hoover

Director

66-2542-3-

NOT RECORDED  
170 AUG 6 1970

8/4/70

SAC LETTER 70-40

-2-

51 AUG 17 1970

ORIGINAL FILED IN 66-04-3750

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: June 23, 1970

FROM : J. J. Casper

SUBJECT: REVISION OF FORM FD-209  
FBI FORM BOOK

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Form FD-209, "Memorandum for Recording Contacts with Criminal, Security, and Racial Informants," is due for reprinting. Changes in the format have been proposed which are observations of interested supervisors at the Seat of Government and which will be beneficial to the Field. The desired changes are indicated on the enclosed revised copy of FD-209 and meet with approval of the Domestic Intelligence Division and the Special Investigative Division. A sample of the current FD-209 is enclosed for comparison with proposed revised form. Approval is requested to revise FD-209. If approved, the revised form will become effective upon completion of printing and distribution to the Field.

## RECOMMENDATIONS:

1. That proposed revision of FD-209 be approved and become effective upon completion of printing and distribution.
2. That this memorandum be routed through Domestic Intelligence Division and Special Investigative Division for information and approval.

Enclosures (2)

2 - Domestic Intelligence Division, Att.: Mr. Grigalus, 908 9&D  
Mr. Deegan, 810 9&D  
(sent direct)

2 - Special Investigative Division, Att.: Mr. Staffeld, 1529  
Mr. Fipp, 1503  
(sent direct)

(6 copies)

fk

10 JUL 15 1970

2542-3

NOT RECORDED

12 JUL 16 1970

70 JUL 28 1970

ORIGINAL FILED IN

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: 9/14/70

FROM : J. J. Casper

SUBJECT: SECURITY INFORMANTS - GENERAL  
SUGGESTION 135-71 SUBMITTED BY  
SA [REDACTED] NEWARK OFFICE

b6  
b7C

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUGGESTION: When racial, security and criminal informants are terminated, in the event these informants are reinstated, SAC authority be granted to pay these individuals in the amount of [REDACTED] immediately regardless of the amount of money which has been paid to the informants previously. b7E

CURRENT PRACTICE: The suggester states the Manual of Instructions, Volume IV, Section 130H, I, instructs that prior Bureau authority must be obtained to make any additional payment to an individual who has received payments totaling [REDACTED] b7E

ADVANTAGES: SA [REDACTED] feels, if the informant could be paid immediately under SAC authority, without regard to the amount of money previously expended, this would facilitate immediate payment to the informant. Many times informants are in need of immediate cash funds and cannot wait two weeks or more for correspondence from the field office to the Bureau.

OBSERVATIONS: SAC Bachman, Newark Office, recommended present policy be retained so that the Bureau rather than the SAC will have control over this matter.

Administrative Division states the present regulation has been in effect for years and has served as an excellent control over our confidential expenditures to informants. This Division did not know how many times circumstances have existed whereby informants were in immediate need for cash in the past, but it felt there have been relatively few, and in those cases if conditions should warrant, the field could telephonically contact the Bureau for the necessary authorization. This procedure has been used in certain instances. There are instances where confidential informants are reinstated and the Bureau would need to make the decision regarding any further use of a particular informant and to establish the amount of any future payments commensurate with the value of services to be rendered. Furthermore, since the Bureau

Enclosure - Sent 9-16-70

1 - Bufile 66-2542-1

1 - Bufile 66-2542-10

ML:das

(4) 59 SEP 24 1970

REC-86 66-2542-3-1445

ST-112

12 SEP 18 1970

CONTINUED - OVER

UNRECORDED COPY FILED IN

SA	Newark Office
----	---------------

requires the field to obtain Bureau authority for payments to active informants once the [ ] SAC authority has been exhausted, there has not been presented here sufficient justification to make a change in the regulations to accommodate discontinued informant who may be reinstated. Since the main reason to limit SAC authority on confidential payments is to enable the Bureau to have control over our confidential expenditures, this Division felt the idea should not be adopted.

Domestic Intelligence Division felt the suggestion had merit. It advised there did not appear to be any reason why SAC authority could not be reinstated should the informant be reactivated at a later date. Such a procedure would afford the Agent handling the informant funds to pay him for information furnished and services rendered. Bureau authority for the payment of services and expenses on a continuing basis could then be obtained at a later date. This is a practical approach in handling this situation and would provide the Agent a necessary degree of latitude in handling his informant.

Special Investigative Division stated the idea has merit with regard to reinstated informants; however, the number of such cases is extremely small and the advantage of changing our present procedure would provide us little if any benefits. This would be particularly true since the SAC could circumvent requesting Bureau authority to expend additional sums of [ ] by merely closing an informant's case b7E and subsequently reopening it and thereby be allowed to expend the additional money.

Due to the views of the Administrative and Special Investigative Divisions, the Training Division agrees our present procedure should remain in effect at this time.

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. His idea has been acknowledged by prior letter.

forwarded to the suggester advising him of this fact. His identity acknowledged by prior letter.

November 17, 1970

PROPOSED REVISION TO MANUAL OF RULES AND REGULATIONS

Part II, Section 3, page 25, contains listings of classifications to be included under major categories of work; namely, Criminal, Security, and Applicant and Other. These listings should be revised as follows:

(a) Criminal

Add: 137

(b) Security INFORMANTS GENERAL

Add: 134

170

(c) Applicant and Other

Delete: 134

137

170

NOT RECORDED

11 NOV 24 1970

NOT RECORDED

NOV 25 1970

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Rm. \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

DJG:pmd (4)

Based on memo Callahan to Mohr 11-17-70 DJG:pmd.

11-18-70

770

66 NOV 27 1970

MAIL ROOM ☐

TELETYPE UNIT ☐

ORIGINAL FILED IN 66-2542-70

UNITED STATES GOVERNMENT

# Memorandum

Tolson ☒  
Sullivan ☒  
Mohr ☒  
Bishop ☒  
Brennan, C.D. ☒  
Callahan ☒  
Casper ☒  
Conrad ☒  
Felt ☒  
Gale ☒  
Rosen ☒  
Tavel ☒  
Walters ☒  
Soyars ☒  
Tele. Room ☒  
Holmes ☒  
Gandy ☒

TO : Mr. Callahan

DATE: December 18, 1970

FROM : M. F. Row

SUBJECT: SECURITY INFORMANTS AND SOURCES  
INCOME TAX  
CALENDAR YEAR, 1969

0 SECURITY INFORMANTS—  
GENERAL

Enclosed is Treasurer's Check Number   dated 12/17/70, in the amount of   made payable to Internal Revenue Service, which is drawn on the American Security Trust Company. This check represents income tax withheld by the Bureau from payments made to various security informants for services rendered during Calendar Year 1969. In accordance with arrangements previously made, the check is to be delivered to Internal Revenue Service by the Domestic Intelligence Division. b7E

During Calendar Year 1969, income tax was withheld from payments made to 201 security informants involving 23 field divisions.

Also enclosed for transmittal to Internal Revenue Service is a listing, in duplicate, which reflects identification numbers for the informants involved and the amount of tax for each. The identification number was assigned specifically for this purpose and does not disclose the identity of the informants or the Bureau symbol numbers. A master list showing the informant number corresponding with the identification number together with a listing for each office involved is also enclosed for the information of the Domestic Intelligence Division.

RECOMMENDATION:

*Delivered to DC [unclear] [unclear] [unclear] IRS  
12/25/70. Receipt attached RMA*

That this memorandum and enclosures be forwarded to the Domestic Intelligence Division in order that the check and supporting listing may be delivered to the Internal Revenue Service.

Enclosures ENCL. BEHIND FILE.

RFD:jrk

(4) gmk

REC-52

66-2542-3-

1447

12 JAN 5 1971

3 JAN 11 1971

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C.D. Brennan

DATE: 12/29/70

FROM : R. L. Shackelford

SUBJECT: UTILIZATION OF INFORMANTS AND  
SOURCES AT INSTITUTIONS OF LEARNING

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Boyers \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*Security Informants - General*

This sets forth our analysis of an evaluation made 12/1/70 by field offices concerning each student and teacher being used as an informant or source.

SAC Letter 69-55 of 9/26/69 captioned "Security and Racial Informants," instructed each office to submit a letter analyzing coverage being afforded by campus sources together with a letter justifying continuation of each student and teacher authorized by the Bureau for use as an informant or source. An analysis of 12/1/70 survey shows that a total of 316 students and teachers are being utilized as informants or sources. This is an increase of 114 since an analysis made 7/1/70. The field has indicated in each instance that these informants and sources are providing essential and needed coverage of New Left and racial activities.

Coverage provided by students and teachers used as informants and sources has been invaluable in connection with demonstrations on campus and destruction of campus facilities. In view of the sensitive area in which these individuals operate great selectivity and tight control are necessary. Field offices have been alerted to this fact and we will continue to make certain that a tight control is maintained.

RECOMMENDATION:

None. For your information.

- 1 - Mr. W.C. Sullivan
- 1 - Mr. W.M. Felt
- 1 - Mr. C.D. Brennan
- 1 - Mr. G.C. Moore
- 1 - Mr. R.L. Shackelford
- 1 - Mr. W.P. Dix
- 1 - Mr. B.F. Rose

66-2542-3

BFR:sal

(8)

EX-112

REC-45

66-2542-3-1449

JAN 7 1971

55 JAN 11 1970

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan *CD*

FROM : A. W. Gray *AWG*

SUBJECT: SECURITY INFORMANTS - Gen.  
INTERNAL SECURITY - COMMUNIST; NEW LEFT

1 - Mr. W. C. Sullivan  
1 - Mr. J. P. Mohr  
1 - Mr. W. M. Felt

DATE: 1/20/71

1 - Mr. J. J. Casper  
1 - Mr. C. D. Brennan  
1 - Mr. R. L. Shackelford  
1 - Mr. A. W. Gray  
1 - Mr. H. E. Morris

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan *CD* \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Attached proposed SAC letter recommends communications in security informant and source matters contain precise character designations to facilitate and expedite the routing of mail.

Expeditious handling of security informant and confidential source matters is vital to continued efficient operations in this important area of our work. Current reorganization of the Domestic Intelligence Division has brought about revised handling of security informants by the Internal Security and New Left Sections. Basic change is the discontinuance of the Security Informant Desk, which administratively processed all security-type informants, to a system whereby individual informants and sources will in the future be processed by the substantive desk to which they are most closely related. For example, all informants reporting on the Communist Party, USA (CPUSA), will be processed and supervised by supervisors handling CPUSA substantive matters; all informants reporting primarily on Socialist Workers Party (SWP) will be processed by supervisor handling that organization. The new procedure makes it imperative that a precise character be included in captions of communications in security informant and source matters. Such action will insure an orderly, efficient flow of mail to appropriate Sections.

SI-114

66-2542-3-1451

## RECOMMENDATION:

REC 70

10 JAN 26 1971

With your approval, attached SAC letter will be distributed instructing all personnel involved in the preparation of pertinent correspondence to include a precise character in titles of communications in security informant and source matters. Manual change is not necessary.

Enclosure

66-2542-3

6 FEB 3 1971

1971



UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI (66-2542-3)

DATE: 1/29/71

FROM : SAC, ATLANTA [REDACTED] (C)

b7D

SUBJECT: SECURITY INFORMANTS  
ATLANTA DIVISION  
ANNUAL LETTER

Re Manual of Instructions, Section 107(M).

1. (a) Security Informants Paid for Services and Expenses on a Regular Basis:

[REDACTED]

*RAID IB*

b7D

- (b) Confidential Sources Being Paid:

None

2. Security Informants Not Paid on Bureau Authority:

[REDACTED]

3. Unpaid Security Informants:

[REDACTED]

b7D

4. Status of Informant Coverage:

[REDACTED]

provides coverage of

[REDACTED]

b7D

2 - Bureau (RM)  
1 - Atlanta  
AGS:jlh  
(3)

ST 101

REC 98

66-2542-3-1452

6 FEB 3 1971

6 MAR 5 1971



AT [redacted]

b7D

[redacted] provides coverage of [redacted]  
[redacted]

[redacted] provides coverage of [redacted]

b7D

[redacted] provides coverage of [redacted]  
[redacted]

[redacted] remains inactive pending anticipated recontact  
[redacted]

## 5. Subversive Organizations

### (a) Headquarters City

Organization	Approximate Membership	Units	Informants	Informant Position	Informant a Member
[redacted]	None (open organization)	---	[redacted]	Participant Participant	No No
[redacted]	None (open organization)	---	[redacted]	Participant Participant	No No
[redacted]		1	[redacted]	Participant	No
[redacted]		1	[redacted]	Participant	Yes
[redacted]		1	[redacted]	Member National Board	Yes

b7D

AT

b7D

Organization	Approximate Membership	Units	Informants	Informant Position	Informant a Member
		1		Participant	No
		1		Participant Participant	No No
		1		Participant	No
		1		Participant Participant	Yes Yes
		1		Member	Yes

b7D

## (b) Resident Agencies

ATHENS

Students for Democratic Society (SDS)	3	1	None	-----	----
---------------------------------------	---	---	------	-------	------

LA GRANGE

Students for Democratic Society (SDS)	5	1	None	-----	----
---------------------------------------	---	---	------	-------	------

Mr. Mohr

1/25/71

J. J. Casper

**CRIMINAL INFORMANTS - GENERAL  
SUGGESTION 477-71 SUBMITTED BY  
SA JOHN F. WILTGEN, HONOLULU OFFICE**

**SYNOPSIS**

SA Wiltgen proposes in all informant files when they have been closed and must be reopened that the old pink Informant Review Sheets, FD-237 for Criminal Informants and FD-238 for Security Informants, respectively, be serialized into the file for background information and a new FD-237 or FD-238, as appropriate, be made for current, up-to-date data. This would replace the old form as the top unserialized document in the file.

Domestic Intelligence, Special Investigative and Training Divisions can see no benefits to be realized from the proposed procedure. If the old form is serialized, it will soon become buried completely in the file. Manual provisions definitely state these forms must remain unserialized at top of files to act as a Table of Contents. The proper procedure to be used when a file must be reopened is to leave the pink sheet in the file and add any new information to it. Of course if the form has become mutilated during the intervening time, a new form would be prepared from the old one and the new information added to it.

**RECOMMENDATION:** That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. His idea has been acknowledged by prior letter.

66-2542-3-  
NOT RECORDED  
184 JAN 29 1971

Enclosure 8 1971  
① 66-2542-3  
ML:das  
(3)

CONTINUED - OVER

ORIGINAL FILED IN 66-2542-1-825

Memo Casper to Mohr  
Re: Criminal Informants - General  
Suggestion 477-71 Submitted by  
SA John F. Wiltgen, Honolulu Office

#### DETAILS

**SUGGESTION:** In instances where Potential Criminal Informant (PCI), Criminal Informant (CI), Security Informant (SI) or Potential Security Informant (PSI) files have been closed but must be reopened that the original pink sheet, Form FD-237 for CIs and FD-238 for SIs be serialized in the file and a new unserialized FD-237 or FD-238 be placed in the file for current information.

**CURRENT PRACTICE:** The suggester states there are no manual instructions relating to the use of these forms; however, printed instructions on the bottom of each reads as follows: "No Serial Number; Keep on top of other serials in file."

**ADVANTAGES:** SA Wiltgen states this procedure will provide the following advantages: (1) It would provide a permanent record of information regarding informants. (2) It would be a continuous chronological history of informants. (3) It would provide a convenient and ready reference for Agent handling informant to refer to prior information affecting informant.

**OBSERVATIONS:** SAC Rogge, Honolulu, advised this idea was discussed with the suggester as a result of several closed informant cases being reopened. This appears to be a logical and beneficial procedure and he recommended it be approved.

The Domestic Intelligence Division stated the advantages presented by the suggestion are also obtained by merely keeping the original pink sheet on top of the file and adding new information to it as is the present practice. If the original pink sheet were serialized into the file, it could be buried under other serials and no longer serve as the ready reference for which it was designed. This Division opposed adoption.

Special Investigative Division pointed out that Section 108F, 9, page 4a Volume IV, Manual of Instructions (containing all administrative details and instructions relating to the handling of CI Program) specifically instructs the field that the use of Form FD-237 has been approved in CI and PCI files and that it is to be used in the nature of a Table of Contents or as an Index to show where in the file particular data can be found pertaining to the informant. This manual provision

Memo Casper to Mohr  
Re: Criminal Informants - General  
Suggestion 477-71 Submitted by  
SA John F. Wiltgen, Honolulu Office

also instructs that Form FD-237 be kept as the top document in the pertinent informant file and is not to be serialized. By leaving the existing FD-237 as top document in the file, there is no need to create a second such form when file is reopened as proposed. This was confirmed by a check with Washington Field, Alexandria and Chicago Offices. This Division accordingly recommended against approval.

Training Division agrees and can see no advantages to the proposed procedure. The informant review sheet serves as a Table of Contents of the information contained in each informant file. If a file is reopened, the original informant review sheet should be continued to be filed as a "top serial" and all new information posted thereon. In the event the old form is mutilated, a new form would then be prepared and the data on the old form transferred thereon. There is no need for the proposed procedure.

January 12, 1971

PERSONAL

66-25423-

Mr. John F. Wiltgen  
Federal Bureau of Investigation  
Honolulu, Hawaii

Dear Mr. Wiltgen:

I have received your suggestion that Form FD-237 or FD-238 be serialized in the file and a new unserialized form be used for the current information when certain files have been closed and then must be reopened. This proposal is being evaluated and you will be advised of the final decision in the matter.

The interest which led you to submit your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- 2 - Honolulu  
    1 - Field personnel file  
    1 - Suggestion file  
1 - Personnel file of SA John F. Wiltgen  
ML:das  
(6) (Suggestion 477-71 dated 12/31/70)

NOTE: Suggests in instances where Potential Criminal Informant, Criminal Informant, Security Informant or Potential Security Informant files have been closed but must be reopened that the original pink sheet, Form FD-237 for Criminal Informants and FD-238 for Security Informants be serialized in the file and a new unserialized FD-237 or FD-238 be placed in file for current information.

Referred to the Domestic Intelligence and Special Investigative Divisions for views and recommendations. Idea also being considered by the Chief Clerk's Desk, Training Division.

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

53 FEB 9 1971

66-25423-824

from pubwst  
JAN 12 1971  
COMM-FBI

#44444

Date

12/31/70

To:  
Director, FBI

From: (Suggester's name)  
SA JOHN F. WILTGEN

Division of Assignment  
HONOLULU

SUGGESTION

In instances where PCI, CI, SI or PSI files, once closed, have been reopened, it is suggested that the original pink sheet, that is, FD-237 in cases of criminal informants, and FD-238 in cases of security informants, be serialized in the file and a new unserialized FD-237 or FD-238 be placed in the file for current information.

GENERAL

Current practice or rule (Include manual citation as well as facts)

There are no manual instructions relating to the use of Forms FD-237 or FD-238; however, printed instructions on the

Advantages of suggestion and annual savings (include basis for estimate)

(see page two)

This suggestion has the following advantages:

- 1) It will provide a permanent record of information regarding informants.
- 2) It will be a continuous chronological history of informants.
- 3) It will provide a convenient and ready reference for Agent handling informant to refer to prior information effecting informant.

There is no estimated savings in connection with this

Disadvantages of suggestion

suggestion.

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

John F. Wiltgen

SA

Signature and Title of Suggester

Recommendations and comments of Division Head

This suggestion was discussed with WILTGEN as a result of several closed informant cases being reopened. This appears to be a most logical and beneficial procedure to utilize and I recommend its adoption.

Richard W. Bagel

Signature and Title

SAC

(Do not write in this space - for Bureau use only)

Let. of ack.  
M.L. Goss  
1-12-71

66-2542-3-

NOT RECORDED

120 JAN 15 1971

1-12-71  
JAN 8 1971

EXP. PROC.

31 JAN 8 1971  
66-2542-1-34

ORIGINAL FILED IN



HN 66-611

Current Practice or Rule (continued from page one):

bottom of each of these forms reads as follows:

"No Serial Number: Keep on top of other serials in file".

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 2/3/71

FROM : *W<sup>13</sup>/C* SAC, MOBILE [redacted] (C)

SUBJECT: [redacted] aka

PSI

b6  
b7C  
b7D

Re MOairtel to Director and Cincinnati, 11/17/70, entitled, [redacted].

b6  
b7C

Consideration was given to requesting authority to develop captioned individual as a Potential Security Informant, based upon his contacts with [redacted] individuals in the [redacted] area and his willingness to cooperate with the Bureau. Background investigation regarding [redacted] has been conducted.

b6  
b7C

It is noted that [redacted] who is an employee of the [redacted] working in the [redacted] as an [redacted] brought suit against the [redacted] in Nov., 1970, to enjoin the [redacted] from requiring him to [redacted] as a condition of his employment so as to conform with business practices in the [redacted].

b6  
b7C

A decision was given in this matter in [redacted] on 11/19/70, supporting [redacted] contention that he not be required to [redacted] because he does not deal with the public in his current job with the [redacted]. [redacted] at present continues his employment with the [redacted] and is [redacted].

b6  
b7C

As a result of the above, [redacted] has received newspaper and TV notoriety; his activities at the [redacted] have come under close scrutiny; he is not allowed to receive or make telephone calls during working hours and the conditions under which [redacted] is working have caused strained relationship between him and the [redacted].

b6  
b7C

It is felt that due to the above [redacted] cannot be operated as a PSI without possible embarrassment to the Bureau and accordingly Mobile is not requesting authority to develop him and this case is being placed in a closed status.

6 FEB 8 1971

2-Bureau (RM)

1-Mobile

CG:lpw

(3)

FEB 17 1971

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan



461953-

UNRECORDED COPY FILED IN 100-

RESEARCH SECTION WPD  
11/1/71

February 18, 1971

PERSONAL

REC-66-2542-3-1454

Mr. Harry E. Morris, Jr.  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Morris:

Thank you for the suggestion that certain payments which are granted under Bureau authority be raised by . After consideration, it has been decided our present practice of preparing letters with appropriate justification should be retained for handling this procedure.

b7E

Although favorable action was not taken in this instance, I appreciate the interest which led you to submit your idea to me.

Sincerely yours,

1 - Mr. C. D. Brennan J. Edgar Hoover  
1 - Personnel file of SA Harry E. Morris, Jr.

MR:das  
(5) (Suggestion 584-71 dated 2/9/71)

NOTE: Suggests field requests to pay security informants under Bureau authority in amounts totaling up to  per month for services and expenses be handled by stamping "approved" on a copy of field communication requesting the payment and thereafter returning the stamped copy to the field authorizing such payments. The increased amount that might be so handled under this procedure is believed justified in view of constantly rising costs and economic standards over the years.

b7E

Domestic Intelligence Division stated that although idea has merit under existing conditions, it recommended the

(NOTE Continued on Page 2)

MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAR - 3 1971

Letter to Mr. Harry E. Morris, Jr.

NOTE Continued;

[ ] limit now being used be continued. Training Division agrees that for proper control the present procedure should be retained for amount up to [ ] and that letters with justification be utilized for amounts over [ ]. It is recommended current idea not be approved.

b7E

#584-11

Date

February 9, 1971

To:

Director, FBI

From: (Suggester's name)

Harry E. Morris, Jr.

Division of Assignment

Domestic Intelligence

SUGGESTION

~~Payments To~~  
That field requests to pay security informants under Bureau authority in amounts totaling up to [ ] per month for services and expenses be handled by stamping "approved" on a copy of the field communication requesting the payment, and thereafter returning the stamped copy to the field authorizing such payments. The increased amount that might be so handled under this procedure is believed justified in view of constantly rising costs and economic standards over the years.

Security Informants - General

Current practice or rule (Include manual citation as well as facts)

See page two.

Advantages of suggestion and annual savings (include basis for estimate)

Savings of stenographic and supervisory time and the expense of preparing letters can be realized by eliminating the necessity for preparation and reading of letters to the field where a security informant receives less than [ ] per month. Recommended change would permit handling of larger volume of field requests more expeditiously in this vital area of our operations.

Disadvantages of suggestion

None recognized.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Harry E. Morris, Jr. Special Agent  
Signature and Title of Suggester

Recommendations and comments of Division Head

REC-25 66-2542-3-1451

Signature and Title

(Do not write in this space - for Bureau use only)

Let. of app.  
mli:das  
2-18-71

2 Harot Copies  
Lugy Reels

FEB 19 1971

2 copies

Employee Suggestion  
Harry E. Morris, Jr.  
Domestic Intelligence Division

Current Practice

Current Divisional procedure allows for handling of field request for payments in the above manner for sums up to a total of [ ] per month. This ceiling was established a number of years ago when the purchasing power per dollar unit was higher than at present. For amounts of [ ] and higher, current procedure requires preparation of a letter to the field with comprehensive justifying note on the yellow. Suggested procedure would merely raise the ceiling [ ] for such action.

b7E

2 Xerox Copies  
Sugg. Desk

*gth*  
ADDENDUM: DOMESTIC INTELLIGENCE DIVISION

GTT:pjc 2/12/71

The attached suggests that request by the field to pay security informants which are approved by the Bureau may be stamped "Approved" on a copy and returned to the field involving payments of amounts up to  At the present b7E  
time payments up to  per month are handled in this manner; but for any amount exceeding  individual letter must be prepared and sent to the field authorizing such payment.

COMMENTS OF DOMESTIC INTELLIGENCE DIVISION:

Although attached suggestion has merit under existing conditions, the division recommends that the   
limit now being used be continued.

*chz*

*WLS*

*2 Xerox Copies  
Sugg Desk*

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 4/6/71

FROM : SAC, SPRINGFIELD [REDACTED] (P)

b7D

SUBJECT: UTILIZATION OF INFORMANTS  
AND SOURCES AT INSTITUTIONS  
OF LEARNING

Re SAC letter 69-55, dated 9/26/69 and  
Springfield letter to Bureau dated 1/21/71.

Enclosed for the Bureau are two copies each of  
seventeen letters regarding students and teachers who are  
being utilized as sources of information on college campuses.

The following is a list of students and teachers,  
by University, that are being utilized as sources or are  
currently under development as sources of information:

(1) University of Illinois,  
Champaign - Urbana, Illinois

- A. Youth Against War and Fascism
- B. Youth International Party
- C. Black Student Association

The above listed organizations are afforded coverage b6  
through CS [REDACTED] PS [REDACTED] PSI; b7C  
[REDACTED] Panel Source; and [REDACTED] b7D

(2) Illinois State University (ISU)  
Normal, Illinois

- A. Black Student Association (BSA)
- B. Student Committee Against Repression

Coverage of the above organizations is afforded  
through SI [REDACTED] Springfield has [REDACTED] b6  
under development as a PSI. [REDACTED] is a [REDACTED] and b7C  
is in an excellent position to furnish information regarding b7D  
New Left groups on [REDACTED]

(3) MacMurray College,  
Jacksonville, Illinois

2 - Bureau (Enc. 34) (RM)

3 - Springfield (2) [REDACTED]

VRT:ral

(5)

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan



17 ENCLOSURE DETACHED  
AND HANDLED SEPARATELY

De

UNRECORDED COPY FILED IN 66-2542-3-1455

REC-46

EX-113

15 APR 12 1971

b7D

NEW LEFT  
RACIAL INT. SECT.



SI [redacted]

b7D

[redacted]  
an established source who furnishes information concerning  
any New Left activities which may occur [redacted]

b6  
b7C  
b7D

(4) Bradley University (BU)  
Peoria, Illinois

- A. Black Student Association (BSA)
- B. Bradley University Peace Congress.
- C. Peoria Peace Action Council.
- D. Union for National Draft Opposition.

[redacted] Coverage of New Left activities [redacted]  
[redacted] is accomplished through PSI [redacted]

b6  
b7C  
b7D

(5) Southern Illinois University (SIU)  
Carbondale, Illinois

- A. Southern Illinois Peace Committee (SIPC)
- B. Students for a Democratic Society (SDS)
- C. Young Socialist Alliance (YSA)
- D. Student Mobilization Committee.

Coverage of the above organizations is affected through  
[redacted]

b7D

(6) Southern Illinois University (SIUE)  
Edwardsville, Illinois

- A. White Panther Party (WPP-Youth International Party)

Coverage of above organizations is voluntarily  
furnished by [redacted]

b7D

(7) Western Illinois University (WIU)  
Macomb, Illinois

- A. White Panther Party (WPP)

Coverage is accomplished through [redacted]  
[redacted]

b6  
b7C  
b7D

SI

b7D

Information being furnished by sources mentioned in instant communication is of continuing value and of such nature that it could not have been obtained from any other source.

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan *PB/15*

FROM : R. L. Shackelford *RB*

SUBJECT: SECURITY INFORMANTS - *Gene*  
JUDICIAL MATTERS

1 - Mr. W. C. Sullivan  
1 - Mr. J. P. Mohr  
1 - Mr. J. J. Casper

DATE: March 2, 1971

1 - Mr. D. J. Dalbey  
1 - Mr. W. M. Felt  
1 - Mr. C. D. Brennan  
1 - Mr. Shackelford  
1 - Mr. W. P. Dix  
1 - Mr. D. P. White  
1 - Mr. W. N. Preusse

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

## PURPOSE:

To recommend SAC Letter be sent reiterating Bureau instructions that necessary precautions be taken with security informants to insure they do not obtain or report information concerning defense plans and/or strategy of individuals involved in New Left activities and who are subjects of criminal proceedings.

## BACKGROUND:

Many individuals involved in New Left activities have been or may become involved in violations of local and Federal laws. We recently referred to the Department information concerning an informant who had established contacts with attorneys and other individuals associated with People's Law Office, a Chicago-based organization which is considered to be a contact point for the Weatherman underground. Department's advice was requested as to possible utilization of this informant to obtain information concerning the underground and location of missing Weatherman, recognizing that he might inadvertently learn of defense plans and/or strategy of New Left individuals who are subjects of criminal proceedings.

The Internal Security Division of the Department has concluded the informant may be used to obtain information concerning Weatherman underground and location of its missing members. He is to be instructed that should the occasion arise where he is present in conversation between an attorney and an individual under criminal indictment he should immediately leave. If unable to do so, he is not to report substance of any such conversation to the FBI. Additionally, informant is also to be instructed not to engage in or report substance of a conversation with a criminal defendant dealing with the offense for which defendant is under indictment.

Enclosure *sent 3-4-71*

WNP:djr (11)

56 MAR 16 1971  
3/6

NOT RECORDED

184 MAR 9 1971

CONTINUED - OVER  
6 MAR 9 1971

ORIGINAL FILED IN 134-00-39

Memorandum to Mr. C. D. Brennan  
RE: SECURITY INFORMANTS

OBSERVATIONS:

Section 107 of the Manual of Instructions concerning security informants notes that security informants are not to be involved in preparation of defense of subversive-type individuals. If this is unavoidable, information concerning these matters is not to be reported. In view of Department's decision in this matter and numerous involvements of New Leftists in criminal violations, it is believed that these instructions should be reiterated to the field at this time. Chicago has been advised separately of Department's decision concerning informant in contact with People's Law Office attorneys. Appropriate Manual and Handbook changes will be handled separately.

Furthermore, to avoid possible attacks on the credibility of security informants who are utilized as witnesses in Government proceedings, we are also advising field that they are to make no promises to these informants concerning payment of funds as to relocation or subsistence. Such arrangements are to be made between informants who are no longer being utilized by us and local United States Attorneys or the Department, thus avoiding any incidents which would place us in a compromising position.

RECOMMENDATION:

Attached SAC Letter be approved.

mp  
Curt  
OK  
J. G. J.  
W. E. S.  
J. H. J.  
W. E. S.  
J. H. J.  
W. E. S.  
J. H. J.  
W. E. S.

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan *CB*

DATE: 4/12/71

FROM : R. L. Shackelford *RLS*

SUBJECT: SECURITY AND RACIAL INFORMANTS *General Security White*

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Attached is a proposed letter to all Special Agents in Charge which advises the field of additional information necessary in communications requesting approval for development of students as racial or security informants.

*7/17*  
In a memorandum to Mr. Sullivan and Mr. Brennan, 4/8/71, concerning informants, Mr. Tolson stated that in any future memoranda requesting approval for the development of students as racial or security informants, the following information should be clearly set forth: the number of racial and/or security informants, the number of potential racial and/or security informants, and the number of panel sources which we are presently operating at the particular college or university to which the request pertains.

## RECOMMENDATION:

That the attached SAC Letter be approved and transmitted to the field.

Enclosure.

*2012*  
JFB:jgr/jlm  
(12)

- 1 - Mr. W. C. Sullivan
- 1 - Mr. W. M. Felt
- 1 - Mr. J. J. Casper
- 1 - Mr. C. D. Brennan
- 1 - Mr. R. L. Shackelford
- 1 - Mr. W. A. Branigan
- 1 - Mr. R. D. Cotter
- 1 - Mr. G. C. Moore
- 1 - Mr. W. R. Wannall
- 1 - Mr. A. W. Gray
- 1 - Mr. J. F. Burns

EX 101

REC 25

16 MAY 24 1971

JUN - 2 1971

F 916

MAY 27 1971

UNRECORDED COPY FILED IN 66-2542-161

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan

FROM : A. W. Gray

SUBJECT: SECURITY INFORMANTS - GENERAL  
INTERNAL SECURITY - COMMUNIST;  
NEW LEFT

1 - Mr. W. C. Sullivan  
1 - Mr. W. M. Felt  
1 - Mr. J. J. Casper  
1 - Mr. J. P. Mohr  
DATE: May 27, 1971

1 - Mr. C. D. Brennan  
1 - Mr. R. L. Shackelford  
1 - Mr. W. R. Wannall  
1 - Mr. W. A. Branigan  
1 - Mr. R. D. Cotter  
1 - Mr. A. W. Gray  
1 - Mr. H. E. Morris

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_  
Mr. Beaver \_\_\_\_\_

**PURPOSE:** To recommend letter to all offices showing current interest of Communist Party, USA (CPUSA), in detecting informants within the organization.

**BACKGROUND:** The National Review Commission of the CPUSA recently distributed to all National Committee members and all districts of the CPUSA a reproduction of an article from the December, 1970, issue of "Ramparts" magazine which deals with methods to detect security informants based on interrogation and background investigation.

Essence of this article should be provided all offices for the benefit of personnel handling security informants. The article is slanted toward detection of informants who are using assumed identities and backgrounds; however, methods of interrogation suggested could cause concern among our informants who use true identities.

Attached is a letter to all offices highlighting the "Ramparts" article.

**RECOMMENDATION:** Attached letter be approved and sent.

Enclosure  
66-2542-3

HEM:mk1  
(12)

1 JUN 2 1971

58 JUN 10 1971

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan *chd*

FROM : R. D. Cotter *RDC*

SUBJECT: DEFINITION OF TYPES OF  
SOURCES AND INFORMANTS

1 - Mr. W.C. Sullivan  
1 - Mr. C.D. Brennan  
1 - Mr. Cotter

DATE: 6/1/71

1 - Mr. Dix

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Mr. Beaver

*General* *Cotter*  
Cotter to Brennan memorandum dated 5/24/71 (attached) furnished, at the Director's request, the definition of a Panel Source, Potential Security Informant (PSI), and Security Informant (SI). As indicated, a Panel Source is an individual not involved in a subversive group but who will attend its public gatherings in behalf of the FBI for intelligence purposes or as a potential witness. The Director noted, "This is really a Panel Informant." Regarding all of these the Director further noted, "I assume any one of the above may be paid by FBI for services rendered."

As a matter of fact, the Director's observation is correct. While the difference is perhaps semantic, we have distinguished between sources and informants for better administrative handling. Informants or potential informants are those whom we desire to penetrate the innermost sanctum of an organization or group being investigated. The sources, on the other hand, are individuals who by virtue of position can furnish desired information, or in the case of Panel Sources, can be called upon to get information or evidence which could be introduced in court without exposing or surfacing a valuable informant. Even though we might pay a Panel Source for efforts made to obtain information, for administrative purposes we, nevertheless, list him as a source.

EX-116 REC-66 66-2542-3-1458  
The Director's assumption that Panel Sources, PSIs, and SIs may be paid by the FBI for services rendered is absolutely right, although none can be paid except on a c.o.d. basis and their production is closely scrutinized. JUN 7 1971

## ACTION:

In response to the Director's inquiry.

Enclosure

WPD:Jew

(5)

67 JUN 8 1971

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan *CB*

FROM : R. D. Cotter *RC/PC*

SUBJECT: DEFINITION OF TYPES OF SOURCES AND INFORMANTS

1 - Mr. Sullivan  
1 - Mr. C. D. Brennan

DATE: 5/24/71

1 - Mr. R. D. Cotter *RC*  
1 - Mr. W. P. Dix

*[Handwritten signatures]*  
Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars *[initials]* \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*glt*  
Pursuant to the Director's inquiry, there is set forth hereafter a definition of the following sources and informants:

1. Panel Source. A panel source is an individual not involved in a subversive group but who will attend its public gatherings in behalf of the FBI for intelligence purposes or as a potential witness. *This is really a Panel Informant.*
2. Potential Security Informant (PSI). A PSI is an individual in position to become active in or closely connected with a subversive organization or in intelligence activities and is making affirmative effort to obtain and furnish current information to the Bureau regarding such subversive organizations or intelligence activities.
3. Security Informant (SI). *General* An SI is an individual who is actively engaged in obtaining and furnishing current information on security or intelligence matters exclusively for the Bureau whose identity must be protected. Such person should be a member or attend meetings of subversive organizations or be in such position relative to subversive organizations that he is able to provide current intelligence information of value. An SI may also be an individual furnishing information concerning foreign intelligence operations and this individual may be a double agent or a defector-in-place.

It is to be noted that in connection with current Bureau instructions following the burglary of the Media, Pennsylvania, Resident Agency identity of all panel sources, potential security informants, and security informants are now protected by symbol numbers. The primary distinction between a potential security informant and a security informant is in the degree of activity engaged in coupled with quality and quantity of current information being produced exclusively for the Bureau.

## ACTION:

In response to the Director's inquiry.

TJS:ekn  
(5) *[initials]*

67 JUN 8 1971

COPY MADE FOR MR. TOLSON



UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI [REDACTED]

FROM : SAC, DALLAS [REDACTED]

DATE: 6/16/71

b7D

SUBJECT: COVER LETTER, UTILIZATION OF  
INFORMANTS AND SOURCES AT  
INSTITUTIONS OF LEARNING

Re SAC letter No. 69-55 dated 9/26/69, and Dallas letter to Bureau dated 3/29/71.

Enclosed for the Bureau are two copies of a justification letter pertaining to Dallas Security Informant [REDACTED]. It is noted [REDACTED] is the only informant in the Dallas Division in the New Left field, who is either a teacher or a student.

As additional coverage in the New Left field, the Dallas Division has the following informants:

b7D



Regarding [REDACTED]

[REDACTED] this informant continues to be of Texas Technological University (TTU), Lubbock, Texas. The above informant is in excellent position to maintain contact with liberal students as well as faculty members at TTU and in the past he has reported on activities of an underground newspaper published at TTU under the title of "The Catalyst." Information furnished by this informant has been verified through the Intelligence Unit of the Lubbock, Texas Police Department. As of the date of this communication there is no SDS organization of any type at TTU. Dallas will, on or about October 1, 1971, submit a supplemental letter regarding this matter.

ENCLOSURE

- (2) - Bureau (Enc. 2) (RM)
- (3) - Dallas

- (2 - [REDACTED])
- (1 - [REDACTED])

JWA:msm  
(5)

REC-24

b7D

44-2542-3-1460

JUN 21 1971



5010-108-02

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

July 14, 1971

PERSONAL

46-2542-3-✓  
[Redacted]  
Federal Bureau of Investigation  
San Juan, Puerto Rico

b6  
b7c

July  
Dear [Redacted]

Reference is made to your suggestion that space be given on Forms FD-237 and FD-238 for listing certain additional information. After consideration, it has been decided the instances wherein such action is necessary are too few to warrant the cost involved in revising these forms.

us  
Although favorable action was not taken in this instance, I appreciate the interest which led you to submit your idea to me.

Sincerely yours,

J. Edgar Hoover

- 2 - San Juan  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of [Redacted]

ML:das *das*  
(6) (Suggestion 942-71)

b6  
b7c

NOTE: Based on memorandum J. J. Casper to Mr. Mohr, ML:das, dated 7/12/71, re: Informants - General, Suggestion 942-71, Submitted by [Redacted] San Juan Office.

MAILED 12  
JUL 14 1971  
FBI  
Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gale \_\_\_\_\_  
Ponder \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

55 JUL 21 1971  
MAIL ROOM TELETYPE UNIT

ORIGINAL FILED IN 46-2542-1-840

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: 7/12/71

FROM : J. J. Casper

SUBJECT: INFORMANTS - GENERAL

SUGGESTION 942-71 SUBMITTED BY

SAN JUAN OFFICE

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gale \_\_\_\_\_  
Ponder \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUGGESTION: That Forms FD-237 and FD-238 (Criminal and Security Informant Review Sheets) be revised at next printing to include a space for listing serial numbers of any communications indicating payments being made by other offices. (Samples of proposed revised forms are attached.)

CURRENT PRACTICE: A list of offices who have paid informant is included on Form FD-221a (Request for Funds for Payment to Informant) and FD-37 (Explanation of Charge for Information (Blue Slip)) according to the suggester. FD-37 is forwarded to Bureau along with informants' and Agents' receipts. The only summarizing source of this information is the FD-221a. Each time an Agent prepares a request to pay, he must conduct a file review; in some cases, an extensive file review covering many volumes, in order to ascertain if informants have been paid by any other offices.

ADVANTAGES: [redacted] feels time would be saved in preparing the FD-221a if a ready source of information existed summarizing information regarding payments by other offices.

OBSERVATIONS: Domestic Intelligence Division advised it had no objection to the revision of these sheets and stated having this item on the review sheets might be of aid in some instances.

Special Investigative Division advised that where criminal informants are concerned, the frequency of payments to our informants by other offices did not happen often enough to warrant a change in the form at this time. There simply are very few occasions in which this is done between offices.

Due to the very, very few instances wherein this item would be used on either of the forms involved, Training Division opposes adoption. It is felt cost for revising, stocking and shipping this material to the field is not warranted.

1 - Mr. Mohr  
Enclosures  
ML:das  
(3)

NOT RECORDED  
87 JUL 16 1971

JUL 15 1971

CONTINUED

OVER

ORIGINAL FILED IN 66-25423

2 of 2

Memo Casper to Mohr

Re: Informants - General

Suggestion 942-71 Submitted by

[Redacted]

San Juan Office

b6

b7C

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising her of this fact. The idea has been acknowledged by prior letter.

Chy [Signature] [Signature] [Signature]

[Signature]

[Signature]

[Signature]

4  
PEOT 7

20E  
00E

[Signature]

[Signature]

Criminal Informant Review Sheet  
FD-237 (Rev. 7-16-69)

Mark opposite each item the number of the serial or serials in which the information appears. Although these items are regarded as nonvariable, changes may be noted by adding the new serial number and crossing out the old. When form is complete as to all applicable items, the Agent and Field Supervisor should initial the form at the end.

Symbol Number \_\_\_\_\_

Office File \_\_\_\_\_

Type of Informant: ☐ CI ☐ PCI ☐ CS

Bureau File \_\_\_\_\_

☐ C-TE ☐ PC

Serial No.

1. Name \_\_\_\_\_
2. Aliases \_\_\_\_\_
3. Informant Index Card Made \_\_\_\_\_
4. Description \_\_\_\_\_
5. Background Developed \_\_\_\_\_
6. Photograph \_\_\_\_\_
7. Credit Check \_\_\_\_\_
8. Local Criminal Check \_\_\_\_\_
9. Bureau Identification Record \_\_\_\_\_
10. Past Criminal Activities \_\_\_\_\_
11. Criminal Associates \_\_\_\_\_
12. Availability To Other Divisions \_\_\_\_\_
13. Advised of FBI Jurisdiction \_\_\_\_\_
14. Advised of Confidential Relationship \_\_\_\_\_
15. Advised Not Employee of Bureau \_\_\_\_\_
16. Advised to Furnish Information Only to Bureau \_\_\_\_\_
17. Advised Payments are Income \_\_\_\_\_
18. Advised Not to Contact Office Personally \_\_\_\_\_
19. When Designated Approved Informant \_\_\_\_\_
20. Indices Search Slip (FD-160) Summarized \_\_\_\_\_
21. Statement of Willingness to Aid Bureau \_\_\_\_\_
22. Arrangements for Payment \_\_\_\_\_
23. Symbol Number Assigned \_\_\_\_\_
24. Bureau Advised of Symbol \_\_\_\_\_
25. Service Record Checked, if any \_\_\_\_\_
26. Flash Notice Placed \_\_\_\_\_ or Removed \_\_\_\_\_
27. Alternate Agent \_\_\_\_\_
28. Coverage \_\_\_\_\_
29. Payments from other offices \_\_\_\_\_

Completed: \_\_\_\_\_

Approved: \_\_\_\_\_

NO SERIAL NUMBER;  
KEEP ON TOP OF OTHER SERIALS IN FILE

44-2542-3-  
ENCLOSURE  
~~CONFIDENTIAL~~

Date \_\_\_\_\_

Mark opposite each item the number of the serial or serials in which the information appears. Although these items are regarded as nonvariable, changes may be noted by adding the new serial number and crossing out the old. When form is complete as to all applicable items, the Agent and Field Supervisor should initial the form at the end.

Symbol Number \_\_\_\_\_

Office File \_\_\_\_\_

Type of Informant: ☐ SI ☐ PSI ☐ CS ☐ RI

Bureau File \_\_\_\_\_

Serial No.

1. Name \_\_\_\_\_

2. Aliases \_\_\_\_\_

3. Code Name \_\_\_\_\_

4. Symbol Number \_\_\_\_\_

5. Date and Place of Birth \_\_\_\_\_

6. Description \_\_\_\_\_

7. Photograph \_\_\_\_\_

8. Background Investigation:

(A) File references checked \_\_\_\_\_

(B) Credit Inquiry \_\_\_\_\_

(C) Local Criminal Check \_\_\_\_\_

(D) Bureau Identification Record \_\_\_\_\_

(E) Selective Service Check \_\_\_\_\_

(F) Check of Armed Services Record \_\_\_\_\_

(G) Informants Canvassed \_\_\_\_\_

(H) Reliability Check \_\_\_\_\_

(I) Patriotism \_\_\_\_\_

(J) Reputation \_\_\_\_\_

9. Informant Advised Of:

(A) Not Bureau employee \_\_\_\_\_

(B) Activities Voluntary \_\_\_\_\_

(C) Relationship Confidential \_\_\_\_\_

(D) Bureau Labor Policy \_\_\_\_\_

(E) Not to Retain Copies of Notes - Reports \_\_\_\_\_

(F) Report to be submitted under Code Number and in Third Person \_\_\_\_\_

(G) Payments are Income \_\_\_\_\_

(H) Use Public Telephones \_\_\_\_\_

(I) No Office Contact Personally \_\_\_\_\_

10. Statement of Cooperation \_\_\_\_\_

11. Post Office Box Number Assigned \_\_\_\_\_

12. Informant Indices Card Made \_\_\_\_\_

13. Agent Who Handles Information \_\_\_\_\_

14. Alternate Agent \_\_\_\_\_

15. Concealment and Characterization Guide \_\_\_\_\_

16. Flash Notice Placed \_\_\_\_\_ or Removed \_\_\_\_\_

17. Coverage \_\_\_\_\_

18. Payments from other offices \_\_\_\_\_

No Serial Numbers

Keep in File

ENCLOSURE

Initials

Agent

Supervisor

June 2, 1971

PERSONAL

66-2542-3-

Federal Bureau of Investigation  
Houston, Texas

b6  
b7c

Dear [redacted]

Reference is made to your suggestion that certain credit bureau checks be discontinued unless a special reason exists in a particular case. After evaluation, it has been decided your proposal should not be adopted at this time since there is nothing in the law to which you have reference which militates against obtaining identifying data from such bureaus.

I appreciate the interest which prompted you to submit your idea to me.

Sincerely yours,

J. Edgar Hoover

- 2 - Houston  
1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of SA [redacted]

ML:das

(6) (Suggestion 838-71)

b6  
b7c

NOTE: Based on memorandum J. J. Casper to Mr. Mohr, ML:das, dated 5/28/71. re: Criminal Informants, Suggestion 838-71 Submitted by SA [redacted] Houston Office.

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Mr. Beaver

60 JUN 10 1971

MAIL ROOM ☐ TELETYPE UNIT ☐

ORIGINAL FILED IN 66-2542-1-839

UNITED STATES GOVERNMENT

# Memorandum

TO: Mr. Mohr

DATE: 5/28/71

FROM: J. J. Casper

SUBJECT: CRIMINAL INFORMANTS  
SUGGESTION 838-71 SUBMITTED BY  
SA [REDACTED] HOUSTON OFFICE

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

b6  
b7C

## SYNOPSIS

Suggests that credit bureau checks be discontinued on Potential Criminal Informants, Potential Security Informants, Ghetto and Racial Informants, and any other type of informant unless a special reason exists in a special case.

### General

Domestic Intelligence Division agreed with the idea. Special Investigative Division advised that information regarding former addresses or employment is helpful in handling Potential Criminal Informants and this can be obtained from credit bureaus. In the event the informant has furnished such information, a credit bureau check would not be necessary so it was felt idea should not be adopted but that it should be left to the discretion of the developing Agent as to the need for such a check. Office of Legal Counsel advised the Fair Credit Reporting Act limitations on obtaining consumer reports precludes continuation of credit checks for consumer credit data on informants but a bureau may still provide information of value in assessing stability and potential value of an informant. The statute (Section 609) requiring disclosure of inquiries does not include mere identifying data available under Section 608 and the Department has been requested to give an opinion on this part of the law but it has not been received to date. It was recommended that credit checks be continued where identifying data would be of value. Due to these views, Training Division feels idea should not be adopted at this time bearing in mind that a change may be needed in the future based on information furnished by the Department.

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. His idea has been acknowledged by prior letter.

See Addendum - page 3

Enclosure

ML:das

(2)

NOT RECORDED

176 JUN 8 1971

CONTINUED - OVER

ORIGINAL FILED IN 66-2542-1-839



Memo Casper to Mohr

Re: Criminal Informants

Suggestion 838-71 Submitted by

SA [redacted] Houston Office

b6  
b7c

### DETAILS

SUGGESTION: That credit bureau checks be discontinued on Potential Criminal Informants (PCIs), Potential Security Informants (PSIs), Ghetto and Racial Informants, and any other type of informant unless special reason exists in a particular case.

CURRENT PRACTICE: The suggester states the FBI Handbook for Special Agents, Part I, Page 17A, 2d, provides for checks of local credit.

ADVANTAGES: SA Gunn advised the Fair Credit Reporting Act, which is now Title 6, Section 601 through 622, Public Law 91-508, provides new guidelines to credit bureaus including regulations pertaining to disclosure to Government agencies. Since the only information now available is former addresses and employment, there should be no necessity to check credit bureau files in informant cases unless this specific information is needed. This Act also makes the credit file on an individual available to the individual including identity of recipients of credit reports. Accordingly, any individual can now determine that the FBI has checked his credit. In the case of an informant, he could misinterpret the reason and disrupt his relationship. The suggester states that annual savings could be realized where fees are paid by the Bureau for credit checks but this amount is not known.

OBSERVATIONS: Domestic Intelligence Division agreed with the idea feeling that current regulations regarding credit reporting make it extremely difficult to justify credit checks. This Division felt the lack of a credit check would not substantially affect the background investigations on our informants.

The Special Investigative Division stated that during the course of developing a potential criminal informant, the Agent should know former resident addresses and former employments of the individual being placed under development as an informant because in some instances this information would reflect a former type of employment, for example, that would cause us to cease developing him (such as, a former member of some organization that may not have the best interests of the FBI at heart). Credit checks would not be necessary on those individuals under development as informants when the Agent has secured former addresses and former employments from the informant or another source. This Division recommended the idea not be approved and that it be left to the discretion of the developing Agent as to whether it is necessary to check the credit bureau for purposes of securing the desired information on the potential informant.

Memo Casper to Mohr

Re: Criminal Informants

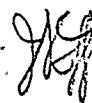
Suggestion 838-71 Submitted by

SA [redacted] Houston Office.

b6  
b7C

The Office of Legal Counsel advises the Fair Credit Reporting Act limitations on obtaining consumer reports precludes continuation of credit checks for consumer credit data on informants. The credit bureau may still provide information which could be very useful in assessing the stability and potential value of an informant. Such data as previous residences and employment could be significant for these purposes. It is not clear that the subject (including informants) of a credit inquiry must be advised that requests had been made concerning him when the inquiry is limited to identifying information. The statute (Section 609) requiring disclosure of inquiries does not include mere identifying information available under Section 608. This specific issue has been raised with the Department by letter to the Deputy Attorney General, dated 5/10/71, and the opinion has not been received as yet. The Office of Legal Counsel recommended that credit checks be continued in regard to any informant or potential informant where it appears that identifying information would be of value. It should be understood that such credit checks are now limited to obtaining names, addresses, former addresses, places of employment or former places of employment.

Due to the views of the Office of Legal Counsel, Training Division agrees the idea should not be adopted at this time bearing in mind that a change may be needed in the future based on the opinion furnished by the Department.



ADDENDUM: (6/1/71)

The Training Division rightly points out that a change in this matter may be needed in the future, based on information furnished by the Department. In view of this, I see no reason why we should be dragging our feet at this time and shrinking from making a positive decision. Additionally, I think the recommendation made by SA [redacted] of the Houston Office makes good sense and would result in some streamlining at the very least.

b6  
b7C



W. C. SULLIVAN

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 7/8/71

FROM : SAC, SPRINGFIELD [ ] (P)

b7D

SUBJECT: UTILIZATION OF INFORMANTS  
AND SOURCES AT INSTITUTIONS  
OF LEARNING

*Security Informants -  
Bar et al*

Re SAC letter 69-55, dated 9/26/69 and  
Springfield letter to Bureau dated 4/6/71.

Enclosed for the Bureau are two copies each of  
seventeen letters regarding students and teachers who are  
being utilized as sources of information on college campuses.

The following is a list of students and teachers  
by University, that are being utilized as sources or are  
currently under development as sources of information:

- (1) University of Illinois  
Champaign - Urbana, Illinois
  - A. Youth Against War and Fascism
  - B. Youth International Party
  - C. Black Student Association

The above listed organizations are afforded coverage  
through [ ]

b7D

- (2) Illinois State University (ISU)  
Normal, Illinois

- A. Black Student Association (BSA)
- B. Student Committee Against Repression

Coverage of the above organizations is afforded  
through [ ] and CS SI 1765.

b7D

- (3) Bradley University (BU)  
Peoria, Illinois

- 2 - Bureau (Encls. 34) (RM)
- 3 - Springfield (2 [ ]) (1 - 134-00)

10 JUL 12 1971

VRT/mkl  
(5)

JUL 28 1971  
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REC'D  
10



SI [ ]

b7D

- A. Black Student Association (BSA)
- B. Bradley University Peace Congress
- C. Peoria Peace Action Council
- D. Bradley Radical Union

Coverage of New Left activities on Bradley University campus is accomplished through [ ]

b7D

- (4) Southern Illinois University (SIU)  
Carbondale, Illinois

- A. Southern Illinois Peace Committee (SIPC)
- B. Young Socialist Alliance (YSA)

Coverage of the above organizations is affected through [ ]

b7D

- (5) Southern Illinois University (SIUE)  
Edwardsville, Illinois

- A. White Panther Party (WPP-Youth International Party)

Coverage of above organizations is voluntarily furnished by [ ]

b7D

- (6) Western Illinois University (WIU)  
Macomb, Illinois

- A. White Panther Party (WPP)

Coverage is accomplished through [ ]

b7D

[ ]  
Information being furnished by sources mentioned in instant communication is of continuing value and of such nature that it could not have been obtained from any other source.

August 17, 1971

MEMORANDUM TO MR. SULLIVAN  
MR. BRENNAN  
MR. GALE  
MR. ROSEN

RE: PAYMENTS TO INFORMANTS

Until we receive further clarification concerning the President's freeze on salaries, we will not approve any increases in payments being made monthly to any informants. Similarly, any "bonus" payments to regularly paid informants will not be considered at this time.

Very truly yours,

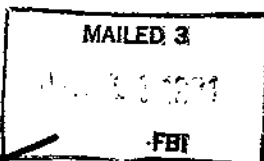
Clyde Tolson

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WBS:  
WBS:crt  
(6)

ST-109

REC-24



12 AUG 25 1971

XEROX  
AUG 26 1971

MAIL ROOM ☐ TELETYPE UNIT ☐

UNITED STATES GOVERNMENT

# Memorandum

1 - Mr. A. [redacted] sen  
1 - Mr. E. S. Miller  
1 - Mr. R. L. Shackelford  
1 - Mr. G. C. Moore

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Ponder \_\_\_\_\_  
Bates \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. E. S. Miller

DATE: 12/2/71

FROM : A. W. Gray *AWG*

1 - Mr. W. A. Branigan  
1 - Mr. W. R. Wannall  
1 - Mr. T. J. Smith  
1 - Mr. A. W. Gray  
1 - Mr. E. P. Grigalis

SUBJECT: SECURITY AND EXTREMIST INFORMANTS  
PAYMENT MATTERS

Recommendation being made that we resume practice of increasing payments to informants when fully justified and on a highly selective basis based primarily on increased productivity in each instance.

On 8/17/71 Mr. Tolson instructed that no further increases in payments to informants be approved pending clarification of the President's economic freeze on salaries and expenditures. In line with this instruction and with the President's message of 8/15/71 tightening economic controls, the field was advised on 8/19/71 that there were to be no increases in payments to informants and sources for a 90-day period. The implementation of this instruction was vigorously supervised at the Bureau. In addition to the moratorium on increased payments, the field was instructed to decrease payments to informants by a minimum of five percent, which was successfully accomplished. On 11/15/71 the 90-day economic freeze was terminated by Presidential authority.

Development of and ever-continuing production from informants is the most effective means whereby the Bureau produces vital intelligence. Payments to informants frequently are the motivating factor for their cooperation and a firm means of exerting control over them. Informants are paid solely on the basis of the value of information produced. They are paid on a strictly "cash on delivery" basis and not paid when they fail to produce. Extensive, continuous efforts are made to obtain quality informants and to advance them at every opportunity to improve the flow of vital data which is the lifeblood of the Bureau's operations. As the informants advance in stature and prestige, they spend longer periods of time obtaining information for us. It is a natural reaction

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CONTINUED - OVER

6 JAN 17, 1972

JAN 17 1972

68 JAN 12 1972

ST-102

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5-ly

Memorandum to Mr. E. S. Miller  
Re: Security and Extremist Informants

that informants expect to be compensated for their increased efforts and productivity. Failure to adequately compensate these informants for increased productivity could seriously impair the Bureau's goal of obtaining increased coverage and high quality informants.

RECOMMENDATION:

Accordingly, it is recommended that increases to informants be authorized on a selective basis where there is valid justification such as specific increase in productivity or exceptionally valuable data is developed.

EG

JMS/RLS

OK but our Appropriation  
is at its limit so only EM  
in most meritorious cases  
can be approved and GCM  
increases.

4

WBS

DS

gma

January 26, 1972

PERSONAL

REC-30

EX-107

[Redacted]

Federal Bureau of Investigation  
Washington, D. C.

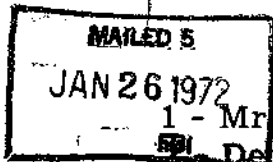
b6  
b7C

Dear [Redacted]

I have received your suggestion regarding the preparation of certain receipts. As a matter of possible interest to you, all facets of this program have been considered in the recent past and it was decided a change in the matter mentioned by you was not warranted.

The interest which led you to submit your idea to me is indeed appreciated.

Sincerely yours,  
J. Edgar Hoover



1 - Mr. Casper  
1 - Mr. Detroit

1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of SA [Redacted]

ML:alz

(7) *alz*

(Suggestion 473-72 dated 1/19/72)

Letter is being delivered to SA [Redacted] at Washington, D. C., since he is currently attending Advanced Security In-Service Class here.

b6  
b7C

NOTE: In line with recent Bureau instructions regarding security of Resident Agencies and protection of identities of informants, suggests informants be allowed to sign receipts for expenses and/or services rendered with their code names or a combination of code names and symbol numbers.

Same idea was considered in past and not adopted. It was pointed out that on 6/9/71, the Executives Conference considered and discussed in detail methods of affording greater security in handling of informant forms as

(NOTE Continued on Page 2)

FILED IN

66-2542-10-1

Mr. Tolson \_\_\_\_\_  
Mr. Felt \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Bishop \_\_\_\_\_  
Mr. Miller, E.S. \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Casper \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Dalbey \_\_\_\_\_  
Mr. Cleveland \_\_\_\_\_  
Mr. Pender \_\_\_\_\_  
Mr. Bates \_\_\_\_\_  
Mr. Waikart \_\_\_\_\_  
Mr. Walters \_\_\_\_\_  
Mr. Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Miss Holmes \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

28 FEB 1972 TELETYPE UNIT ☐



Letter to

b6  
b7c

NOTE Considered:

well as streamlining these procedures. It was decided the only change which should be made was to execute Form FD-221a (Request for Funds for Payment to Informant) by use of symbol number instead of name. Due to this consideration, Training Division recommends current idea not be approved.

#413-42

1/19/72

To: Director, FBI	From: (Suggester's name) SA [redacted]	Division of Assignment DETROIT	b6 b7C
<b>SUGGESTION</b> In line with recent Bureau instructions regarding the security of resident agencies and the protection of the identities of informants, it is suggested informants be allowed to sign the receipts for expenses and/or services rendered with their code names. It is noted that regular U.S. Mail Services are utilized in forwarding these receipts from the respective divisions to SOG. There is a definite security risk involved in this method. To prevent the unwarranted interception of these receipts, the same security measures should be afforded them as is afforded the initial informant background letter to the Bureau, which is now conveyed by coded nitel. Informants are provided unique code names and symbol numbers. It is felt that a combination of either or both of these devices should be sufficient identification.			
Current practice or rule (Include manual citation as well as facts) See Addendum. <i>Security informants - gen.</i>			
Advantages of suggestion and annual savings (include basis for estimate) The prevention of the disclosure of the identity of informants should the receipts fall into the wrong hands, either by accident or by design. No estimate can be made as to the annual savings which would result if the suggestion is accepted. Extreme embarrassment to the U.S. Government, and particularly to the FBI, could be averted should such an incident as described above occur.			
Disadvantages of suggestion It is possible additional time and effort could be expended in setting up a system such as described above. Upon completion of the new system, however, no disadvantages are foreseen.			
(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.) <input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss <i>SA</i> [redacted] b6 b7C Signature and Title of Suggester			
Recommendations and comments of Division Head I believe this suggestion has merit and deserves consideration. EX-104 <i>Paul J. Welch</i> SPECIAL AGENT IN CHARGE			
(Do not write in this space - for Bureau use only) JAN 28 1972 <i>let of appr. N. J. [unclear] 1/20/72</i> REC-30 66-2542-3-1464 12 JAN 24 1972 ENCLOSURE			

66-2542-10  
66-2542-71  
EX-104  
JAN 24 1972  
38

ADDENDUM:

Manual of Instructions, Volume IV, Section 107 L, part 5 states receipts should clearly show:

- (1) Date on which payment is made
- (2) Period for which made when informant is paid on period basis
- (3) Total amount paid broken down into separate amounts for services or expenses where pertinent
- (4) Name of Agent making payment
- (5) Signature of person receiving payment

In practice, the actual name of the informant is used in signing the receipt. This would tend to positively identify the informant should the receipt fall into the wrong hands, either by accident or design.

A positive method of identity for an informant payment receipt which could be used is as follows:

The informant signs the receipt with his (her) code name. The agent making the payment would then affix, in the lower right corner of the receipt, the informant's symbol number. In such a fashion, the informant would be positively identified by the use of his (her) unique code name and symbol number. Having the agent making the payment affix the symbol number to the receipt after the informant signs his (her) code name, precludes the informant knowing his (her) confidential symbol number.

Manual of Instructions, Volume IV, Section 107 L, part 5d states:

If necessary to make corrections on receipts, they must be initialed by informant and not by Agent.

It is felt such a procedure as outlined above is not in violation to instructions set forth in MOI, Vol. IV, Sec. 107 L, part 5d as the addition of the symbol number by the agent is not a correction, but an addendum.

66-2042-3-1464

ENCLOSURE

(B) SECURITY INFORMANTS AND SOURCES - FBI FORM BOOK --  
Under present procedure, the field submits an annual report on security  
informants and sources advising which are paid regularly under Bureau  
authority. This report lists subversive organizations, approximate  
membership and coverage. The field also submits each quarter a  
letter setting forth informant and source coverage on college campuses.

713  
OK  
A new form incorporating the above which is self-explanatory  
is being prepared showing data which the Bureau desires be submitted  
quarterly by secure teletype (nitel) to replace these communications.  
This quarterly communication will be submitted by the 10th of January,  
April, July and October. This does not affect the submission of  
quarterly reports concerning the New Left Movement and the monthly  
report showing informants added and deleted.

Other self-explanatory forms are being prepared which will  
require information be furnished on a monthly basis by secure teletype  
concerning the number of informants, statistical accomplishments  
and security informant accomplishments. All offices east of the  
Mississippi will submit the monthly letter by the 3rd of the month and  
all other offices will submit the monthly letter by the 7th of the month.  
These new procedures will not apply to extremist, white hate groups  
or espionage matters.

Teletype submissions of the required data must be keyed to  
corresponding items on the forms so that it can be recognized without  
the necessity for setting out headings or extraneous data. The new  
forms will be supplied under separate cover.

Manual changes are forthcoming.

66-2542-3-  
NOT RECORDED

87 JAN 31 1972

1/25/72 WASHINGTON, D.C.  
SAC LETTER 72-6 - 2 -

58 FEB 2 - 1972

ORIGINAL FILED IN 66-04-3852

1 - Mr. T. J. Smith  
1 - Mr. E. P. Grigalus  
1 - Mr. L. J. Brune

January 12, 1972

**PROPOSED REVISIONS TO  
MANUAL OF INSTRUCTIONS, SECTIONS 107 AND 109**

**SECTION 107**

Page 4, Item C. Revise 4. to read:

Check of local arrest records. Submit FD-165 to Identification Division to obtain any record and to place stop against fingerprints if on file.

Page 22, Item R. 5. Revise d. (1) to read:

Background information, including date and place of birth, citizenship status, residence, employment, arrest and service record, if any

Page 22, Item S. 2. Revise a. to read:

Check prospective panel source through office indices, canvass logical informants, review appropriate arrest and military records.

**SECTION 109**

Page 1, Item A. Revise 1. to read:

After selection of a potential prosab informant and before contact, check office indices, ascertain information concerning birth, background, arrest record, loyalty, and reputation. When derogatory information found, remaining file reviews should not be made and prospective informant should be removed from list of potential informants.

LJB:klk

(6)  
JAN 31 1972

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE NOTE ON PAGE TWO

Mr. Tolson \_\_\_\_\_  
Mr. Felt \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Bishop \_\_\_\_\_  
Mr. Miller, E.S. \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Casper \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Dalbey \_\_\_\_\_  
Mr. Cleveland \_\_\_\_\_  
Mr. Ponder \_\_\_\_\_  
Mr. Bates \_\_\_\_\_  
Mr. Waikart \_\_\_\_\_  
Mr. Walters \_\_\_\_\_  
Mr. Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Miss Holmes \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

NOT RECORDED  
22 JAN 26 1972

Proposed revisions to MOI  
Sections 107 and 109

NOTE:

MOI changes made in accordance with recommendation set forth in A. W. Gray to Mr. E. S. Miller memorandum, 1/4/72, entitled "Security and Extremist Informants," prepared by LJB:cb/mkl, which was approved by Director. Memorandum recommended that a proposed SAC Letter be sent instructing discontinuance of previously required credit checks regarding security and extremist informants, and confidential sources and panel sources; and further recommended that revisions of Manual to follow approval of memorandum, Xerox copy of which is attached. Revisions of Manual regarding extremist informants being handled separately by Extremist Intelligence Section.

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 3/8/72

FROM : LEGAT, BONN (134-00)

SUBJECT: RELATIONS WITH 66TH MILITARY INTELLIGENCE GROUP  
U. S. ARMY, EUROPE  
(INFORMATION CONCERNING DISCONTINUED SECURITY SOURCES)

As a follow-up to discussions between this office and officers of the 66th Military Intelligence Group, the latter Group has now advised as follows by confidential letter.

The Countersubversion Section of the Group is now utilizing a number of military personnel as sources to obtain information which is not readily available to Military Intelligence Special Agents. These sources have been given low-level training in methods to be used in attempting to gather information of use to the Military Intelligence. They are not paid except for occasional reimbursement of expenses and, therefore, their motivation is regarded as being one of patriotism and a desire to cooperate with Military Intelligence. In some instances these sources have spent their free time in responding to requests made of them by Military Intelligence.

The sources are generally first term enlistees in their early 20's and for the most part their military service will terminate with their current enlistment and they will return to civilian life and their services, therefore will have to be discontinued.

The Group commented that these sources might prove of value to the Bureau in civilian life and requested our comments delineating the extent of our interest in them.

Although not specifically spelled out in the Group's letter, it is known that the sources referred to are utilized in the military community and among civilian groups targeting

3-Bureau  
(1-Foreign Liaison Desk)  
2-Bonn  
(1-66-89)(Relations with 66th MI Group)  
GAV:enm  
(5)



5010-108-02

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

Mr. Tolson	
Mr. Belmont	
Mr. Mohr	
Mr. DeLoach	
Mr. Casper	
Mr. Callahan	
Mr. Conrad	
Mr. Felt	
Mr. Gale	
Mr. Rosen	
Mr. Sullivan	
Mr. Tavel	
Mr. Trotter	
Tele. Room	
Mr. Holmes	
Miss Gandy	

EXP. PROC.

MAR 14 1972

NAT. INT. SEC.

BON 134-00

against military primarily in matters dealing with dissidents among Armed Forces personnel and new left type of activities including those related to racial matters.

We believe that the Bureau would find this type of information most useful in its efforts to develop productive sources in this field. I have, therefore, advised the Group that we are definitely interested in being informed regarding such sources and at an appropriate time prior to their departure from military service I have suggested that the Group furnish us full information on the source including his proposed U.S. residence and their evaluation of him. I have also suggested that in their debriefing of the source, they check to determine whether he would be agreeable to a subsequent approach by the Bureau and if he is, to indicate that he might be so approached by the FBI without making any definite commitment.

When such information is received we contemplate reporting it under the individual caption of the person involved with appropriate copies for the area of proposed residence in the United States.



UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. E. S. Miller

1 - Mr. A. [redacted]son  
1 - Mr. J. P. Mohr  
1 - Mr. N. P. Callahan  
1 - Mr. J. K. Ponder  
1 - Mr. J. J. Casper

DATE: 1/18/72

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Rosen \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Walters, G.S. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Ponder \_\_\_\_\_  
Bates \_\_\_\_\_  
Waikart \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

FROM : A. W. Gray

SUBJECT: SECURITY INFORMANTS  
AND SOURCES  
FBI FORM BOOK

*General*  
*(1) Mr. Miller*  
*(2) Mr. Callahan*  
*(3) Mr. Ponder*  
*(4) Mr. Casper*  
*(5) Mr. Dalbey*  
*(6) Mr. Waikart*  
*(7) Mr. Walters*  
*(8) Mr. Soyars*  
*(9) Mr. Holmes*  
*(10) Mr. Gandy*

1 - Mr. D. J. Dalbey  
1 - Mr. F. W. Waikart  
1 - Mr. E. S. Miller  
1 - Mr. T. J. Smith  
1 - Mr. W. R. Wannall  
1 - Mr. W. A. Branigan  
1 - Mr. R. L. Shackelford  
1 - Mr. A. W. Gray  
1 - Mr. E. P. Grigalus

To obtain approval for new procedures to be used by field to provide comprehensive data concerning security informant and source coverage of subversive organizations as well as statistical accomplishments.

Under current procedure the field is required to submit an annual report on security informants and sources showing coverage furnished. The report lists subversive organizations, addresses, character of cases and informant coverage. In addition, each quarter a letter is submitted setting forth informant and source coverage on college campuses. The proposed new procedures would eliminate need for the above communications. Data to be furnished in the new procedures will require new forms (enclosed) to be furnished to each field office as a guide to show what information is to be submitted by secure teletype. While the forms themselves will not be submitted to the Bureau, data thereon will be keyed numerically in secure teletype. The forms will show the number of security informants, potential security informants, confidential sources and panel sources at the beginning and end of each month; number of Agents assigned exclusively to informant and source development; money paid for services and expenses under SAC authority and statistical accomplishments, including subjects located and arrested as well as merchandise recovered on Federal, state and local levels. The above information will be submitted monthly.

Information concerning subversive organizations including those on college campuses, the location, the number of members and symbol number identities of member informants providing coverage will also be submitted. The identity of individuals or groups who have participated in or are active in planning acts of violence would be set out showing informant

Enclosures  
EPG:cb (15)  
cb

CONTINUED - OVER

NOT RECORDED

176 MAR 8 1972

MAR 28 1972

11/27/72

ORIGINAL FILED IN 100-440-440

Memorandum to Mr. E. S. Miller  
Re: Security Informants and Sources

coverage. In those instances where no member informant coverage of an organization exists, the field will be required to give reason therefor, advise of action being taken to develop coverage and when established coverage is anticipated. This information will be submitted on a quarterly basis. The data will enable careful following of security informant coverage.

The Security Informant Unit, Domestic Intelligence Division, will be responsible for coordination of this program. The Voucher-Statistical Section, Administrative Division, will make a statistical compilation of incoming data and the substantive sections involved will be responsible for evaluation and necessary action. The information requested in these procedures is similar to that being presently furnished by the field in extremist informant matters, which procedure was approved in April, 1970.

RECOMMENDATIONS:

1. That the new procedures be authorized and the new forms be approved.

2. That attached letter to all SACs be approved and sent advising the field of the new procedures and of the new forms.

EG ICD JKS GK EM GCM  
WKC RWR RJS  
CURB RS  
Jm - 2 - 882  
WBS

February 15, 1972

**PROPOSED REVISIONS TO MANUAL  
OF INSTRUCTIONS, SECTION 107**

Page 17, Item M., delete completely and substitute the following:

**M. MONTHLY AND QUARTERLY LETTERS**

1. Submit monthly letter (FD-451, 451 a) to Bureau by secure teletype system (NITEL). Field divisions east of the Mississippi must submit this information by the 3rd of each month; field divisions west of the Mississippi must submit this information by the 7th of each month. Monthly letter should include the following:
  - a. Number of security informants, potential security informants, confidential sources, and panel sources at the beginning and end of each month also showing the number added and deleted during the month.
  - b. Number of Agents assigned exclusively to informant and source development.
  - c. Money paid for services and expenses under SAC authority.
  - d. Statistical accomplishments.
  - e. Security informant accomplishments.
2. Submit quarterly letter (FD-451 b) to Bureau by secure teletype system (NITEL). Quarterly letter should include the following:
  - a. Name, location and number of subversive groups including identities of groups on college campuses, exclusive of those in black extremist, white hate or espionage matters 66-2542-3-
  - b. Symbol numbers of member informants providing coverage who are members of organizations. If no member informant, attach addendum and explain why you do not have member informants. Indicate specific action being taken to develop member informants and date such coverage is anticipated for each group.

UNRECORDED COPY FILED IN 66-10-

Mr. Tolson \_\_\_\_\_  
Mr. Felt \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Bishop \_\_\_\_\_  
Mr. Miller, E.S. \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Casper \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Dalbey \_\_\_\_\_  
Mr. Cleveland \_\_\_\_\_  
Mr. Ponder \_\_\_\_\_  
Mr. Bates \_\_\_\_\_  
Mr. Waikart \_\_\_\_\_  
Mr. Walters \_\_\_\_\_  
Mr. Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Miss Holmes \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

EPG:cb (5)

57 FEB 22 1972

SEE NOTE PAGE TWO

MAIL ROOM ☐ TELETYPE UNIT ☐

- c. Identities of individuals or groups who have participated in or are active in planning subversive acts of violence, exclusive of those in black extremist, white hate or espionage matters.
- d. Symbol numbers of informants and sources providing coverage of individuals or groups shown in Column C. If no member informant, attach addendum and explain why you do not have member informants. Indicate specific action being taken to develop member informants and date such coverage is anticipated for each group.

Page 24, Item U., 2., delete all.

Page 25, Item 3. Renumber Item 3., to Item 2.

NOTE:

Manual of Instructions changes made in accordance with recommendation set forth in A. W. Gray to Mr. E. S. Miller memorandum 1/18/72 captioned "Security Informants and Sources, FBI Form Book," prepared by EPG:cb, which was approved by the Director. Memorandum recommended and the field was advised by an SAC Letter that henceforth the field will submit a monthly and quarterly letter concerning informants and sources. The monthly letter requires statistical data concerning the number of informants and sources, statistical accomplishments and security informant accomplishments. The quarterly letter requires the field to set out their member informant coverage concerning subversive organizations under investigation. The above Manual changes incorporate recommendations in above mentioned memorandum, Xeroxed copy of which is attached.

February 2, 1972

PERSONAL

66-2542-3-

[Redacted]

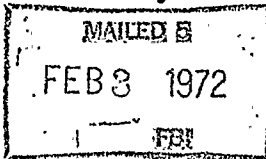
Federal Bureau of Investigation  
Tampa, Florida

Dear [Redacted]

b6  
b7C

Your suggestion has been received regarding the addition of another item to each of Forms FD-237, FD-238 and FD-377. Your idea has been considered and it has been decided that the item in question is not needed. There is no requirement that the records of the National Crime Information Center be checked in these cases. It is felt further that such action is superfluous inasmuch as a current FBI identification record must already be obtained in the cases with which these forms are concerned.

Although your proposal was not approved, I appreciate the interest you displayed in submitting it to me.



Sincerely yours,  
J. Edgar Hoover

- 2 - Tampa  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of [Redacted]

JER:alz  
(6) ay

(Suggestion 498-72 dated 1/27/72)

b6  
b7C

NOTE: Suggests additional item captioned "NCIC Check" be added to Forms FD-237(Criminal Informant Review Sheet), FD-238 (Security Informant Review Sheet), and FD-377 (Extremist Informant Review Sheet.)

Training Division is opposed for reasons set forth in reply to suggester. There is no requirement to check National Crime Information Center records on informants and it is felt such action is duplication of effort

Mr. Tolson \_\_\_\_\_  
Mr. Felt \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Bishop \_\_\_\_\_  
Mr. Miller, E.S. \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Casper \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Dalbey \_\_\_\_\_  
Mr. Cleveland \_\_\_\_\_  
Mr. Ponder \_\_\_\_\_  
Mr. Bates \_\_\_\_\_  
Mr. Waikart \_\_\_\_\_  
Mr. Walters \_\_\_\_\_  
Mr. Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Miss Holmes \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

5 FEB 10 1972  
MAIL ROOM ☐ TELETYPE UNIT ☐

(NOTE Continued on Page 2)

ORIGINAL FILED IN 62 110 116-3155

Letter to

b6  
b7C

NOTE Continued:

inasmuch as rules require that a current FBI identification record be obtained on each potential informant by means of FD-165 (FBI Field Office Wanted-Flash-Cancellation Notice) which is also used to place a flash against his fingerprints if available. For these reasons it is recommended no further action be taken on suggestion.

498-12

1/27/72

To: Director, FBI	From: (Suggester's name) [Redacted]	Division of Assignment TAMPA	b6 b7C
----------------------	--	---------------------------------	-----------

SUGGESTION

That a new item captioned NCIC CHECK be included on the following forms:

FD-237 Criminal Informant Review Sheet  
FD-238 Security Informant Review Sheet  
FD-377 Extremist Informant Review Sheet

*Gen*

Current practice or rule (Include manual citation as well as facts)

NCIC check is made when an informant file is opened. Notation is made on serial in file.

Advantages of suggestion and annual savings (include basis for estimate)

Incorporation of this item on the FD-237, FD-238 and FD-377 would provide a ready reference to Supervisor and all persons handling files as to serial where NCIC check made. It would also provide a follow-up method whereby Supervisor could quickly determine whether check had been made in reviewing informant files.

Disadvantages of suggestion

None

b6  
b7C

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered within two years after submission.)

☐ Mr. ☒ Mrs. ☐ Miss [Redacted] Clerk

Recommendations and comments of Division Head

Suggestion, if implemented, would make information readily available. Recommend adoption.

*[Signature]* Special Agent in Charge

(Do not write in this space - for Bureau use only)

Let of app. JER 2/2/72

66-2542-3-2-4

NOT 170 FEB 8 1972

JAN 31 1972

ENCLOSURE - detached at suggestion desk no need to file

ORIGINAL FILED IN 62-110836-3153

EX-115

May 15, 1972

PERSONAL

REC-58

1466

[Redacted]  
Federal Bureau of Investigation  
Albany, New York

b6  
b7C

Dear [Redacted]

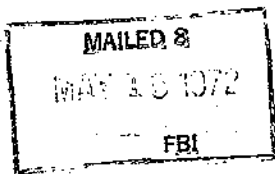
Your suggestion has been received that Form FD-209 be prepared with preinserted carbon paper. As a matter of possible interest to you, similar proposals have been considered in the past and not adopted because of the expense involved since forms arranged in this manner cannot be printed at the Seat of Government.

The thoughtfulness you displayed in submitting this idea is appreciated.

Sincerely yours,

*L. Patrick Gray, III*

L. Patrick Gray, III  
Acting Director



2 - Albany

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of [Redacted]

ML:car

(6)

(Suggestion 778-72 dated 5/9/72)

NOTE: Suggests Form FD-209 (sample attached) which is used for recording contacts with Criminal, Extremist, and Security Informants be prepared as paper sets; that is, manifold paper with carbon paper.

(NOTE continued on page 2)

Telt \_\_\_\_\_  
Mohr \_\_\_\_\_  
Cosen \_\_\_\_\_  
Lates \_\_\_\_\_  
Hishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Campbell \_\_\_\_\_  
Casper \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Gonder \_\_\_\_\_  
Goyars \_\_\_\_\_  
Halkart \_\_\_\_\_  
Halt \_\_\_\_\_  
Held \_\_\_\_\_  
Holmes \_\_\_\_\_  
Landy \_\_\_\_\_

MAY 17 1972

MAIL ROOM ☐ TELETYPE UNIT ☐

RECORDED IN  
b6  
b7C

UNRECORDED





b6  
b7c

NOTE (Continued)

Similar ideas have been considered previously and not adopted. If suggester means she wishes preinserted carbon paper sets of these forms, this is not practical since the same number is never used for these items. If she envisions single sheets of carbon paper attached to single sheets of form, the cost involved would be increased considerably since forms with carbon paper attached would have to be prepared by the Government Printing Office while single forms can be prepared by Mechanical Section. In addition, it would be necessary to stock same form two ways, with and without carbon paper. Training Division recommends current idea not be approved.

#1113-12

Date May 9, 1972

To: Director, FBI

Division of Assignment  
Albany

b6  
b7C

SUGGESTION

Field Division Form - FD-209 (Memorandum for Recording Contacts with Criminal, Extremist, and Security Informants) be prepared as Paper Sets - Manifold and Carbon.

general

Current practice or rule (Include manual citation as well as facts)

Available on white manifold.

Advantages of suggestion and annual savings (include basis for estimate)

Save Agent, Stenographic and Clerical time inasmuch as copies are disseminated to files on which contact was made.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of assignments upon the United States. I understand that I will be considered for within two years after submission.)

☐ Mr. ☐ Mrs. ☒ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

It is believed that this suggestion has merit, and I recommend it be adopted.

SPECIAL AGENT IN

Signature and Title

CHARGE

(Do not write in this space - for Bureau use only)

MAY 22 1972

Let's re-organize  
5/15/72  
ML:car

1113

REC-58

66-2542-3-1466

22 MAY 15 1972

1466  
15  
MAY 15 1972  
STATION

EX-111  
MAY 11 1972  
66-2542-10

66-2542-1

b6  
b7C

UNITED STATES GOVERNMENT

*Memorandum*

TO : SAC

DATE:

FROM : SA

<input type="checkbox"/> TE	<input type="checkbox"/> CI	<input type="checkbox"/> SI	<input type="checkbox"/> E
<input type="checkbox"/> PC	<input type="checkbox"/> PCI	<input type="checkbox"/> PSI	<input type="checkbox"/> E (Prob)
<input type="checkbox"/>			<input type="checkbox"/> E (Ghetto)

SUBJECT:

## Dates of Contact

File #s on which contacted (Use Titles if File #s not available or when CI provides positive information)

_____	_____
_____	_____
_____	_____
_____	_____
_____	_____

## Purpose and results of contact

- ☐ NEGATIVE  
☐ POSITIVE  
☐ STATISTIC

Has informant shown any indication of emotional instability, unreliability or furnishing false information?

☐ Informant certified that he has furnished all information obtained by him since last contact.

Coverage

PERSONAL DATA

Mr. Mohr

April 12, 1972

J. J. Casper

[REDACTED]  
NEW LEFT, BLACK AND OTHER ETHNIC EXTREMISTS  
SUGGESTION 668-72 SUBMITTED BY  
SA BERNARD C. STEC, NEW YORK OFFICE

b7E

**SUGGESTION:** That the requirement be made that telephone numbers of all criminal, extremist and security informants and potential informants be entered into the [REDACTED]  
[REDACTED]

b7E

**ADVANTAGES:** SA Stec feels this procedure would serve to expand the use of [REDACTED]. The entry of these numbers would permit field offices to easily determine whether informants are clandestinely contacting subjects and organizations currently undergoing FBI scrutiny. The entry would serve to quickly verify whether informants are telephonically communicating with certain subjects and organizations as directed by the exigencies of some Bureau investigations. Investigative time may be saved by thus verifying the veracity of informants in the use of their telephones.

**OBSERVATIONS:** Special Investigative Division recommended idea be approved for use only on a selective basis, depending on the nature of the informant and his assignments.

Domestic Intelligence Division felt the procedure should be implemented on a restricted basis, such as inclusion of extremist and probationary extremist informants to verify their veracity while not including ghetto informants. This Division felt placement of telephone numbers of all security informants in [REDACTED] on a blanket basis would be clearly unwarranted in light of cost and productivity factors. Selective usage of this procedure concerning certain of these informants, when need is clearly suggested, was recommended.

b7E

Computer Systems Division noted the adoption of this idea would require entry into the [REDACTED] of telephone numbers of approximately 27,000 individuals

b7E

Enclosure

1 - Mr. Mohr

1 - Bufile 178-0 66-2542-10 -

1 - Bufile 66-2542-1

1 - Bufile 66-2542-3

ML:car

(8)

NOT RECORDED  
170 APR 19 1972

CONTINUED - OVER

ORIGINAL FILED IN

Memorandum J. J. Casner to Mr. Mohr

Re: [redacted] - New Left, Black and Other  
Ethnic Extremists  
Suggestion 668-72 Submitted By  
SA Bernard C. Stec, New York Office

b7E

with a resulting increase in operating cost of [redacted] per year. In addition to entering the telephone numbers for current informants, it would be necessary that [redacted] be constantly updated and modified to account for changes in existing numbers, additions of numbers for new informants, and deletions of numbers for those informants which are discontinued. The preparation of additions, changes and deletions will require additional Agent time in the field. The value of a suggestion arbitrarily requiring entry of telephone numbers of an entire group of individuals should be carefully weighed against the results to be derived therefrom. For instance, as of 2/29/72 there were 10, 714 potential criminal informants (PCIs). The advisability of such a large number of telephone numbers entered into the [redacted] is questionable when the rate of turnover of PCIs and value of information furnished by the majority of these individuals is considered.

b7E

Training Division agrees with the Computer Systems Division. From the views of the other divisions, one could not determine the number of telephone numbers which would be entered or an approximate cost for this procedure. There may be a few instances at the present time when the field enters numbers for informants since offices may do so should they feel a need for same; however, it is felt a blanket rule for any group or the use of a system based on a selective basis will eventually mean that practically all of these telephone numbers for all informants and potential informants would be entered in the [redacted]

b7E

RECOMMENDATION: That the suggestion not be adopted and the attached letter be forwarded to the suggester advising him of this fact. The idea has been acknowledged by prior letter.

April 4, 1972

PERSONAL

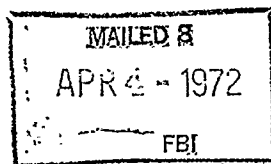
66-2542-3-

Mr. Bernard C. Stec  
Federal Bureau of Investigation  
New York, New York

Dear Mr. Stec:

Your suggestion has been received that certain additional information be included in a particular file. Consideration is being afforded this proposal and I will let you know of the final decision in the matter.

The interest which led you to submit your idea to me is indeed appreciated.



Sincerely yours,  
J. Edgar Hoover

- 2 - New York  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Bernard C. Stec

ML:car

(6)

(Suggestion 668-72 dated 3/23/72)

NOTE: Suggests requiring that telephone numbers of all criminal, extremist, and security informants and potential informants be entered into the

[Redacted]

b7E

Referred to the Domestic Intelligence, Special Investigative and Computer Systems Divisions for views and recommendations.

MAIL ROOM ☐TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Campbell \_\_\_\_\_  
Rosen \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Ponder \_\_\_\_\_  
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Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

58 APR 11 1972

ORIGINAL FILED IN 100-977

#668-72

Date  
3/23/72

To:  
Director, FBI

From: (Suggester's name)  
BERNARD C. STEC

Division of Assignment  
NEW YORK

SUGGESTION

Require that telephone numbers of all criminal, extremist and security informants and potential informants be entered into the [redacted]

b7E

*Security Informants - General*

Current practice or rule (Include manual citation as well as facts)

Informants' and potential informants' telephone numbers are not necessarily entered into [redacted]

b7E

Advantages of suggestion and annual savings (Include basis for estimate)

See attached

Disadvantages of suggestion

None foreseen

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*Bernard C. Stec* Special Agent  
Signature and Title of Suggester

Recommendations and comments of Division Head

This suggestion has merit and I recommend its adoption.

*John D. Roney* SAC  
Signature and Title

(Do not write in this space for Bureau use only)

*Letter back  
4-4-72  
M:car*

*66-2542-3-*

NOT RECORDED  
191 APR 6 1972

MAR 31 1972

2- Bureau  
RCS:PAD

1- New York (PERSONNEL FILE) 1- NY (66-7111)

EXP. PROC.

MAR 31 1972

ORIGINAL FILED IN 162-2542-973

NY 66-7111

1. Entry of suggested telephone numbers would serve to efficaciously expand the utility of

b7E

2. Entry would easily allow field offices to determine whether informants are clandestinely contacting subjects and organizations currently undergoing FBI scrutiny.

3. Entry would quickly serve to verify whether informants are telephonically communicating with certain subjects and organizations as directed by the exigencies of some Bureau investigations.

4. Inestimable investigative time may be saved by thus verifying the veracity of informants in the use of their telephones.



UNITED STATES GOVERNMENT

# Memorandum

1 - Mr. W. M. Felt  
1 - Mr. A. Rosen  
1 - Mr. A. W. Gray

Felt \_\_\_\_\_  
Mohr \_\_\_\_\_  
Rosen \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Campbell \_\_\_\_\_  
Casper \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

TO : Mr. E. S. Miller

DATE: 6/9/72

FROM : A. W. Gray

SUBJECT: SECURITY INFORMANT ACCOMPLISHMENTS

During the month of April, 1972, the field operated 1,232 security informants, 927 potential security informants, 711 confidential sources and 139 panel sources. The total number of security informants and sources being operated is 3,009. The number of informants and sources increased by a total of 39 over the previous month.

Examples of significant accomplishments during this period are as follows:

An Atlanta informant was elevated to [redacted] of the Atlanta Chapter of the anarchistic Students for a Democratic Society (SDS). As a result this informant has the responsibility to coordinate all the SDS contacts in the Southeastern section of the United States, thus making her more valuable to the Bureau.

A Jackson informant attended the National SDS Convention. As a result informant received information of proposed demonstrations and picketing for the forthcoming National Democratic and Republican Conventions, thus putting us in a better position to afford needed coverage of these conventions.

A Miami informant identified the individuals responsible for the bombing of the Cuban Trade Commission in Montreal, Canada. Also another Miami informant who was recruited and trained by Cuban Intelligence Service (CIS) for espionage activity in the United States was doubled and agreed to work for the FBI against the CIS.

Not only do our security informants provide information in their normal area involving subversive activities, some of them also furnish information in the criminal field leading to arrests and merchandise recovered.

Enclosure

EPG:cb (4)

CONTINUED - OVER

ROUTE IN ENVELOPE

51 JUN 20 1972

ENCLOSURE

5-Driffner

Memorandum to Mr. E. S. Miller  
Re: Security Informant Accomplishments

For example, a Jacksonville informant provided information which led the Bureau to the recovery of three stolen Government typewriters. This recovery amounted to \$1,316.

In addition, our security informants furnished information which was responsible for the arrest of 25 individuals on both local and federal charges.

ACTION:

For information.

*EK/DN*

*EM*

*WPA*

*WGC*

*JS*

**SECURITY INFORMANT PROGRAM  
STATISTICAL ACCOMPLISHMENTS**

FIELD OFFICE	SECURITY INFORMANT PROGRAM STATISTICAL ACCOMPLISHMENTS														
	SUBJECTS ARRESTED FBI CASES						SUBJECTS LOCATED FBI CASES			ARREST BY OTHER FEDERAL AGENCIES			ARREST BY LOCAL AND STATE AGENCIES		
	CURR	MONTH	CURR	FYTD	PREV FY	FYTD	CURR	CURR	PREV FY	CURR	CURR	PREV FY	CURR	CURR	PREV FY
	TOTAL	BUFUG	TOTAL	BUFUG	TOTAL	BUFUG	MONTH	FYTD	FYTD	MONTH	FYTD	FYTD	MONTH	FYTD	FYTD
ALBANY															
ALBUQUERQUE															
ALEXANDRIA															
ANCHORAGE															
ATLANTA															
BALTIMORE															
BIRMINGHAM															
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KANSAS CITY															
KNOXVILLE															
LAS VEGAS															
LITTLE ROCK															
LOS ANGELES															
LOUISVILLE															
MEMPHIS															
MIAMI															
MILWAUKEE															
MINNEAPOLIS															
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NEWARK															
NEW HAVEN															
NEW ORLEANS															
NEW YORK															
NORFOLK															
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OMAHA															
PHILADELPHIA															
PHOENIX															
PITTSBURGH															
PORTLAND															
RICHMOND															
SACRAMENTO															
SAINT LOUIS															
SALT LAKE CITY															
SAN ANTONIO															
SAN DIEGO															
SAN FRANCISCO															
SAN JUAN															
SAVANNAH															
SEATTLE															
SPRINGFIELD															
TAMPA															
WASHINGTON FLD															
GRAND TOTAL															

NOTE - PREVIOUS TOTALS FOR FYTD BUFG, PREV FY TOTAL, CURR FYTD, AND PREV FY FYTD FOR ALL CATEGORIES ARE NOT AVAILABLE PRIOR TO MARCH 1972.

ENCLOSURE

106-2542-3-1407

b7E

FIELD OFFICE	SECURITY INFORMANT PROGRAM MERCHANDISE RECOVERED								
	BUREAU CASES			LOCAL AND STATE			OTHER FEDERAL AGENCIES		
	CURRENT MONTH	CURRENT FYTD	PREV YEAR FYTD	CURRENT MONTH	CURRENT FYTD	PREV YEAR FYTD	CURRENT MONTH	CURRENT FYTD	PREV YEAR FYTD
ALBANY									
ALBUQUERQUE									
ALEXANDRIA									
ANCHORAGE									
ATLANTA									
BALTIMORE									
BIRMINGHAM									
BOSTON									
BUFFALO									
BUTTE									
CHARLOTTE									
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KNOXVILLE									
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LITTLE ROCK									
LOS ANGELES									
LOUISVILLE									
MEMPHIS									
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MILWAUKEE									
MINNEAPOLIS									
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NEWARK									
NEW HAVEN									
NEW ORLEANS									
NEW YORK									
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OKLAHOMA CITY									
OMAHA									
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PITTSBURGH									
PORTLAND									
RICHMOND									
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SAINT LOUIS									
SALT LAKE CITY									
SAN ANTONIO									
SAN DIEGO									
SAN FRANCISCO									
SAN JUAN									
SAVANNAH									
SEATTLE									
SPRINGFIELD									
TAMPA									
WASHINGTON FLD									
GRAND TOTAL									

NOTE - PREVIOUS TOTALS FOR CURRENT FYTD AND PREV YEAR FYTD FOR ALL CATEGORIES ARE NOT AVAILABLE PRIOR TO MARCH 1972.

b7E

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. E. S. Miller *EM*

1 - Mr. A. Rosen  
1 - Mr. J. P. Mohr  
1 - Mr. N. P. Callahan  
1 - Mr. W. V. Cleveland

DATE: 5/18/72

FROM : A. W. Gray *AG*

1 - Mr. E. S. Miller  
1 - Mr. T. J. Smith  
1 - Mr. A. W. Gray  
1 - Mr. E. P. Grigalus

SUBJECT: SECURITY INFORMANTS ACCOMPLISHMENTS  
*General*

Felt \_\_\_\_\_  
Mohr \_\_\_\_\_  
Rosen \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Campbell \_\_\_\_\_  
Casper \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Miller, E. S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Waikart \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

During the month of March, 1972, the field operated 1,233 security informants, 917 potential security informants, 684 confidential sources and 136 panel sources. The total number of security informants and sources being operated is 2,970. *not 1589*

Examples of significant accomplishments during this period are as follows:

A New York informant provided complete plans of a revolutionary-oriented women's group to disrupt the luncheon of the National Women's Republican Club by releasing live rats during the course of the luncheon. The luncheon was attended by such notable persons as Mrs. Patricia Nixon and Mrs. Spiro Agnew. The information was disseminated to the New York City Police Department and as result, instead of the anticipated pandemonium their plans were completely thwarted. Another New York informant identified an individual who harbored the Armstrong brothers in Canada. These brothers were responsible for the bombing of a building at the University of Wisconsin which caused extensive damage and the death of one innocent person. *R*

A Sacramento informant furnished complete details concerning a planned demonstration against Mrs. Patricia Nixon when she was to appear in Sacramento. This information was furnished to Secret Service and local authorities and with all the plans of the group they were able to prevent the demonstrators from embarrassing the wife of the President of the United States.

A San Francisco informant developed information regarding an underground railroad being organized to help escaped prisoners and others fleeing the law to Mexico. *9/1/72*

REC-104

66-2542-2-14685

EPG:cb *cb*  
(9)

CONTINUED - OVER

58 JUN 23 1972 *762*

78 SEP 5 1972

7/50

17 JUN 20 1972

Memorandum to Mr. E. S. Miller  
Re: Security Informant Accomplishments

Another San Francisco informant furnished information that the Revolutionary Union members are presently being requested to purchase weapons when joining the Revolutionary Union which advocates the overthrow of the United States.

Not only do our security informants provide information in their normal area involving subversive activities, some of them also furnish extremely valuable information in the criminal field leading to arrests and merchandise recovered.

For example, a Los Angeles informant provided information which was furnished the Homicide Division, Los Angeles Police Department, which led to the arrest of two adults and several juveniles for a murder of a high school student in Hollywood, California. A Portland informant provided information leading to recovery of \$4,251 taken from a local oil company.

In addition, our security informants furnished information which was responsible for the arrest of 17 individuals on both local and federal charges, four of whom were FBI fugitives.

ACTION:

For information.

EG

EM

7  
Jm  
5-24  
9:08 PM

WGC

Ros

wku

#838-11

Date

5/10/71

To: Director, FBI

From: (Suggester's name)  
SA [redacted]

Division of Assignment  
HOUSTON DIVISION

b6  
b7C

SUGGESTION

Discontinue Credit Bureau checks on PCI'S, PSI'S, Ghetto and Racial Informants, PRI'S and any other type informants unless special reason exists in a particular case.

*Security Informants General*

Current practice or rule (Include manual citation as well as facts)

Agents' Handbook, Part 1, Page 17A, 2d, provides for check of local credit.

Advantages of suggestion and annual savings (include basis for estimate)

The Fair Credit Reporting Act, which is now Title 6, Section 601, through 622, provides new guidelines to credit bureaus including regulations pertaining to disclosure to Governmental agencies. As the only information now available is former addresses and employment there should be no necessity to check credit bureau files in informant cases unless this specific information is needed.

This Act also makes the credit file on an individual available to the individual including identity of recipients of credit reports. Accordingly, any individual can now determine that the FBI has checked his credit. In the case of an informant, he could misinterpret the reason and disrupt his relationship.

Annual savings would be effected where fees are paid by the Bureau for credit checks. The amount of savings is not known.  
Disadvantages of suggestion--- None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Recommendations and comments of Division Head  
This suggestion has merit and would result in substantial savings.

*Thomas J. Jordan*  
Signature and Title

SAC

(Do not write in this space - for Bureau use only)

4 Xerox Copies  
Sugg. [initials]

66-2-42-3-

NOT RECORDED

10 MAY 14 1971

51 MAY 24 1971

66-2-42-1-838  
ORIGINAL FILED IN  
MAY 14 1971  
35

b6  
b7C

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. C. D. Brennan *CDK*

FROM : R. L. Shackelford *RLS/pe*

SUBJECT: NEW LEFT AND BLACK EXTREMIST  
TERRORISM  
INFORMANT COVERAGE

1 - Mr. W. C. Sullivan  
1 - Mr. J. P. Mohr  
1 - Mr. W. M. Felt

DATE: 9/3/70

1 - Training Division  
1 - Mr. C. D. Brennan  
1 - Mr. G. C. Moore  
(Route through for review)

1 - Mr. R. L. Shackelford  
1 - Mr. R. Strain

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

## PURPOSE:

To recommend that each office be instructed to develop new initiatives and programs in the development of sources to penetrate extremist groups including communes and their underground newspapers.

## BACKGROUND:

By airtel 3/12/70 to all offices captioned "SDS (Weatherman), IS - SDS," the field was informed of the growing terroristic acts of extremist groups and the need to develop new informants to report on these organizations. On 5/13/70 an airtel was sent to all offices captioned "New Left Movement - Violence, IS - Miscellaneous (Weatherman)" which established a procedure whereby each office was to submit an airtel to the Bureau by the first of each month outlining five categories including the following information: (1) identities and location of communes or organizations under investigation that adhere to Weatherman ideology, (2) number of cases opened during month on individuals under categories previously mentioned, (3) total number of cases on these individuals presently under investigation, (4) informant coverage used against specific communes and organizations that fall within defined categories, and (5) brief summary of New Left-oriented violence occurring in area during preceding month and action taken.

The recent terroristic acts by these groups indicate a need for new and imaginative steps in the development of its sources to be included in Item 4 of the monthly airtel outlined above.

Accordingly, each field office is being advised to initiate a program to develop these needed sources and to incorporate this information in their monthly airtel to enable the Bureau to carefully evaluate the field's progress and advise offices of the successful programs implemented by some of the field offices.

Enclosure *sent 7-3-70*

100-446997

RS:djr (3)

SEP 14 1970

CONTINUED - OVER

ORIGINAL FILED IN 100-446997-5

NOT RECORDED

100 SEP 14 1970



Memorandum to Mr. C. D. Brennan  
RE: NEW LEFT AND BLACK EXTREMIST TERRORISM  
100-446997

RECOMMENDATION:

That the attached SAC Letter be approved and sent.  
No Handbook or Manual changes necessary.

MD <sup>AS</sup>  
cut 2/27  
JMS/re  
B  
JMS  
WES  
TJ  
✓  
OK.  
2

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. E. S. Miller *EM*

1 - Mr. W. M. Felt  
1 - Mr. S. B. Donahoe  
1 - Mr. E. S. Miller  
1 - Mr. A. W. Gray

DATE: 7/6/72

Felt \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Campbell \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. *ES*  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

FROM : A. W. Gray *AG*  
*DC*

SUBJECT: SECURITY INFORMANT ACCOMPLISHMENTS

During the month of May, 1972, the field operated 1,232 security informants, 927 potential security informants, 710 confidential sources and 135 panel sources. The total number of security informants and sources being operated is 3,004. The number of informants and sources decreased by a total of 5 over the previous month.

Examples of significant accomplishments during this period are as follows:

A Buffalo informant upon his return [redacted] a participant in the [redacted] furnished voluminous information about activities of this group including the identities of [redacted] members. Informant was approached by [redacted] regarding [redacted] in the United States. In addition because of the valuable information he possessed he was debriefed [redacted] [redacted] organizations formed to encourage [redacted]

b7D

A Cleveland informant furnished information which led to the identity of group and individuals involved in the bombing of the National Guard Armory in Toledo, Ohio. Due to this information, investigation in this matter was greatly enhanced.

A Los Angeles informant during this period was in [redacted] where he received additional training and instructions for intelligence activities on behalf of [redacted] which greatly enhanced his value to the Bureau.

b7D

A New Orleans informant spent most of his time in New York City during May, 1972, obtaining information and

Enclosure

EPG:cb (5)

REC-33

16 JUL 12 1972  
CONTINUED - OVER

ENCLOSURE

JUL 14 1972

ROUTE IN ENVELOPE

Memorandum to Mr. E. S. Miller  
Re: Security Informant Accomplishments

reporting activities at national headquarters of the [redacted] He also attended [redacted] meeting in [redacted] from which he obtained information which related to proposed [redacted] activities at the forthcoming [redacted] conventions to be held [redacted]

b7E

A Miami informant furnished information concerning a bombing which resulted in a conviction. Also another Miami informant was personally asked by a member of the [redacted] to attend a [redacted] in clandestine operations to be held [redacted] This informant plans to attend this course.

b7E

In addition, our security informants furnished information which was responsible for the arrest of four individuals on both local and federal charges.

ACTION:

For information.

FG

WRT/AG

EM/DEM  
WBC

JS

FIELD OFFICE	SECURITY INFORMANT PROGRAM STATISTICAL ACCOMPLISHMENTS														
	SUBJECTS ARRESTED FBI CASES						SUBJECTS LOCATED FBI CASES			ARREST BY OTHER FEDERAL AGENCIES			ARREST BY LOCAL AND STATE AGENCIES		
	CURR	MONTH	CURR	FYTD	PREV FY	FYTD	CURR	CURR	PREV FY	CURR	CURR	PREV FY	CURR	CURR	PREV FY
	TOTAL	BUFUG	TOTAL	BUFUG	TOTAL	BUFUG	MONTH	FYTD	FYTD	MONTH	FYTD	FYTD	MONTH	FYTD	FYTD
ALBANY															
ALBUQUERQUE															
ALEXANDRIA															
ANCHORAGE															
ATLANTA															
BALTIMORE															
BIRMINGHAM															
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SAN JUAN															
SAVANNAH															
SEATTLE															
SPRINGFIELD															
TAMPA															
WASHINGTON FLD															
GRAND TOTAL															

NOTE - PREVIOUS TOTALS FOR FYTD BUFUG, PREV FY TOTAL, CURR FYTD, AND PREV FY FYTD FOR ALL CATEGORIES ARE NOT AVAILABLE PRIOR TO MARCH 1972.

ENCLOSURE 66-3542-3-1469

b7E

FIELD OFFICE	SECURITY INFORMANT PROGRAM MERCHANDISE RECOVERED								
	BUREAU			LOCAL AND STATE			OTHER FEDERAL AGENCIES		
	CURRENT MONTH	CURRENT FYTD	PREV YEAR FYTD	CURRENT MONTH	CURRENT FYTD	PREV YEAR FYTD	CURRENT MONTH	CURRENT FYTD	PREV YEAR FYTD
ALBANY									
ALBUQUERQUE									
ALEXANDRIA									
ANCHORAGE									
ATLANTA									
BALTIMORE									
BIRMINGHAM									
BOSTON									
BUFFALO									
BUTTE									
CHARLOTTE									
CHICAGO									
CINCINNATI									
CLEVELAND									
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LITTLE ROCK									
LOS ANGELES									
LOUISVILLE									
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PHOENIX									
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PORTLAND									
RICHMOND									
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SAINT LOUIS									
SALT LAKE CITY									
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SAN DIEGO									
SAN FRANCISCO									
SAN JUAN									
SAVANNAH									
SEATTLE									
SPRINGFIELD									
TAMPA									
WASHINGTON FLD									
GRAND TOTAL									

NOTE - PREVIOUS TOTALS FOR CURRENT FYTD AND PREV YEAR FYTD FOR ALL CATEGORIES ARE NOT AVAILABLE PRIOR TO MARCH 1972.

August 10, 1972

PERSONAL

EX-114

REC-21

66-2542-3-1490

[Redacted]

Federal Bureau of Investigation  
Newark, New Jersey

b6  
b7C

Dear [Redacted]

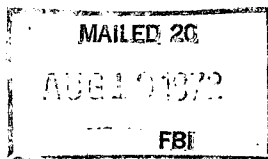
I have received your suggestion regarding methods for handling Forms FD-221 and FD-37 as well as certain receipts for payment. You may be interested to know the same proposal has been considered several times in the past and not adopted. It is felt that the present system is working well and the disadvantages involved militate against changing our current procedure.

The interest and initiative which prompted you to submit this idea to me are indeed appreciated.

Sincerely yours,

L. Patrick Gray III

L. Patrick Gray, III  
Acting Director



2 - Newark

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of SA [Redacted]

ML:car

(6)

(Suggestion 70-73 dated 7/26/72)

NOTE: Based on memorandum M. F. Row to Soyars, 8/7/72, re:

SA [Redacted] Newark Field Division, Employee

Suggestion #70-73, MFR:njd.

b6  
b7C

Felt \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Campbell \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miley, E.S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

MAIL ROOM ☒

TELETYPE UNIT ☐

UNRECORDED COPY FILED IN 66-2542-1-

TJG

(Jen)

AUG 16 1972

AUG 11 1972

#10 113

Date

7/26/72

To:  
Director, FBI

From: (Suggester's name)  
SA [redacted]

Division of Assignment  
Newark

b6  
b7C

SUGGESTION

It is felt that the current method of submitting FD-221 (Request for Informant Payment), FD-37 (Blue Slip), and informant's receipt for payment, to the Bureau from the Field Office is executed in a manner that places unnecessary security risks on the informants.

Forms FD-221 and FD-221a (long form) are prepared by the case agent as a request for payment for services and expenses. The FD-221 sets forth the informant's symbol number, amount paid, cases reported on, date paid, informant's true name, and the fact that the payment was made by the FBI. The receipt contains the contact agent's name, the amount paid, and the informant's signature of either his true name or his code name. The information from the FD-221 and other information taken from the FD-221a is then transposed onto the (cont. on page 2)

Current practice or rule (Include manual citation as well as facts)

FD-221 and FD-37 contain informant's true name, symbol number, and case file titles of cases on which informant furnished information. Receipt contains informant's true name or code name in his own handwriting.

Advantages of suggestion and annual savings (include basis for estimate) MOI, IV, 107D & L (Security Informants) and 108J (Criminal Informants).

General

The informant's true name would not be contained on any communication which travels through the mails, thereby eliminating the possibility of the source's being compromised through lost or stolen mail. Actual annual savings would be impossible to estimate because no loss would occur until an informant is compromised, at which time the expense of replacing the informant (or informants) would be great, and the loss of prestige would be irreplaceable.

Disadvantages of suggestion

None.

#35  
SH

EXP. PROC.

31

JUL 31 1972

b6  
b7C

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered as having assigned the suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Suggester

Recommendations and comments of Division Head

This suggestion has merit and consideration for adoption.  
Recommended.

(Do not write in this space - for Bureau use only)

AUG 11 1972

Special Agent in Charge

REC-21 66-2542-3-1470

AUG 11 1972

3 - Bureau  
2 - Newark

(1 - Personnel File. [redacted])

(1-66-1520A)

b6  
b7C

UNREC COPY AND COPY OF ENCL FILED IN 66-2542-1

SUGGESTION (cont.)

Blue Slip for transmittal to the Bureau. The Blue Slip, FD-221, and the receipt are then packaged with identical forms for other informants and submitted to the Bureau by Registered Mail. Should these forms fall into the wrong hands, whether through theft or loss of the mail, all of the informants concerned would undoubtedly be compromised.

This method of sending the informant's true name through the mails negates the purpose of submitting the initial background data to the Bureau by secure teletype. Whereas this background data is submitted by secure teletype only once, the payment forms are submitted through the mails on numerous occasions.

It is felt that this situation could be alleviated with only minor changes in the present system being used. The use of the source's code name on the FD-221, Blue Slip, and the receipt for payment, in lieu of his true name as current procedure prescribes, would completely disguise the source's true identity, even if the forms are lost, misplaced, or stolen. If legal factors require that the source sign all receipts with his true name, then the receipt could be retained at the field office and the SAC could certify that a receipt was received.

The financial savings that could be realized through this change would be impossible to determine. Should a group of informants be compromised through the loss of these forms, the financial loss could be mammoth, considering the extreme expense that would be necessitated by the Bureau in an attempt to obtain informant-type information without the use of informants.

Although the Bureau has apparently experienced no loss of these forms in the past, a single incident could cause irreparable damage to the informant program and the Bureau, and all precautions should be taken to reduce this possibility.

Samples attached.



CITY Newark, N.J.DATE 7/11/72Received from Special Agent in Charge, FBI, Newark ----- dollars, and No 4 ----- cents,

b7E

(\$  ), which money was actually paid by me on 7/13/72to NK 1234-S (JOHN DOE)for information concerning the case entitled YOUNG SOCIALIST ALLIANCE (YSA), IS-C(TROTSKYIST), NK 100-12345; STUDENT MOBILIZATION COMMITTEE (SMC),IS-C (TROTSKYIST), NK 100-54321; SOCIALIST WORKERS PARTY (SWP),IS-C, NK 100-7891.

Signed: \_\_\_\_\_

Special Agent

ENCLOSURE

AUG 11 1972

66-2542-3-

1490

CITY Newark, N.J.DATE 7/11/72Request of Special Agent in Charge, FBI, Newark
 ----- dollars, and No ----- cents,

 (\$  ), which money is to be paid by me on 7/13/72

b7E

to NK 1234-Sfor information concerning the case entitled YOUNG SOCIALIST ALLIANCE (YSA), IS-C(TROTSKYIST), NK 100-12345; STUDENT MOBILIZATION COMMITTEE (SMC),IS-C (TROTSKYIST), NK 100-54321; SOCIALIST WORKERS PARTY (SWP),IS-C, NK 100-7891.

Services: \$

Federal Income Tax Withheld \$ None

Expenses \$

Signed: \_\_\_\_\_

Special Agent

Have payments been made by other Offices? ☒ No ☐ Yes (List Offices below.)Authority (date) Bulet 4/10/72, effective 5/1/72.Period Covered by Payment 6/28/72 through 7/7/72.

Authorization Checked \_\_\_\_\_

Check Number \_\_\_\_\_

Receipts Received \_\_\_\_\_

Voucher Prepared \_\_\_\_\_

Item \_\_\_\_\_

Date of Actual Payment \_\_\_\_\_

By whom \_\_\_\_\_

Informant's File No. NK 134-5678

Approved \_\_\_\_\_

SAC

ENCLOSURE

66-2542-3-1470

In addition to the organizations mentioned, the source furnished information concerning 12 individuals of security interest to the Bureau.

Expenses



b7E

## BLUE SLIP

Date: \_\_\_\_\_

Place: Newark

ITEM NO. \_\_\_\_\_

I certify that \$                      was paid (per attached Form FD-221)

amount

to JOHN DOE - NK 1234-Son 7/13/72 in connection with an official investigation

date

entitled YOUNG SOCIALIST ALLIANCE (YSA), IS-C (TROTSKYIST), NK 100-12345;  
STUDENT MOBILIZATION COMMITTEE (SMC), IS-C (TROTSKYIST), NK 100-54321;  
SOCIALIST WORKERS PARTY (SWP), IS-C, NK 100-7891.

and that payment was made as explained below.

Authority: Bulet 4/10/72, effective 5/1/72.Period Covered: 6/28/72 through 7/7/72.

Receipt Attached:

☒  
Yes☐  
NoHave payments been made by other Offices? ☐ Yes ☒ No  
If Yes, list Offices under details.Services: \$                      Federal Income Tax Withheld \$                     Expenses: \$                     Total: \$                     

Details: \_\_\_\_\_

Approved: ☐

Signed \_\_\_\_\_

Disapproved: ☐

Title \_\_\_\_\_

Assistant Director  
Administrative Division

Approved

Special Agent in Charge

66-2542-3-1470

Date \_\_\_\_\_

Received this date from Special Agent John Jones of  
the FBI the sum of [ ] representing [ ] for services  
and [ ] for expenses during the period 6/28/72 - 7/7/72.

b7E

SAMPLE

1  
AUG 11 1972  
JON

66-2542-3-1470  
ENCLOSURE

UNITED STATES GOVERNMENT

# Memorandum

Felt \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Campbell \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

TO : Mr. Soyars *WBS*

DATE: 8/7/72 *7-10-P*

FROM : M. F. Row *my*

SUBJECT: SA [REDACTED]  
NEWARK FIELD DIVISION  
EMPLOYEE SUGGESTION #70-73

b6  
b7C

Security

Captioned employee has suggested that the present policy of recording the informant's true name on Form FD-221 (Request for Informant Payment), Form FD-37 (Blue Slip) and the informant receipt for payment be changed. He suggests a code name be assigned to each informant which would be used on these documents in lieu of the true name, thus protecting the identity of the informant should they fall into the wrong hands through theft or loss in mail.

General

This suggestion has been made several times previously and has been turned down each time by the Bureau for these reasons:

(1) Adopting this suggestion would require the assigning of code names to all informants including potential security informants. This would be an expensive and complicated task since cross references would have to be maintained both at Headquarters and in the field.

(2) At the present time the symbol number and the true name (code name for a small number of highly sensitive informants) are included on individual documents transmitted which provide a double check as to the identity of the informant. Occasionally it is found that the wrong name or symbol number is used but we are protected from error since we will not record or file the information until we have agreement in both items. Using code names universally could increase substantially the likelihood of duplication and could be a problem should the receipts later be introduced into court.

(3) While code names are used for some informants because of the high security risk involved or at the request of the informant, using the true name is much more desirable in those cases where receipts have to be introduced into court.

MFR:mjd

(4)

Return to 5302

1 - Mr. Callahan

1 - Mr. Soyars

Enclosure

AUG 11 1972

14 AUG 11 1972

OVER . . .

UNRECORDED COPY FILED IN 66-2542-1

Memorandum M. F. Row to Mr. Soyars  
Re: SA [REDACTED]

b6  
b7c

(4) Retention of receipt with true names in the field could cause serious problems when receipts were needed for trial. Speed is often of the essence. Further, there would be no centralized control assuring that the receipts were in proper form or indeed were in existence at all.

(5) All records at Headquarters have always been maintained by true name. Thousands of records are involved and it would be a mammoth task to convert and reorganize them by code names.

It is to be noted that all items reflecting confidential payments to informants are transmitted to Headquarters by registered mail, return receipt requested, and are in two envelopes addressed to the Assistant Director, Computer Systems Division and are not opened until they reach the Voucher Unit.

While theoretically mail containing Blue Slip or related information could be lost or stolen the likelihood is negligible. The system described above has been in effect for many years and we have experienced no loss. Even if a loss occurred it would not be compromising in most instances. The background data which is presently furnished by secure teletype is not included on the Blue Slip information. Reports containing complete lists of informants which are required to be forwarded monthly are transmitted by secure teletype. Highly sensitive informants have already been assigned code names.

RECOMMENDATION:

That this suggestion not be adopted. Training Division agrees with foregoing views and appropriate letter to the suggester is attached for approval.

*100/12* *WBS* *gm*

UNITED STATES GOVERNMENT

# Memorandum

1 - Mr. W. M. Felt  
1 - Mr. E. P. Gargano  
1 - Mr. E. S. Miller  
1 - Mr. A. W. Gray

Felt \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Campbell \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

TO : Mr. E. S. Miller *EM*

DATE: 8/4/72

FROM : A. W. Gray *AG/c*

SUBJECT: SECURITY INFORMANT ACCOMPLISHMENTS

During the month of June, 1972, the field operated 1,245 security informants, 943 potential security informants, 726 confidential sources and 133 panel sources. The total number of security informants and sources being operated is 3,047. The number of informants and sources being operated increased by a total of 43 over the previous month.

Examples of significant accomplishments during this period are as follows:

A Buffalo informant was responsible for the recovery of two 1972 automobiles obtained fraudulently by a security subject using a stolen credit card. Recovery valued \$5,500.

AM Indianapolis informant provided information to the FBI which was furnished to the Indianapolis, Indiana, Police Department. This information led to the arrest of 11 subjects and the recovery of stolen automobile parts and other goods valued at \$125,000.

A New Haven informant reported a plan to disrupt an address of Vice President Agnew to the graduating class of the U.S. Coast Guard Academy, New London, Connecticut. This information was promptly furnished to the Secret Service and Connecticut State Police.

Philadelphia informants advised of plans by Vietnam Veterans Against the War to embarrass Acting Director Gray of the FBI during a Fourth of July speech. Information enabled Philadelphia Police Department to act quickly in neutralizing participants. REG-66 *66-2547-3-1472*

Enclosure

JFB:cb *cb*  
(5)

EX-117

14 AUG 18 1972

CONTINUED OVER

51 AUG 22 1972

ROUTE IN ENVELOPE



Memorandum to Mr. E. S. Miller  
Re: Security Informant Accomplishments

A San Antonio informant was able to provide timely information on a continuing basis of plans by Chicanos to demonstrate during the time the President of Mexico was visiting San Antonio. This information facilitated the work of U.S. Secret Service and San Antonio Police Department.

ACTION:

For information.

*JS*

*EM*

*WPA*

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. E. S. Miller *EM*

DATE: 9/6/72

FROM : A. W. Gray *AG/DC*

SUBJECT: SECURITY INFORMANTS ACCOMPLISHMENTS

Felt \_\_\_\_\_  
Baker \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

During the month of July, 1972, the field operated 1,241 security informants, 945 potential security informants, 736 confidential sources and 129 panel sources. The total number of security informants and sources being operated is 3,051. The number of informants and sources being operated increased by a total of four over the previous month.

Examples of significant accomplishments during this period are as follows:

The Chicago Office placed two potential security informants into the local Young Socialist Alliance (YSA), the youth group of the communist Socialist Workers Party. This accomplishment tripled the coverage in the YSA.

A Cleveland informant provided travel plans of Gus Hall and Jarvis Tyner, top Communist Party (CP) functionaries. As result of his close relationship with Tyner informant was able to obtain information concerning the CP platform program. *ti*

A Houston informant currently is engaged in possible purchase by Irish Republican Army (IRA) in New York of automatic weapons from source in Houston. It is anticipated that this gun buying operation, if successful, would neutralize a major IRA gun buying operation in the U.S.

An Indianapolis informant returned from a three-week tour to Russia under the auspices of the National Council of Soviet-American Friendship, a communist-front organization. Informant submitted a detailed report of the activities of those attending and was able to obtain photographs of all from the U.S.

SI-117

REC-49

2 SEP 13 1972

EPG:cb *cb*  
(1)

CONTINUED - OVER

53 SEP 15 1972

ROUTE IN ENVELOPE

*5- [Signature]*

Memorandum to Mr. E. S. Miller  
Re: Security Informant Accomplishments

A San Diego informant observed a purse snatching in San Diego, California. The purse snatcher subsequently joined another individual and drove off. Informant obtained the license of the vehicle which information was furnished to the San Diego Police Department for their handling. Also, a St. Louis informant located a 1965 Chevrolet which was stolen. Recovery value \$500.

ACTION:

For information.

EG

EM

wraw/TSS

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. E. S. Miller *EM*

DATE: 10/4/72

FROM : A. W. Gray *AG/DC*

SUBJECT: SECURITY INFORMANT ACCOMPLISHMENTS

Felt \_\_\_\_\_  
Baker \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

During the month of August, 1972, the field operated 1,243 security informants, 944 potential security informants, 736 confidential sources and 133 panel sources. The total number of security informants and sources being operated is 3,056. The number of informants and sources being operated increased by a total of five over the previous month.

Examples of significant accomplishments during this period are as follows:

A Houston informant is currently engaged in possible sale of weapons to representatives of the Irish Republican Army at New York which matter is being closely followed.

A Miami source furnished information and photographs of non-delegate protestors at the recent Republican National Convention. This source also furnished photographs of an individual who burned an American flag at the Convention site and a desecration of flag case was instituted.

During the Republican National Convention 68 informants afforded coverage for this Bureau concerning subversive activities and potential violence. The overall coverage was excellent and provided timely information for the White House and interested law enforcement agencies.

Not only do our security informants provide information in their normal area involving subversive activities, some of them also furnish information in the criminal field leading to arrests and merchandise recovered. For example, a Milwaukee informant furnished information leading to the arrest of a bank robber and recovery of \$3,700. Also a Houston informant has furnished information which appears to be leading to the identification of a large car theft ring. In addition, our security informants furnished information which was responsible for the arrest of two other individuals.

ACTION:

EPG:cb (1)

For information

15 OCT 5 1972

58 OCT 11 1972

ROUTE IN ENVELOPE

UNITED STATES GOVERNMENT

# Memorandum

1 - Mr. T. J. Jenkins

TO : Mr. E. S. Miller

DATE: 9/8/72

FROM : A. W. Gray

SUBJECT: STATUS REPORT (MONTHLY)  
SECURITY INFORMANTS AND SOURCES  
INTERNAL SECURITY SECTION  
FBI FORM BOOK

7/10/72  
Belt \_\_\_\_\_  
Baker \_\_\_\_\_  
Bates \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Ponder \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

Recommended that change as indicated on attached form, FD-451, be approved in order to have the number of all security informants and sources on a monthly basis.

Under current procedure the field is required to submit a monthly report (FD-451, FD-451a) which sets out the number of security informants and sources, accomplishments and other statistical data specifically excluding black, extremist, white hate and espionage informants and sources.

Recently a streamlining procedure was adopted which required the field to submit various other statistics involving security informants (FD-439) on a quarterly basis instead of monthly. This form included the number of espionage informants. As a result of this change the Bureau does not have ready accessibility to the number of all security informants and sources on a monthly basis in particular espionage informants. Accordingly, form FD-451 is being revised to include espionage informants, thus making the number of all security informants and sources readily accessible.

Manual and Handbook changes not required.

## RECOMMENDATION:

That the attached changed form be approved.

Enclosure

EPG:djh  
(2)

REC-88

66-2542-3-1475

21 OCT 26 1972

57 NOV 27 1972

59 NOV 21 1972

Division of FD-451  
9/15/72  
FBI Form Book

100

2-  
5-20/72

UNITED STATES GOVERNMENT

# Memorandum

TO : Director, FBI

DATE:

FROM : SAC,

NOTE: Items 1 through 9 list total numbers; items 10 through 12 list dollar value; furnish details FD-451a. Do not include informants and sources in black extremist, white hate groups or espionage matters.

SUBJECT: STATUS REPORT (MONTHLY)  
SECURITY INFORMANTS AND SOURCES  
INTERNAL SECURITY SECTION

Re: \_\_\_\_\_

1. Informants (Bureau Approved)
  - a. Listed at beginning of month
  - b. Added
  - c. Deleted
  - d. Listed at end of month

2. Informants (Under Development)
  - a. Listed at beginning of month
  - b. Added
  - c. Deleted
  - d. Listed at end of month

Security Informants	Potential Security Informants	Confidential Sources	Panel Sources
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____

3. Number of Agents assigned exclusively to the development of security informants, confidential sources and panel sources  
\_\_\_\_\_

4. Total amount of money paid to security informants, confidential sources and panel sources for information concerning subversive organizations and individuals under SAC authority.

Services

Expenses

Total

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

## STATISTICAL ACCOMPLISHMENTS

5. Subjects Arrested, FBI Cases \_\_\_\_\_
6. Bureau Fugitives (included in Item 5) \_\_\_\_\_
7. Subjects Located, FBI Cases (not included in Item 5 or 6) \_\_\_\_\_
8. Subjects Arrested, other Federal Agencies \_\_\_\_\_
9. Subjects Arrested, State and Local \_\_\_\_\_
10. Merchandise Recovered, FBI Cases \_\_\_\_\_
11. Merchandise Recovered, State and Local \_\_\_\_\_
12. Merchandise Recovered, other Federal Agencies \_\_\_\_\_

66-2542-3-1475

ENCLOSURE

CURRENT FD-451  
(indicating revised portion)

Routing Slip  
0-7 (Rev. 4-28-72)

(Copies to Offices Checked)

TO: SAC:

☐ Albany  
☐ Albuquerque  
☐ Alexandria  
☐ Anchorage  
☐ Atlanta  
☐ Baltimore  
☐ Birmingham  
☐ Boston  
☐ Buffalo  
☐ Butte  
☐ Charlotte  
☐ Chicago  
☐ Cincinnati  
☐ Cleveland  
☐ Columbia  
☐ Dallas  
☐ Denver  
☐ Detroit  
☐ El Paso  
☐ Honolulu

☐ Houston  
☐ Indianapolis  
☐ Jackson  
☐ Jacksonville  
☐ Kansas City  
☐ Knoxville  
☐ Las Vegas  
☐ Little Rock  
☐ Los Angeles  
☐ Louisville  
☐ Memphis  
☐ Miami  
☐ Milwaukee  
☐ Minneapolis  
☐ Mobile  
☐ Newark  
☐ New Haven  
☐ New Orleans  
☐ New York City  
☐ Norfolk

☐ Oklahoma City  
☐ Omaha  
☐ Philadelphia  
☐ Phoenix  
☐ Pittsburgh  
☐ Portland  
☐ Richmond  
☐ Sacramento  
☐ St. Louis  
☐ Salt Lake City  
☐ San Antonio  
☐ San Diego  
☐ San Francisco  
☐ San Juan  
☐ Savannah  
☐ Seattle  
☐ Springfield  
☐ Tampa  
☐ Washington Field  
☐ Quantico

TO LEGAT:

☐ Beirut  
☐ Bern  
☐ Bonn  
☐ Brasilia  
☐ Buenos Aires  
☐ Caracas  
☐ Copenhagen  
☐ Hong Kong  
☐ La Paz  
☐ London  
☐ Madrid  
☐ Managua  
☐ Manila  
☐ Mexico City  
☐ Ottawa  
☐ Paris  
☐ Rome  
☐ Singapore  
☐ Tel Aviv  
☐ Tokyo

RE: FORM FD-451  
SECURITY INFORMANTS AND SOURCES MONTHLY  
STATUS REPORT  
FBI FORM BOOK

Date 10/25/72

☒ For information ☐ Retention optional ☒ For appropriate action ☐ Surep, by \_\_\_\_\_  
☐ The enclosed is for your information. If used in a future report, ☐ conceal all sources, ☐ paraphrase contents.  
☐ Enclosed are corrected pages from report of SA \_\_\_\_\_ dated \_\_\_\_\_

Remarks: Enclosed are supplies of Form FD-451 in THIN WHITE and THIN YELLOW. Place a copy of the THIN WHITE in the FBI Form Book. Refer to "NOTE:" in upper right corner of format which has been changed and is self-explanatory. This revision should be used for submission of next report. Due to frequency of use of this form, additional copies should not be requested at this time.

*James V. Lee*  
Forms Management Desk  
Training Division

Enc.  
Bufile  
Urfile

PRINTED ROUTING SLIP

*See White 9/8/72 memo*  
*[Signature]*

66-2542-3-1475

ENCLOSURE

UNITED STATES GOVERNMENT

# Memorandum

TO : Director, FBI

DATE:

FROM : SAC, b

SUBJECT: STATUS REPORT (MONTHLY)  
SECURITY INFORMANTS AND SOURCES  
INTERNAL SECURITY SECTION

**NOTE:** Items 1 through 9 list total numbers; items 10 through 12 list dollar value; furnish details FD-451a. INCLUDE ALL SECURITY INFORMANTS AND SOURCES. DO NOT INCLUDE BLACK EXTREMIST OR WHITE HATE INFORMANTS OR SOURCES.

Re: \_\_\_\_\_

1. Informants (Bureau Approved)
  - a. Listed at beginning of month
  - b. Added
  - c. Deleted
  - d. Listed at end of month

2. Informants (Under Development)
  - a. Listed at beginning of month
  - b. Added
  - c. Deleted
  - d. Listed at end of month

[illegible]

3. Number of Agents assigned exclusively to the development of security informants, confidential sources and panel sources

4. Total amount of money paid to security informants, confidential sources and panel sources for information concerning subversive organizations and individuals under SAC authority.

## Services

## Expenses

**Total**

## STATISTICAL ACCOMPLISHMENTS

5. Subjects Arrested, FBI Cases
6. Bureau Fugitives (included in Item 5)
7. Subjects Located, FBI Cases (not included in Item 5 or 6)
8. Subjects Arrested, other Federal Agencies
9. Subjects Arrested, State and Local
10. Merchandise Recovered, FBI Cases
11. Merchandise Recovered, State and Local
12. Merchandise Recovered, other Federal Agencies

66-2542-3-147  
ENCLOSURE PRINTED

PRINTED REVISED FD-451



November 28, 1972

PERSONAL

10-22 66-2542-3-1476

ST-114

[Redacted]

Federal Bureau of Investigation  
Mobile, Alabama

b6  
b7C

Dear [Redacted]

Your suggestion has been received that certain items be deleted from the format of Form FD-209. Consideration has been afforded this proposal and it has been decided that a modification of it should be adopted and steps will be taken to place it into effect. It is believed the item in the lower, left corner of the form should not be removed since it serves a definite purpose.

I appreciate the interest you displayed in submitting your idea to me.

Sincerely yours,  
For the Acting Director

MAILED 5  
NOV 28 1972  
FBI

W. MARK FELT

W. Mark Felt  
Acting Associate Director

2 - Mobile

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of [Redacted]

ML:car

(6)

(Suggestion 376-73) ...

NOTE: Based on memorandum T. J. Jenkins to Mr. Felt, 11/24/72, re:

Informants - General, Suggestion 376-73 Submitted By [Redacted]

[Redacted] Mobile Office, ML:car.

MAIL ROOM ☒

TELETYPE UNIT ☐

66-2542-1-  
66-2542-10-  
UNRECORDED COPY FILED IN

b6  
b7C

TJF  
Em/uried

gbr

[Handwritten signature]

- Felt \_\_\_\_\_
- Baker \_\_\_\_\_
- Bishop \_\_\_\_\_
- Callahan \_\_\_\_\_
- Cleveland \_\_\_\_\_
- Conrad \_\_\_\_\_
- Dalbey \_\_\_\_\_
- Gebhardt \_\_\_\_\_
- Jenkins \_\_\_\_\_
- Marshall \_\_\_\_\_
- Miller, E.S. \_\_\_\_\_
- Purvis \_\_\_\_\_
- Soyars \_\_\_\_\_
- Walters \_\_\_\_\_
- Tele. Room \_\_\_\_\_
- Mr. Kinley \_\_\_\_\_
- Mr. Armstrong \_\_\_\_\_
- Ms. Herwig \_\_\_\_\_
- Mrs. Neenan \_\_\_\_\_

#346-73

Date

11/2/72

To:  
Director, FBI

From: (Suggester's name)

b6  
b7C

Division of Assignment

FBI - MOBILE DIVISION

EXP. PROC.

11-9-72 #40

SUGGESTION

THIS SUGGESTION CAN BE CONSIDERED IN WHOLE OR IN PART.

#1: That the blocks on the top right side of the form FD-209 be deleted inasmuch as there is a duplication of the symbol designations, i.e., TE, CI, PCI, PSI, etc., which is already part of the subject. Whenever referring to a particular informant, the symbol classification is always a part of the informant's symbol number, i.e., MO 000-PCI, PSI, C, TE, etc.

*Security Informant - General*

#2: That the block in the lower left corner of the form FD-209 "Personal Data" be deleted inasmuch as this block relates to personal data concerning the subject informant, whose

(CONTINUED NEXT PAGE)

Current practice or rule (Include manual citation as well as facts)

#1: Place an "X" in appropriate box to indicate particular type informant;

#2: To set forth personal info re informant in "Personal Data" block;

Advantages of suggestion and annual savings (include basis for estimate)

#1: Blocks are not justified and are a duplication; Stenographic time would be saved; Danger of error lessened inasmuch as in cases where carbons are used all copies must be aligned evenly or another block could show up as checked on the copies which would be different than that on the original.

#2: Concealment of informant's identity would be guaranteed.

ST-114

REC-22

66 2542-3-1476

Disadvantages of suggestion

None known

15 NOV 1972

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be within two years after submission.)

☐ Mr. ☐ Mrs.

Recommendations and comments of Division Head

The suggestions itemized above appear to have merit and I recommend adoption.

b6  
b7C

*Philip A. Mc*

Signature and Title

SAC

(Do not write in this space - for Bureau use only)

3-Bureau 3-Mobile (1-66-922)(1-66-1116)(1-67-6283) jh

TWO

UNRECORDED COPY FILED IN 66-1116-10

Suggestion (Continued):

identity has been concealed by use of a symbol number.

In many cases (where positive information is furnished) several copies of the FD-209 are disseminated to non-informant files and an office may inadvertently include possible identifying data in the personal data block. This possibly could compromise the source.

UNITED STATES GOVERNMENT

# Memorandum

Felt \_\_\_\_\_  
Baker \_\_\_\_\_  
Bishop \_\_\_\_\_  
Callahan \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gebhardt \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Purvis \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

TO : Mr. Felt

DATE: November 24, 1972

FROM : T. J. Jenkins

SUBJECT: INFORMANTS - GENERAL  
SUGGESTION 376-73 SUBMITTED BY

MOBILE OFFICE

b6  
b7C

SUGGESTION: (1) That the ballot boxes on the top, right side of Form FD-209 (sample attached) be deleted since there is a duplication of the symbol designations, i. e., TE, CI, PCI, PSI, etc., which are already part of the subject. When referring to a particular informant, the symbol classification is always a part of the informant's symbol number, i. e., MO 000-PCI.

(2) That the ballot box in the lower, left corner of this form "Personal Data" be deleted inasmuch as this block relates to personal data concerning the subject informant, whose identity has been concealed by use of a symbol number. In many cases (where positive information is furnished) several copies of the FD-209 are disseminated to noninformant files and an office may inadvertently include possible identifying data in the personal data block. This possibly could compromise the source:

CURRENT PRACTICE: Suggester states an "X" is placed in the appropriate ballot box to indicate the particular type of informant and personal information regarding the informant is placed in the "Personal Data" space.

b6  
b7C

ADVANTAGES: [redacted] states there would be a saving of stenographic time and the danger of error would be lessened since in cases where carbons are used all copies must be aligned evenly or another ballot box could show up as checked on the copies which would be different than that on the original of the form. In addition, the informant's identity would be concealed.

OBSERVATIONS: Domestic Intelligence Division believed the idea should be approved.

Special Investigative Division stated the deletion of the ballot boxes on the top, right side of the FD-209; namely, the symbol designations - TE, CI, PCI, PSI, etc. could be readily deleted from this form since the informant's symbol number is given plus whatever type of informant he or she may be. With respect to deleting the "Personal Data" item, this Division was opposed to this action since the Manual of Instructions, Volume IV, Section 108, I, 8, states the informant's identity must be concealed at all times. In this regard, any and all personal data placed on the FD-209 should be placed on the original only; namely, the one that is filed in the informant's file and any descriptive data should

Enclosures

ML:car

(2)

XEROX

REC-22

66-3-42-3-1477

NOV 29 1972

NOV 30 1972

ST-11 CONTINUED - OVER

UNRECORDED COPY FILED IN

Memorandum T. J. Jenkins to Mr. Felt

Re: Informants - General

Suggestion 376-73 Submitted By

[REDACTED] Mobile Office

b6  
b7C

not be disseminated into substantive files. This Division stated it is known that the Inspector, when reviewing criminal informant files, checks on the indoctrination given to all employees in order to see that the identity or other descriptive data identifying the informant is not routed to substantive files, thereby possibly exposing the informant. The placing of personal data as to the informant on the original FD-209 provides valuable background information at a later date should the informant be reassigned to another Agent. This Division, therefore, recommended only the first portion of the suggestion be approved.

Due to the foregoing views of the Special Investigative Division, Training Division feels that only the first portion of the idea should be approved.

RECOMMENDATIONS: (1) That the suggestion as modified to delete the items at the top of the FD-209 only be adopted and the attached letter be forwarded to the suggester advising her of this fact.

(2) On approval, this memorandum will serve as the authority for the Forms Management Desk, Training Division, to take appropriate action.

WJK  
JOS

F/H

TOO  
JL  
832  
EM/ward

UNITED STATES GOVERNMENT

# Memorandum

TO : SAC

DATE:

FROM : SA

☐ TE ☐ GI ☐ SI ☐ E  
☐ PC ☐ PCI ☐ PSI ☐ E (Prob)  
☐ E (Ghetto)

SUBJECT:

Dates of Contact	
File #s on which contacted (Use Titles if File #s not available or when CI provides positive information)	
<hr/> <hr/> <hr/> <hr/> <hr/>	
Purpose and results of contact	
<input type="checkbox"/> NEGATIVE <input type="checkbox"/> POSITIVE <input type="checkbox"/> STATISTIC	
<input type="checkbox"/> POSITIVE ASSIGNMENT GIVEN (Ghetto only)	
Has informant shown any indication of emotional instability, unreliability or furnishing false information?	
<input type="checkbox"/> Informant certified that he has furnished all information obtained by him since last contact, including information concerning narcotics.	Coverage
PERSONAL DATA	

XEROX

NOV 30 1972

ENCLOSURE

PROPOSED FORM FD-209

66-23402-1477

Routing Slip  
0-7 (Rev. 4-28-72)

(Copies to Offices Checked)

TO: SAC:

☐ Albany  
☐ Albuquerque  
☐ Alexandria  
☐ Anchorage  
☐ Atlanta  
☐ Baltimore  
☐ Birmingham  
☐ Boston  
☐ Buffalo  
☐ Butte  
☐ Charlotte  
☐ Chicago  
☐ Cincinnati  
☐ Cleveland  
☐ Columbia  
☐ Dallas  
☐ Denver  
☐ Detroit  
☐ El Paso  
☐ Honolulu

☐ Houston  
☐ Indianapolis  
☐ Jackson  
☐ Jacksonville  
☐ Kansas City  
☐ Knoxville  
☐ Las Vegas  
☐ Little Rock  
☐ Los Angeles  
☐ Louisville  
☐ Memphis  
☐ Miami  
☐ Milwaukee  
☐ Minneapolis  
☐ Mobile  
☐ Newark  
☐ New Haven  
☐ New Orleans  
☐ New York City  
☐ Norfolk

☐ Oklahoma City  
☐ Omaha  
☐ Philadelphia  
☐ Phoenix  
☐ Pittsburgh  
☐ Portland  
☐ Richmond  
☐ Sacramento  
☐ St. Louis  
☐ Salt Lake City  
☐ San Antonio  
☐ San Diego  
☐ San Francisco  
☐ San Juan  
☐ Savannah  
☐ Seattle  
☐ Springfield  
☐ Tampa  
☐ Washington Field  
☐ Quantico

TO LEGAT:

☐ Beirut  
☐ Bern  
☐ Bonn  
☐ Brasilia  
☐ Buenos Aires  
☐ Caracas  
☐ Copenhagen  
☐ Hong Kong  
☐ La Paz  
☐ London  
☐ Madrid  
☐ Managua  
☐ Manila  
☐ Mexico City  
☐ Ottawa  
☐ Paris  
☐ Rome  
☐ Singapore  
☐ Tel Aviv  
☐ Tokyo

RE: **FORM FD-209**

Date 1/4/73

**MEMORANDUM FOR RECORDING**

**CONTACTS WITH CRIMINAL, EXTREMIST, AND  
SECURITY INFORMANTS**

**FBI FORM BOOK**

☒ For information ☐ Retention optional ☒ For appropriate action ☐ Surep, by \_\_\_\_\_  
☐ The enclosed is for your information. If used in a future report, ☐ conceal all sources, ☐ paraphrase contents.  
☐ Enclosed are corrected pages from report of SA \_\_\_\_\_ dated \_\_\_\_\_

Remarks: **Form FD-209 has been revised to remove the blocked abbreviations in the upper right corner of the format. Place a copy of the enclosed supply in the FBI Form Book. This revision is effective immediately, and unused copies of previous revision should be destroyed.**

*[Signature]*  
**Forms Management Desk  
Training Division**

Enc.  
Bufile  
Urfile

*file with 11/24/72 memo*

2 XEROX

JAN 11 1973

66-2542-3-1477

ENCLOSURE

5010-106'

# Memorandum

DATE:

FROM : SA

SUBJECT:

Dates of Contact	
File #s on which contacted (Use Titles if File #s not available or when CI provides positive information)	
Purpose and results of contact	
<input type="checkbox"/> NEGATIVE <input type="checkbox"/> POSITIVE <input type="checkbox"/> STATISTIC	
<input type="checkbox"/> POSITIVE ASSIGNMENT GIVEN (Ghetto only)	
Has informant shown any indication of emotional instability, unreliability or furnishing false information?	
<input type="checkbox"/> Informant certified that he has furnished all information obtained by him since last contact, including information concerning narcotics.	Coverage
PERSONAL DATA	

verage	

*File with 11/24/72 memo*

66-2542-2-1477

ENCLOSURE

PRINTED REVISED FORM FD-209



UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Felt

DATE: December 26, 1972

FROM : T. J. Jenkins

SUBJECT: FORM FD-401  
SUGGESTION 449-73 SUBMITTED BY  
[REDACTED] MOBILE

Felt \_\_\_\_\_  
Baker \_\_\_\_\_  
Callahan \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gebhardt \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Purvis \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

b6  
b7c

SUGGESTION: To preclude repetition on the Extremist or Security Informant Progress/Justification Letter, Form FD-401, which is submitted semiannually to the Bureau, it was suggested that certain items be preprinted on the form. This would necessitate only a check mark to denote these items have received attention instead of having to type the statements in question with each submission (a sample of the proposed amended format is attached to original suggestion).

OBSERVATIONS: Domestic Intelligence Division advised that, under existing instructions, the information to which the suggester has reference is furnished to the Bureau during the initial stages of the informant's development. There are no rules requiring that this information is to be furnished to the Bureau on a continuing semiannual basis and, for our purposes such action would be superfluous and unnecessary. This division recommended the suggestion not be adopted.

Training Division agrees. As noted by Domestic Intelligence Division most of this data is reported during initial stages of development and, although some, such as change of address or employment, must be reported later as necessary, these data must be reported by Nitel and not on the FD-401. About the only item pertinent among the items suggester has noted in her proposed revisions is the advice to informant that payments must be reported for income tax purposes. It is not believed the amount of typing saved by preprinting this on the form is sufficient to warrant revising the form.

RECOMMENDATION: That the suggestion not be adopted and the suggester be so advised in attached letter.

Enclosure  
JER:car  
(2)

XEROX

JAN 5 1973

REC-88 66-2542-3-1478

JAN 3 1973

ORIGINAL FILED IN

December 29, 1972

SI-114

PERSONAL

REC-88

100-2542-1479

[Redacted]  
Federal Bureau of Investigation  
Mobile, Alabama

b6  
b7C

Dear [Redacted]

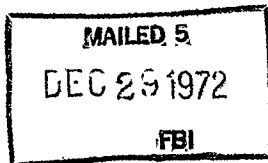
I have received your suggestion that certain items be preprinted on Form FD-401. Consideration has been afforded this proposal and it has been decided this action is not warranted since this information is normally furnished to the Bureau during the initial stages of development and is not required on a continuing basis in the semiannual letter.

The interest which prompted you to submit your idea to me is indeed appreciated.

Sincerely yours,  
For the Acting Director

W. MARK FELT

W. Mark Felt  
Acting Associate Director



- 2 - Mobile  
1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of [Redacted]

ML:car

(6)

(Suggestion 449-73)

NOTE: Based on memorandum T. J. Jenkins to Mr. Felt, 12/26/72, re:  
Form FD-401, Suggestion 449-73 Submitted By [Redacted]

[Redacted] Mobile, JER:car.

Felt \_\_\_\_\_  
Baker \_\_\_\_\_  
Callahan \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gebhardt \_\_\_\_\_  
Jenkins \_\_\_\_\_  
Marshall \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Purvis \_\_\_\_\_  
Soyars \_\_\_\_\_  
Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

MAIL ROOM ☒ TELETYPE UNIT ☐

XEROX  
JAN 5 1973

b6  
b7C

b6  
b7C

#449-113

Date

11/30/72

To:

Director, FBI

From: (Suggester's name)

Division of Assignment

MOBILE

SUGGESTION

To minimize repetition on the Extremist or Security Informant Progress/Justification Letters (FD401), which are submitted each six months.

To preclude repetition it is suggested that certain items be printed on the form making only a check mark necessary to denote these items have received proper attention, instead of typing the various statements each submission.

~~EXP. PROC.~~

30 DEC 11 1972

Current practice or rule (Include manual citation as well as facts)

Repeat certain information on each six months progress letter. (Examples of some repetitive information required is shown on attached page 2 of FD401.)

Advantages of suggestion and annual savings (include basis for estimate)

1. Would cut down to a large degree repetitious typing and dictation as well as serving as a check-list for Agent.
2. Would give assistance in accurately handling the detail work as the handling of informants is highly sensitive and exacting work.
3. Would conserve space. Many times this miscellaneous information, which has been mentioned over and over again on previous progress/justification letters, runs more than the space allotted and makes a third page necessary, thereby expanding the file.

ST-114

REC-8866-2542-3-1479

Disadvantages of suggestion

None known

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered within two years after submission.)

☐ Mr. ☒ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

recommnd its adoption.

This suggestion has merit and I

Philip A. McKiff

Signature and Title

SAC

(Do not write in this space - for Bureau use only)

XEROX  
JAN 5 1973

TWO

UNITED STATES GOVERNMENT

*Memorandum*

TO :

DATE:

FROM :

SUBJECT:

Re: **EXTREMIST OR SECURITY INFORMANT PROGRESS/JUSTIFICATION LETTER**

- I. ☐ (a) I recommend that authority be granted to continue captioned informant for a period of \_\_\_\_\_ months effective \_\_\_\_\_ and that he continue to be paid under the authority of the Special Agent in Charge, UACB.

☐ (b) I recommend that authority be granted to pay captioned informant an amount up to \$ \_\_\_\_\_ per ☐ month ☐ week for services rendered on a c.o.d. basis, and up to \$ \_\_\_\_\_ per ☐ month ☐ week for expenses actually incurred for a period of \_\_\_\_\_ ☐ months ☐ weeks effective \_\_\_\_\_.  
(If increase, furnish full justification under "Miscellaneous.")

## II. Membership:

Amount paid for services and expenses:

Number of activities and persons on whom coverage is provided:

Number of statements (written and oral) submitted: \_\_\_\_\_

Considered stable and reliable ☐ Yes ☐ No (Explain in "Miscellaneous.")Indoctrinated against disclosure ☐ Yes

Percentage of information verified \_\_\_\_\_

All necessary action taken on information furnished ☐ Yes ☐ No (Explain in "Miscellaneous.")

ENCLOSURE

66-2542-3 1479  
(See page 2)

Summary of information furnished: *(If more space needed, add addendum.)*

Miscellaneous: *(Furnish steps being taken to advance informant, and any other pertinent information which should be brought to Bureau's attention.)*

- ☐ Address and employment same or ☐ changed - coded nitel submitted.
- ☐ Advised payments received for services to be considered as income and reported under pertinent Income Tax Regulations.
- ☐ Informant considered reliable and it is felt he will not cause FBIHQ embarrassment, nor is it felt informant is a plant.
- ☐ Can be used outside Division. ☐ Cannot be used outside Division.
- ☐ No derogatory information in indices not previously reported.
- ☐ FD165 submitted on \_\_\_\_\_.

*(This space may be used for additional information)*

**Recommendation:**

UNITED STATES GOVERNMENT

# Memorandum

1 - Mr. R. L. Miller

Mr. Felt \_\_\_\_\_  
Mr. Baker \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Cleveland \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Gebhardt \_\_\_\_\_  
Mr. Jenkins \_\_\_\_\_  
Mr. Marshall \_\_\_\_\_  
Mr. Miller, E.S. \_\_\_\_\_  
Mr. Soyars \_\_\_\_\_  
Mr. Thompson \_\_\_\_\_  
Mr. Walters \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Kinley \_\_\_\_\_  
Mr. Armstrong \_\_\_\_\_  
Mr. Bowers \_\_\_\_\_  
Mr. Herington \_\_\_\_\_  
Ms. Herwig \_\_\_\_\_  
Mr. Mintz \_\_\_\_\_  
Mrs. Neenan \_\_\_\_\_

TO : Mr. E. S. Miller

DATE: 4/16/73

FROM : R. L. Shackelford

SUBJECT: FORMER SECURITY INFORMANTS  
PUBLICLY EXPOSED

To advise, at Mr. Gray's request, results of a review of Bureau's policy of informing outsiders of Bureau's connection with a publicly exposed informant.

Periodically a security informant is utilized as a witness in Bureau cases before Congressional committees, Government hearing boards or the like, which utilization results in his public exposure. When this occurs the informant's services as such are discontinued. Also on occasion due to the public testimony the informant is the subject of considerable publicity. An informant may be approached by writers, reporters and the radio and TV media intent on further publicizing his undercover activities. Inevitably inquiries, both official and private, are made of the Bureau requesting confirmation that the individual was, in fact, a Bureau informant. When such an inquiry is received be it by another agency, a Congressman or by a private citizen with a legitimate interest, the Bureau has no alternative but to reply in the affirmative. Not to admit that a publicly exposed informant was utilized by the Bureau would not be exercising good logical judgement. Accordingly, the current policy is that when a Bureau informant has been publicly exposed, official or legitimate inquiries are answered by stating that the informant was never a Bureau employee, but did assist this Bureau by furnishing information on a confidential basis during a specified period and that he was compensated for his services if that were the fact. No additional information is furnished. This policy does not apply to informants who have not been exposed although discontinued.

## RECOMMENDATION:

That the Bureau's policy of furnishing limited information in answer to official inquiries as set out above be continued.

EPG:cb cb  
(2)

FILE PROCESSED FOR RELEASE  
IN CIVIL DISCOVERY  
DATE 3-7-78  
SEE BUFILE 62-117455

4 8592

17 MAY 11 1973

ROUTE IN ENVELOPE

67 MAY 14 1973

*Handwritten:* New Legal Council  
Anthony B. ... 4/23/73 ...

NR 06 OM CODE

5:27 PM CST NITEL 1-5-73 IJS

TO ACTING DIRECTOR

FROM OMAHA [REDACTED] (P) 1P

*Inerts by*  
*69* **TREAT AS ORIGINAL**

b7D

*(6000000000)*  
STATUS REPORT (MONTHLY), SECURITY INFORMANTS AND SOURCES,  
INTERNAL SECURITY SECTION, FD-451, FD-451A, FD-451B

*th* RE OMAHA TEL TO BUREAU 12-6-72.

FD-451:

ITEM 1A: 5, 1, 10, 1

ITEM 1B: 0, 0, 1, 0

ITEM 1C: 0, 0, 0, 0

ITEM 1D: 5, 1, 11, 1

ITEM 2A: 0, 0, 8, 0

ITEM 2B: 0, 0, 0, 0

ITEM 2C: 0, 0, 1, 0

ITEM 2D: 0, 0, 7, 0

ITEM 3: NONE

ITEM 4: [REDACTED] SERVICES, [REDACTED] EXPENSES, TOTAL OF [REDACTED]

b7E

ITEMS 5 THROUGH 12: NONE

FD 451A:

ITEMS A AND B: NONE

FD 451B: NO CHANGE

*66-2542-3-*

**NOT RECORDED**

**44 FEB 16 1973**

END

H O L D

WGM FBI HQ CLR FOR UR FIVE

*5 reg*

*0-7 to DM 2/6/73 2/13/73*  
*1/5/73*  
*In future*  
*submit*  
*monthly and*  
*quarterly*  
*reports by*  
*separate*  
*communications*

Furnish complete listing quarterly - by the 10th of January, April, July, October; remaining months furnish only pertinent changes.

A. Name, location and number of subversive groups including identities of groups on college campuses, exclusive of those in black extremist, white hate, or espionage matters.	B. Symbol numbers of member informants providing coverage who are members of organizations. Do not list nonmember informants. If no member informant, attach addendum and explain why you do not have member informants. Indicate specific action being taken to develop member informants and date such coverage is anticipated for each group.	C. Identities of individuals or groups who have participated in or are active in planning subversive acts of violence, exclusive of those in black extremist, white hate or espionage matters.	D. Symbol numbers of informants and sources providing coverage of individuals or groups shown in Column C. If no member informant, attach addendum and explain why you do not have member informants. Indicate specific action being taken to develop member informants and date such coverage is anticipated for each group.
<p style="text-align: center;">No Change</p>			<p style="text-align: right;">77-2542-5-</p>

ENCLOSURE



Routing Slip  
FD-4 (Rev. 12-22-69)

Date 1/8/73

To: XX Director

Attn: Security Informant FILE

66-2542-3-8

Desk \_\_\_\_\_

Title \_\_\_\_\_

☐ SAC \_\_\_\_\_

☐ ASAC \_\_\_\_\_

☐ Supv. \_\_\_\_\_

☐ Agent \_\_\_\_\_

☐ SE \_\_\_\_\_

☐ IC \_\_\_\_\_

☐ CC \_\_\_\_\_

☐ Steno \_\_\_\_\_

☐ Clerk \_\_\_\_\_

☐ Rotor #: \_\_\_\_\_

ACTION DESIRED

☐ Acknowledge

☐ Assign \_\_\_\_\_ Reassign \_\_\_\_\_

☐ Bring file

☐ Call me

☐ Correct

☐ Deadline \_\_\_\_\_

☐ Deadline passed

☐ Delinquent

☐ Discontinue

☐ Expedite

☐ File

☐ For information

☐ Handle

☐ Initial & return

☐ Leads need attention

☐ Return with explanation or notation as to action taken.

☐ Open Case

☐ Prepare lead cards

☐ Prepare tickler

☐ Return assignment card

☐ Return file

☐ Search and return

☐ See me

☐ Serial # \_\_\_\_\_

☐ Post ☐ Recharge ☐ Return

☐ Send to \_\_\_\_\_

☐ Submit new charge out

☐ Submit report by \_\_\_\_\_

☐ Type

Baltimore letter has been corrected

ENCLOSURE

See reverse side

SAC Thomas H. Farrow

Office Baltimore

☆ GPO: 1972 472-390/10

58 JAN 18 1973

NOT RECORDED

3 JAN 12 1973